

A meeting of the **OVERVIEW AND SCRUTINY PANEL** (PERFORMANCE AND GROWTH) will be held in **CIVIC SUITE 0.1A**, **PATHFINDER HOUSE**, **ST MARY'S STREET**, **HUNTINGDON**, **PE29 3TN** on **TUESDAY**, **3 SEPTEMBER 2019** at **7:00 PM** and you are requested to attend for the transaction of the following business:-

#### **AGENDA**

## **APOLOGIES**

#### **1. MINUTES** (Pages 5 - 10)

To approve as a correct record the Minutes of the Overview and Scrutiny Panel (Performance and Growth) meeting held on 9th July 2019.

Contact Officer: A Green (01480) 388008

#### 2. MEMBERS' INTERESTS

To receive from Members declarations as to disclosable pecuniary and other interests in relation to any Agenda item.

Contact Officer: Democratic Services (01480) 388169

# 3. NOTICE OF KEY EXECUTIVE DECISIONS (Pages 11 - 14)

A copy of the current Notice of Key Executive Decisions is attached. Members are invited to note the Plan and to comment as appropriate on any items contained therein.

Contact Officer: H Peacey (01480) 388169

#### 4. INTEGRATED PERFORMANCE REPORT 2019/20, QUARTER 1 (Pages 15 - 70)

The Panel are to consider the Integrated Performance Report 2019/20, Quarter 1.

Contact Officer: D Buckridge (01480) 388065 / C Edwards (01480) 388822

# 5. APPROVAL OF UPDATED NEIGHBOURHOOD AND COMMUNITY PLANNING GUIDE (Pages 71 - 130)

A report on the approval of the updated Neighbourhood and Community Planning Guide will be presented to the Panel.

Contact Officer: C Kerr (01480) 388430

# 6. CAMBRIDGESHIRE AND PETERBOROUGH COMBINED AUTHORITY DRAFT LOCAL TRANSPORT PLAN (Pages 131 - 150)

The Panel are to consider the Cambridgeshire and Peterborough Combined Authority Draft Local Transport Plan.

Contact Officer: C Kerr (01480) 388430

# 7. OVERVIEW AND SCRUTINY WORK PROGRAMME (Pages 151 - 162)

The Panel are to receive the Overview and Scrutiny Work Programme.

Contact Officer: A Green (01480) 388008

23 day of August 2019

Head of Paid Service

#### **Disclosable Pecuniary Interests and Non-Statutory Disclosable Interests**

Further information on <u>Disclosable Pecuniary Interests and Non - Statutory</u> Disclosable Interests is available in the Council's Constitution

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Please contact Mr Adam Green, Democratic Services Officer (Scrutiny), Tel No. 01480 388008/e-mail Adam.Green@huntingdonshire.gov.uk if you have a general query on any Agenda Item, wish to tender your apologies for absence from the meeting, or would like information on any decision taken by the Committee/Panel.

Specific enquiries with regard to items on the Agenda should be directed towards the Contact Officer.

Members of the public are welcome to attend this meeting as observers except during consideration of confidential or exempt items of business.

Agenda and enclosures can be viewed on the District Council's website.

## **Emergency Procedure**

In the event of the fire alarm being sounded and on the instruction of the Meeting Administrator, all attendees are requested to vacate the building via the closest emergency exit.



# Agenda Item 1

#### **HUNTINGDONSHIRE DISTRICT COUNCIL**

MINUTES of the meeting of the OVERVIEW AND SCRUTINY PANEL (PERFORMANCE AND GROWTH) held in Civic Suite 0.1A, Pathfinder House, St Mary's Street, Huntingdon, PE29 3TN on Tuesday, 9 July 2019.

PRESENT: Councillor D B Dew – Chairman.

Councillors S J Corney, J W Davies, M S Grice, J P Morris and J E White.

APOLOGIES: Apologies for absence from the meeting

were submitted on behalf of Councillors J C Cooper-Marsh, Mrs A Dickinson, Dr P L R Gaskin, S Wakeford and

D J Wells.

IN ATTENDANCE: Councillors R Fuller, K I Prentice and T D

Sanderson.

#### 11. MINUTES

The Minutes of the meeting held on 4th June 2019 were approved as a correct record and signed by the Chairman.

#### 12. MEMBERS' INTERESTS

No declarations of interest were received.

#### 13. NOTICE OF KEY EXECUTIVE DECISIONS

The Panel received and noted the current Notice of Key Executive Decisions (a copy of which has been appended in the Minute Book) which has been prepared by the Executive Leader for the period 1st July 2019 to 31st October 2019.

#### 14. CORPORATE PLAN REFRESH 2019/20

With the aid of a report by the Business Intelligence and Performance Manager and the Finance Manager (a copy of which is appended in the Minute Book) the Corporate Plan Refresh 2019/20 was presented to the Panel.

Members were informed that the Key Actions and Performance Indicators have been streamlined. The reporting should be more timely and the data presented more accurate as more will be done using system generated data which will remove the manual calculation. The Panel noted a further proposed change to a Leisure and Health Performance Indicator on the number of service users which will now be split between One Card Members and Active Lifestyles users to ensure more accurate data.

A Member welcomed the report and stated that they thought it was clear, succinct and to the point.

Following a query, it was clarified that the target for maintaining a five year land supply does not conflict with the Housing Delivery Test.

The point was raised as to whether the report could explain which items have been deleted. In response, Members were informed that, if the report is viewed electronically, there is a link to the previous Corporate Plan which shows last year's Key Actions and Performance Indicators.

The terminology 'Prospectuses for Growth' in addition to 'Masterplan' was raised as an area for potential confusion. It was explained that, as Masterplan had planning connotations, it was decided to rebrand the next versions as Prospectuses for Growth. Members were reassured that their production will follow similar processes and aim to deliver similar outcomes to Masterplans.

A Member highlighted their concern that the Corporate Plan does not measure the amount of recycling refused due to contamination, however they were reassured that this is an issue measured at service plan level, Officers are closely monitoring it and actions are being taken to improve performance.

#### 15. SHARED SERVICES' 2018/19 ANNUAL REPORT

With the aid of a report by the Corporate Director – Services (a copy of which is appended in the Minute Book) the progress the Shared Services' have made against the 2018/19 business plans was presented to the Panel.

Members were informed that during the lifetime of the Shared Services arrangement the service has been standardised and there have been savings of around 15% on pre-Shared Services budgets.

A Member noted that the report recognised how hard Officers have worked in modernising the Shared Services.

Reassurance was sought that the Public Services Network (PSN), Environmental Health System Procurement and the Waste Services Implementation projects were complete. The Panel was informed that all three Councils are now PSN

compliant. In regards to the procurement, that project is not complete but there is a preferred supplier. The Waste Services Implementation is currently on hold until a new solution is found.

Concern was raised that the Building Control service could do more in securing new business. In response, the Panel was informed that one of the key objectives for building control is market share and that officers are working hard in securing a greater share of the market. Members were reassured that if there is more the service can do to attract business, it will do.

A Member questioned if something could be done in acquiring Lexcel accreditation for the Legal service. It was highlighted that the issue was that accreditation would only be given to a single organisation, therefore there would have to be three lots of accreditation and the cost of that is prohibitive. What the service has done to mitigate this is seek alternative opportunities to win work from other authorities, this has included positioning themselves to make use of the emerging Local Government Association trading platform that would enable the service to trade with others.

Following a query on the shared services arrangement, the Corporate Director – Services stated that the partner organisations have had further to progress in the modernisation of their services. Although Members were reassured that there is a general appreciation of the shared services and that the Council is likely to look to proceed with the shared services arrangement.

In response to the question when would the consolidation of the server room and Council Anywhere projects be complete, Members were informed that the server room is all but complete. In regards to Council Anywhere, devices are being rolled out from August through to the New Year.

# 16. HUNTINGDON NEIGHBOURHOOD PLAN EXAMINATION OUTCOME AND PROGRESSION TO REFERENDUM

With the aid of a report by the Planning Service Manager (Growth) (a copy of which is appended in the Minute Book), the Huntingdon Neighbourhood Plan Examination Outcome and Progression to Referendum was presented to the Panel.

It was noted that Officers and Huntingdon Town Council have mutually accepted the examiners suggested modifications.

Members welcomed the Neighbourhood Plan and recognised that it is a community led document and that the role of the District Council in the process is to support communities in the development of their Neighbourhood Plans.

The Panel supported the recommendation outlined in the Cabinet report.

#### 17. A428 BLACK CAT TO CAXTON GIBBET IMPROVEMENTS

With the aid of a report by the Planning Service Manager (Growth) (a copy of which is appended in the Minute Book), the A428 Back Cat to Caxton Gibbet Improvement consultation was presented to the Panel.

Members noted that Officers had already reviewed the consultation document and will submit a joint response with neighbouring authorities. In addition, Members were keen that Officers are given the freedom to proactively complete this stage of the process.

The Panel supported the recommendation outlined in the Cabinet report.

#### 18. HOUSING DELIVERY TEST

With the aid of a report by the Planning Service Manager (Growth) (a copy of which is appended in the Minute Book), the Housing Delivery Test was presented to the Panel.

The Executive Councillor for Housing, Planning and Economic Development informed the Panel that, as the Council only achieved a delivery target of 92% against the statutory target of 95%, the Council is required to produce an Action Plan. The reason the target was missed was because the target was altered and then applied retrospectively. Members were informed that Officers are confident of reaching the target by November 2019 and that the Council will not need to produce an Action Plan for 2020/21.

Members recognised that the delivery of housing is beyond the control of the Council and asked if there is anything the Council can do to ensure developers build out the houses approved. In response, the Panel was informed that the Council do not have any legal mechanisms available to ensure developers deliver housing in a timely manner after the grant of planning permission. It was noted that the Development Management Panel could take into account 'past behaviours' when considering applications however, as permission is given to the land as opposed to the developer, there is little understanding how this would work in practice.

#### 19. COMMUNITY INFRASTRUCTURE LEVY SPEND

With the aid of a report by the Planning Service Manager (Growth) (a copy of which is appended in the Minute Book), the Community Infrastructure Levy (CIL) Spend was presented to

the Panel.

The Executive Councillor for Housing, Planning and Economic Development stated that the Executive have adopted a view of supporting communities by providing CIL funds for projects that develops infrastructure or supports growth.

It was noted that the request for the Alconbury Special School was £15m which exceeded the total CIL funds that have been raised. The Executive Councillor reassured Members that, whilst it has been accepted that the school is required, the Council will only commit to a certain level of spend as the school would also accommodate pupils from outside of Huntingdonshire.

A Member raised a query on how the bids were sourced and the role of the Growth and Infrastructure Group. The Panel was informed that Parish Councils approached the Council at their own volition and submitted their bids. Regarding the Growth and Infrastructure Group, the Group received bids and then decided which ones should proceed to the next stage. It was noted that the Growth and Infrastructure Group can meet as and when required. The Panel was reminded that the Executive are the final decision makers on CIL spend.

The Panel asked about the process for the submission of bids, in particular the deadline for bids to come forward and the timescale in which those bids would be considered and a decision made. In response, it was explained that the process is not bureaucratic and that there will not be any formal timescales. In addition, Members were reassured that there will be numerous opportunities for projects to apply for CIL funds. In addition, the Executive Councillor added that the Executive will not limit the number of bids from each Parish Council and would consider any project that enhances infrastructure, supports growth and improves the lives of the residents.

It was suggested that for clarity, particularly on the rejected projects, the Council states a sum of money that it would be willing to contribute if the project is altered to meet all requirements.

The Panel supported the ethos adopted in the managing CIL funds and suggested that Cabinet approves the recommendation of the report.

(At 8.32pm, during the consideration of this item, Councillor K I Prentice left the meeting.)

(At 8.33pm, during the consideration of this item, Councillor K I Prentice entered the meeting.)

## 20. OVERVIEW AND SCRUTINY WORK PROGRAMME

With the aid of a report by the Democratic Services Officer (Scrutiny) (a copy of which is appended in the Minute Book) the Overview and Scrutiny Work Programme was presented to the Panel.

Members were informed that the Delivery of Affordable Housing Task and Finish Group would meet and discuss the final report. In addition, before work on the area of skills formally commences, engagement with the Combined Authority would be carried out.

Chairman



# NOTICE OF EXECUTIVE KEY DECISIONS INCLUDING THOSE TO BE CONSIDERED IN PRIVATE

Prepared by: Councillor G J Bull, Executive Leader of the Council

Date of Publication: 21 August 2019

For Period: 1 September 2019 to 31 December 2019

Membership of the Cabinet is as follows:-

Councillor Mrs M L Beuttell	Executive Councillor for Operations and Regulation	3 Elton Road Wansford Huntingdon PE8 6JD  Tel: 01780 784025 E-mail: Marge.Beuttell@huntingdonshire.gov.uk
Councillor G J Bull	Executive Leader of the Council	2 Lancaster Close Old Hurst Huntingdon Cambridgeshire PE28 3BB  Tel: 07780 511928 E-mail: Graham.Bull@huntingdonshire.gov.uk
Councillor R Fuller	Deputy Executive Leader and Executive Councillor for Housing, Planning and Economic Development	New Road

Councillor J A Gray	Executive Councillor for Strategic Resources	Vine Cottage 2 Station Road Catworth Huntingdon PE28 OPE  Tel: 01832 710799 E-mail: Jonathan.Gray@huntingdonshire.gov.uk
Councillor J M Palmer	Executive Councillor for Partnerships and Well-Being	143 Great Whyte Ramsey Huntingdon PE26 1HP  Tel: 01487 814063 E-mail: John.Palmer@huntingdonshire.gov.uk
Councillor D M Tysoe	Executive Councillor for Digital and Customers	Malting Lane Ellington Huntingdon PE28 0AA Tel: 01480 388310
12		Tel: 01480 388310 E-mail: Darren.Tysoe@huntingdonshire.gov.uk

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- Key decisions that will be taken by the Cabinet (or other decision maker)
- Confidential or exempt executive decisions that will be taken in a meeting from which the public will be excluded (for whole or part).

A notice/agenda together with reports and supporting documents for each meeting will be published at least five working days before the date of the meeting. In order to enquire about the availability of documents and subject to any restrictions on their disclosure, copies may be requested by contacting the Democratic Services Team on 01480 388169 or E-mail <a href="mailto:Democratic.Services@huntingdonshire.gov.uk">Democratic.Services@huntingdonshire.gov.uk</a>.

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Formal notice is hereby given under The Local Authorities (Executive Arrangements) (Meetings and Access to Information) (England) Regulations 2012 that, where indicated part of the meetings listed in this notice will be held in private because the agenda and reports for the meeting will contain confidential or exempt information under Part 1 of Schedule 12A to the Local Government (Access to Information) Act 1985 (as amended) and that the public interest in withholding the information outweighs the public interest in disclosing it. See the relevant paragraphs below.

Any person who wishes to make representations to the decision maker about a decision which is to be made or wishes to object to an item being considered in private may do so by emailing <a href="Democratic.Services@huntingdonshire.gov.uk">Democratic.Services@huntingdonshire.gov.uk</a>.or by contacting the Democratic Services Team. If representations are received at least eight working days before the date of the meeting, they will be published with the agenda together with a statement of the District Council's response. Any representations received after this time will be verbally reported and considered at the meeting.

# Paragraphs of Part 1 of Schedule 12A to the Local Government (Access to Information) Act 1985 (as amended) (Reason for the report to be considered in private)

- 1. Information relating to any individual
- 2. Information which is likely to reveal the identity of an individual
- 3. Information relating to the Financial and Business Affairs of any particular person (including the Authority holding that information)
- 4. Information relating to any consultations or negotiations or contemplated consultations or negotiations in connection with any labour relations that are arising between the Authority or a Minister of the Crown and employees of or office holders under the Authority
- 5. Information in respect of which a claim to legal professional privilege could be maintained in legal proceedings
- 6. Information which reveals that the Authority proposes:-
  - (a)To give under any announcement a notice under or by virtue of which requirements are imposed on a person; or
  - (b)To make an Order or Direction under any enactment
- 7. Information relating to any action taken or to be taken in connection with the prevention, investigation or prosecution of crime.

Huntingdonshire District Council Pathfinder House St Mary's Street Huntingdon PE29 3TN.

Notes:-

- (i) Additions changes from the previous Forward Plan are annotated \*\*\*
- (ii) Part II confidential items which will be considered in private are annotated ## and shown in italic.

Subject/Matter for Decision	Decision/ recommendation to be made by	Date decision to be taken	Documents Available	How relevant Officer can be contacted	Reasons for the report to be considered in private (paragraph no.)	Relevant Executive Councillor	Relevant Overview & Scrutiny Panel	
Cambridgeshire and Peterborough Combined Authority Local Transport Plan Consultation Response***	Cabinet	19 Sep 2019		Clara Kerr, Planning Services Manager Tel No 01480 388430 or email Clara.Kerr@huntingdonshire.gov.uk		R Fuller	Performance and Growth	
Neighbourhood Planning Guide***	Cabinet	19 Sep 2019		Clara Kerr, Planning Services Manager Tel No 01480 388430 or email Clara.Kerr@huntingdonshire.gov.uk		R Fuller	Performance and Growth	

# Agenda Item 4

Public Key Decision - No

#### **HUNTINGDONSHIRE DISTRICT COUNCIL**

Title/Subject Matter: Integrated Performance Report, 2019/20 Quarter 1

Meeting/Date: Cabinet, 19 September 2019

**Executive Portfolio:** Councillor Jonathan Gray, Executive Councillor for

Resources

Councillor Darren Tysoe, Executive Councillor for Digital

and Customer

Report by: Corporate Team Manager and Finance Manager

Ward(s) affected: All

#### **Executive Summary:**

The purpose of this report is to brief Members on progress against the Key Actions and Corporate Indicators listed in the Council's Corporate Plan 2018/22 for the period 1 April to 30 June 2019 and on current projects being undertaken. Scheduled performance clinics focus on delivering continuous improvements in all services.

Key Actions, Corporate Indicators and targets are as included in the Corporate Plan Refresh 2019/20, as approved by Council on 24 July.

The report also incorporates Financial Performance Monitoring Suite information setting out the financial position at 30 June 2019. It provides outturn figures for revenue and the capital programme. Headlines are:

Revenue – the forecast outturn shows underspend of £0.438m

Capital programme – the forecast outturn shows a net underspend of £0.5m

An update on the Commercial Investment Strategy includes details of investments to date and the level of returns these are expected to generate, with information on potential investment opportunities reviewed in Quarter 1 attached at Appendix E.

#### Recommendations:

The Cabinet is invited to consider and comment on progress made against the Key Actions and Corporate Indicators in the Corporate Plan and current projects, as summarised in Appendix A and detailed in Appendices B and C.

The Cabinet is also invited to consider and comment on financial performance at the end of June, as detailed in Appendices D, and the register of reviews of Commercial Investment Strategy propositions at Appendix E.

#### 1. PURPOSE

1.1 The purpose of this report is to present details of delivery of the Corporate Plan 2018/22, and project delivery, in the context of the Council's financial performance.

#### 2. BACKGROUND

- 2.1 The Council's Corporate Plan is currently being refreshed and once adopted will set out what the Council aims to achieve in addition to its core statutory services. The information in the summary at **Appendix A** relates to Key Actions and Corporate Indicators and the performance report at **Appendix B** details all results at the end of June.
- As recommended by the Project Management Select Committee, updates for projects based on latest approved end dates are included at **Appendix C**. Across all programmes there are currently 28 projects which are open, pending approval or pending closure, and one project logged which has recently closed.
- 2.3 This report also incorporates financial performance to the end of June. This performance was as shown in sections 4-6 below, with further details listed in **Appendix D**. Commercial investment propositions reviewed are at **Appendix E**.

#### 3. PERFORMANCE MANAGEMENT

- 3.1 Members of the Overview and Scrutiny (Performance and Growth) Panel have an important role in the Council's Performance Management Framework and a process of regular review of performance data has been established. The focus is on the strategic priorities and associated objectives to enable Scrutiny to maintain a strategic overview. Their comments on performance in Quarter 1 will be inserted in section 7 following their meeting on 3 September.
- 3.2 Progress against Corporate Plan objectives is reported quarterly. The report at Appendix B includes details of all Key Actions and Corporate Indicators at the end of Quarter 1. Appendix C provides information about projects, including the purpose of the project and comments from the Programme Office as to the current status of each project's SharePoint site as part of the new governance arrangements.
- 3.3 Performance Indicator data has been collected in accordance with standardised procedures.
- 3.4 The following table summarises Quarter 1 progress in delivering Key Actions for 2019/20:

Status of Key Actions	Number	Percentage
Green (on track)	22	73%
Amber (within acceptable variance)	3	10%
Red (behind schedule)	0	0%
Awaiting progress update	5	17%
Not applicable	0	

Most were on track at the end of Quarter 1 and there has been significant progress made early in the financial year on many actions. These include working with the Cambridge and Peterborough NHS Foundation Trust's Community Respiratory Team to lauch new Pulmonary Maintenance classes in September, the Huntingdon Neighbourhood Plan progressing to the referendum stage (taking place in September) and the award of more than £31k from the Community Chest fund to 21 projects across the District.

Green Flag Awards have been received again for Priory Park (3rd year), Paxton Pits (2nd year) and Hinchingbrooke Country Park (2nd year). Wildflower planting by our grounds maintenance team was also a success, with lots of positive social media comments received.

#### 3.5 Quarter 1 results for 2018/19 Corporate Indicators are shown in the following table:

Corporate Indicator results	Number	Percentage
Green (achieved)	32	78%
Amber (within acceptable variance)	8	20%
Red (below acceptable variance)	1	2%
Awaiting progress update	0	0%
Not applicable (annual/data unavailable)	2	

The mahjority of performance indicators were on track at the end of Quarter 1, with particularly good results reported for Leisure and Health services. The number of One Card holders using services at One Leisure facilities increase by more than 2,000 compared to the previous year and swimming and fitness related admissions are ahead of target across One Leisure facilities.

Staff sickness has fallen significantly compared to previous quarters, with 1.2 days lost/FTE the lowest quarterly figure since the Council started reporting sickness quarterly in 2009. Staff engagement has also improved recently, with an increase in the number of employee representatives on our Staff Council.

There was just one indicator where the target was missed by more than acceptable variance and this is PI 29, total amount of energy used in Council buildings. The cooler than average spring has contributed to a 26% increase in kilowatt hours compared to 2018/19, however the 2,570,270 kWh used remains lower than the 2,969,911 kWh reported at this stage of 2017/18.

#### 3.6 The status of corporate projects at the end of June is shown in the following table:

Corporate project status	Number	Percentage
Green (progress on track)	6	32%
Amber (progress behind schedule, project may be recoverable)	11	53%
Red (significantly behind schedule, serious risks/issues)	2	15%
Pending closure	8	
Closed (completed)	1	

The business case for one further project has not yet been approved.

There are 11 projects showing as Amber, usually as a result of slippage in the project, even when reported against revised dates. Of the projects currently in the delivery stage, two were Red at the end of Quarter 1; both of which were shared service projects. The Project Management Governance Board has held one-to-one meetings with project managers and has identified that unrealistic timeframes have been a common theme for amber/red flags, as well as a lack of up to date governance documentation. The reasons for not meeting original target dates for projects is to be explored at a joint session with all project managers in September and will include preparation of the Project Initiation Document (PID) and Business Case which sets initial dates. This will be discussed along with the ongoing management of projects once up and running, including the roles of Project Sponsors and Project Boards which form part of our governance arrangements set up to help projects run successfully to time and to budget. Lessons learned are captured through closedown reports have recently been shared with all project managers. Details of all projects can be found in **Appendix C**.

#### 4. FINANCIAL PERFORMANCE

#### 4.1 Financial Performance Headlines

The Management Accounts include the forecast outturn position for the current financial year and the impact of variations will be incorporated within the MTFS. Revenue statements show gross expenditure by service and where some costs are funded by reserves this is shown to provide the net position.

#### Revenue

The approved Budget is £17.157m with the forecast outturn being £16.719m which is an underspend of £0.438m. The main reasons are shown on the next page.

#### **MTFS**

The MTFS was updated as part of the 2019/20 Budget setting process and will again be updated as part of the 2020/21 Budget setting process which is now under way. The revision of the MTFS will include 2018/19 outturn variations and others occurring or foreseen in 2019/20 that have an impact on future years.

#### Capital

The approved Budget is £7.7m plus the re-phasing of £2.1m giving a revised total Capital Programme of £9.8m. The net forecast outturn is £7.4m giving an overspend of £0.5m. The reasons for these variances are detailed in paragraph 5.6.

The Financial Dashboard at **Appendix D, Annex E** presents information on take-up of Council Tax Support, NDR and Council Tax collection, miscellaneous debt and New Homes Bonus funding.

The table below shows the total variances for each Service and the main reasons where variances are greater than £50,000.

	Budget	Forecast	Transfers	Forecast	Forecast	Main reasons for variance
		outturn	to / (from)	outturn net	(underspend)	
	£000	gross £000	reserves £000	£000	/ overspend £000	
Community	1.743		2000	1 671		Staff savings due to delays in recruitment
Community	, -	1,670	107	1,671	(72)	,
Customer Services	2,678	2,668	107	2,775	97	<ul> <li>Increase in the net cost of rent allowances due to payments not attracting 100% subsidy i.e.</li> <li>placements in short term accommodation where subsidy is capped.</li> </ul>
ICT	2,145	2,145	(50)	2,095	(50)	placements in short term accommodation where subsidy is capped.
Development	1,010	831	2	833	(00)	Staff savings due to delays in recruitment
Bovolopillom	1,010	001	_	000	(177)	Additional planning application fees
Leisure and Health	(20)	(53)	25	(28)	(8)	
Operations	3,744	4,107	(210)	3,897	153	Increase in playground equipment maintenance
						Staff savings
						Additional water standpipe costs not budgeted for
						Reduction in expected efficiency savings on litter bin reductions
						Reduction in expected income generation from replacement bins
						Reduction in income from rental of 3 <sup>rd</sup> floor at Pathfinder House
Resources	4,231	3,967	(113)	3,854	(377)	Reduction in MRP costs during 19/20 due to slippage of capital programme in 18/19
	,		` '	·	, ,	staff savings not achieved due to delay in service restructure
						Additional income from Commercial Investments
Directors and	1,626	1,562	60	1,622	(4)	
Corporate						
Transformation	0	234	(234)	0	0	
Total	17,157	17,131	(412)	16,719	(438)	

4.3 Further analysis of the revenue variance and service commentary are at **Appendix D**. This provides the variances by service and where variances are greater than +/- £10,000 comments have been provided by the budget managers/Head of Service. Where there are adverse variances the budget managers have provided details of the actions they are undertaking to address the overspend.

#### 4.4 Medium Term Financial Strategy

The actual outturn for 2018/19 showed an underspend of £0.248m which will have some impact on the MTFS. The new MTFS for the period 2020/21 to 2023/24 which will be compiled during the current budget setting process, will be updated where the 2018/19 outturn has an impact.

#### 5. CAPITAL PROGRAMME

- 5.1 The approved gross Capital Programme 2019/20 is £7.7m plus the re-phasing of £2.1m giving a revised total Capital Programme for 2019/20 of £9.8m.
- 5.2 The forecast net expenditure outturn is £7.4m, an overspend of £0.455m. The gross expenditure to 30 June 2019 was £1.055m (9.7% of Budget, 25% of the year).

Variation Commentary Summary	£000s
Overspend	
Alms Close Development	728
This project was tendered via the Procurement Portal, the tenders that have been received are in the region of £1.6m, with an additional £150,000 for consultants fees, this amounts to a potential overspend on the budget of £728,000. There are council contingencies Circa £80,000 which may be utilised but could amount to a saving on this sum. If the contingencies were not required then the committed additional spend would be c£648,000.	
The new design has increased the useable floor space, and has built in additional floor space in the event tenants seek to construct mezzanine flooring. Additional mezzanine floor space would increase the overall floor space of each unit by 50% to 75% of the ground floor areas. The council could obtain additional income through the lease in the event the tenant added mezzanine flooring.	
The tenderer that has been advised by professional consultants, whilst not the lowest it provides the council with minimal risk with relation to disputes regarding costs. The lowest tender was reconciled having to include several major works items and to accept this tender would put the council at risk.	
The last steps prior to acceptance of the tender will be a costing exercise, whereby the council will have to undertake a costing exercise to calculate investment return over a given period. As things stand the project is ready to proceed subject to financial approval.	
Health and Safety Works, Roof Works Minor overspend expected on works to meet statutory requirements, and completion of roofing works (retention).	12
Cash Receipting Software Work to complete touch-tone phone payments for customers to pay invoices.	1
	741
Growth	
Insurance Settlement – East Field House Fire A settlement has been agreed with the Council's insurers to finance the replacement of IT equipment destroyed in the fire at Eastfield House, part of the equipment was replaced in	0

Variation Commentary Summary	£000s
2018/19, the remainder will be replaced in 2019/20.	
Salix Building Efficiency Salix has indicated that the money paid back into the fund from previous projects and the rollover from last year's budget is £61,593. They are expecting the council to invest a minimum of 75% (£46,194) in this financial year. The extra expenbditure is funded from savings made in revenue (utilities) budgets.	14
Oak Tree Development Work on the planning for the Oak Tree Development has commenced this is funded from grant.	0
	14
Underspend	
One Leisure Ramsey 3G Pitch Additional expenditure on the pitch at Ramsey (£154,000) is being funded from additional grant from the football foundation (£161,000).	(7)
Re-Fit Projects	(59)
The Project is scheduled to complete July 2019. Currently (prior to all variations being costed) £165889 is left to be paid. 2% of the total project costs must be kept as a retainer for 12 months following the completion of the project - approx £16,941.	
Disabled Facilities Grants  Additional Better Care Fund grant has been received in excess of the approved budget (£95,000), SCDC has shared their excess grant with the council (£80,000), and contribution from tenanta are forecast to be (£40,000).	(216)
Wheeled Bins  Detailed planning for this years requirements for wheeled bins, taking into account new housing developments and bin stock it is expected that fewer bins will be required this year.	(18)
	(300)
Total Net Expenditure Overspend/(Underspend)	455

- 5.3 The net spend on the Council's Capital Programme is financed via borrowing which has a revenue implication through the Minimum Revenue Provision (MRP).
- 5.4 Appendix D, Annexes C and D provide the following information:

Annex C provides details by scheme with proposed rephasing, expenditure to date and forecast outturn.

**Annex D** details the financing of the Capital Programme showing the funding from grants and contributions, capital receipts, use of earmarked and capital reserves and internal borrowing

#### 6. UPDATE ON THE COMMERCIAL INVESTMENT STRATEGY

- 6.1 The Commercial Investment Strategy (CIS) was approved by Cabinet in September 2015 and the CIS Business Plan in December 2015. The implementation of the CIS is seen as a key means by which the Council can generate income to assist it in meeting the forecast gap in the revenue budget, by 2023/24 it will have in part contributed in reducing this to £1.2m.
- 6.2 At the end of Quarter 1, the financial projections for the CIS are:

CIS Investments	Budget (£'000)	Outturn (£'000)	Variance (£'000)
Cash Investments			
CCLA Property Fund	(162)	(168)	(6)
Total Cash Investments	(162)	(168)	(6)
Property Investments			
Property Rental Income	(5,580)	(4,730)	850
MRP	1,997	678	(1,319)
Net Direct Property Income	(3,583)	(4,052)	(469)
Management Charge	144	144	0
Total Property Investments	(3,439)	(3,908)	(469)
TOTAL	(3,601)	(4,076)	(475)

#### 6.3 **Investments**

Between April and the end of June 2019, 52 properties have been investigated as potential CIS investment opportunities. Most of the quarter's efforts were expended in dealing with due diligence for the purchase of Trilink 140 (Unit 4 Freeway Drive, Castleford), which was completed on 5<sup>th</sup> July and generates an annual gross income of £819k and net income of £500k p.a. We have undertaken initial evaluations of well let retail properties in St Neots and Huntingdon, which are still under consideration. Many opportunities presented to us have short term leases, are development sites or unusual properties e.g. an aircraft hangar and court House. . A summary of opportunities is included in **Appendix E**.

Returns from the CCLA property fund have remained at the 2016/17 level (circa 4.5%). Other investment vehicles such as bank deposits and money market funds interest rates increased when the Bank of England raised the base rate to 0.5% have now become stable.

To date the majority of the Council's investments have been funded from earmarked reserves or cash balances. Recent acquisition such as Fareham, Rowley Centre and Tri-Link have required loans from PWLB to fund their purchases; part of the purchase price and acquisition costs were met from earmarked reserves.

#### 7. COMMENTS OF OVERVIEW & SCRUTINY PANELS

7.1 Comments will be inserted here after the Panel meeting on 3rd September 2019.

#### 8. **RECOMMENDATIONS**

- The Cabinet is invited to consider and comment on progress made against Key Activities and Corporate Indicators in the Corporate Plan and current projects, as summarised in **Appendix A** and detailed in **Appendices B and C**.
- The Cabinet is also invited to consider and comment on financial performance at the end of June, as detailed in section 4 and in **Appendix D**, and the register of reviews of Commercial Investment Strategy propositions at **Appendix E**.

#### 9. LIST OF APPENDICES INCLUDED

**Appendix A** – Performance Summary, Quarter 1, 2019/20

**Appendix B** – Corporate Plan Performance Report, Quarter 1, 2019/20

**Appendix C** – Project Performance, June 2019

**Appendix D** – Financial Performance Monitoring Suite (FPMS) including:

Annex A - Revenue Provisional Outturn and Service Commentary, June 2019

**Annex B** – Capital Programme Provisional Outturn, June 2019

**Annex C** – Capital Programme Funding 2019/20

Annex D - Financial Dashboard, June 2019

## **Appendix E** – Register of reviews of CIS investment propositions, Quarter 1, 2019/20

#### **CONTACT OFFICERS**

# **Corporate Plan Performance Monitoring (Appendices A and B)**

Daniel Buckridge, Business Intelligence & Performance Manager (01480) 388065

## **Project Performance (Appendix C)**

Adrian Dobbyne, Corporate Team Manager (01480) 388100

## Financial Performance (Appendices D and E)

Claire Edwards, Finance Manager 2 (01480) 388822

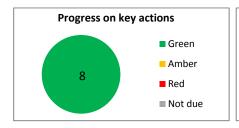
# **Appendix A**

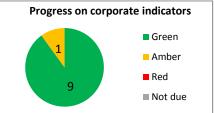


# Performance Summary Quarter 1, 2019/20

# **People**

We want to make Huntingdonshire a better place to live, to improve health and wellbeing and for communities to get involved with local decision making

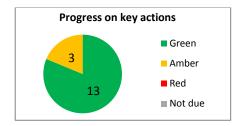


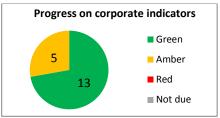


Highlights include the award of more than £31k from the Community Chest fund to 21 projects across the District.

# **Place**

We want to make Huntingdonshire a better place to work and invest and we want to deliver new and appropriate housing

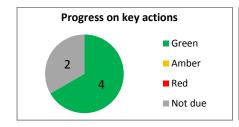


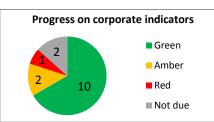


Highlights include the completion of feasibility work for the development of a Business Improvement District in St Neots.

# Becoming a more efficient and effective council

We want to continue to deliver value for money services





Highlights include an increase in the number of members of Staff Council, our staff representative group.

#### **CORPORATE PLAN – PERFORMANCE REPORT**

#### STRATEGIC THEME - PEOPLE

## **Period April to June 2019**

## **Summary of progress for Key Actions**

G	Progress is on track	A	Progress is within acceptable variance	R	Progress is behind schedule	?	Awaiting progress update	n/a	Not applicable to state progress
8			0		0		0		0

Target dates do not necessarily reflect the final completion date. The date given may reflect the next milestone to be reached.

## **Summary of progress for Corporate Indicators**

G	Performance is on track	A	Performance is within acceptable variance	R	Performance is below acceptable variance	?	Awaiting performance update	n/a	Not applicable to assess performance
	9		1		0		0		0

# WE WANT TO: Support people to improve their health and well-being

Status	Key Actions for 2019/20	Target date	Portfolio Holder	Head of Service	Progress Update to be reported each Quarter
G	KA 1.Work in partnership to provide greater leisure and health opportunities to enable more people to be more active, more often	Ongoing	Cllr Palmer	Jayne Wisely	The Active Lifestyles team have worked with 40 different partners during Q1 to deliver programmes for more people to be active. Some new partnerships include Switch Now to deliver disability sport sessions. Working with the Cambridge and Peterborough NHS Foundation Trust's Community Respiratory Team in advance of launching the new Pulmonary Maintenance classes in September and agreeing a pathway for referrals.
G	KA 2. Provide financial assistance to people on low incomes to pay their rent and Council Tax	Ongoing	Cllr Gray	Customer Services – Amanda Burns	The number of people claiming Universal Credit instead of Housing Benefit continues to increase. The Housing Benefit caseload has reduced by 12.5% in the last 12 months (the Council Tax Support caseload remains stable). There is no update on when the managed migration of existing cases will start although the deadline is still quoted as being 2023.

Status	Key Actions for 2019/20	Target date	Portfolio Holder	Head of Service	Progress Update to be reported each Quarter
G	KA 3. Ensure that the principles of earlier interventions aimed at preventing homelessness are embedded within public sector organisations and other stakeholder partners	Ongoing	Cllr Fuller	Customer Services – Jon Collen	Continuation of Homelessness Trailblazer programme with increased roll out of earlier interventions and pathways across a wide range of agencies. Substance misuse and mental health summit hosted in June bringing together agencies to establish joint pathways and ways of working to better prevent homelessness amongst these client groups.
G	KA 4. Adopt a new Homelessness Strategy and a new Lettings Policy	Homelessne ss Strategy Dec 2019 Lettings Policy by March 2020	Clir Fuller	Customer Services – Jon Collen	Homelessness review and strategy to be completed by end of Q3.  Letting Policy review to take place across Home-Link partnership and completed by end of Q4.
G	KA 5. Identify and implement solutions to eradicate the need to place homeless families in B&Bs	Ongoing	Cllr Fuller	Customer Services – Jon Collen	Need for use of B&B to be eradicated by: increased homelessness prevention measures (KA 3) and increased provision of alternative forms of temporary accommodation. Two schemes in the pipeline to deliver additional self-contained short term units as alternatives to B&B – to be delivered in 2020/21.

# WE WANT TO: Develop stronger and more resilient communities to enable people to help themselves

Status	Key Actions for 2019/20	Target date	Portfolio Holder	Head of Service	Progress Update to be reported each Quarter
G	KA 6. Support community planning including working with parishes to complete Neighbourhood and Parish Plans	Ongoing	Clir Fuller	Andy Moffat	Officers proactively working with Parishes and officers to develop sound Neighbourhood Plans (NPs). Most recently Huntingdon NP went to Overview & Scrutiny (O&S) and Cabinet (July) to be endorsed to proceed to referendum. In addition, the Neighbourhood Planning Guide has been updated and is programmed to go to Cabinet (via O&S) for adoption.
G	KA 7. Manage the Community Chest funding pot and voluntary sector funding to encourage and support projects to build and support community development	Ongoing/ Annual	Clir Gray / Clir Palmer	Chris Stopford	55 applications were received for the 2019-20 Community Chest. Following consideration by the Grants Panel, £31,649.50 was awarded to 21 different projects across the District. As part of the funding award, projects are required to complete a project evaluation to demonstrate the impact that the funding had.
G	KA 8. Support and encourage community action on litter and waste	Ongoing	Cllr Palmer / Cllr Beuttell	Neil Sloper	So far 34 litter picks have been carried out to the end of June 19. This number is slightly reduced compared to last year, however we have picked up a few new community groups that have started to complete regular picks.

## **Corporate Performance and Contextual Indicators**

# Key to status

G Performance is on track		nce is within ble variance		ance is below able variance	_	performance odate	n/a Not appli assess per	
Performance Indicator	Full Year 2018/19 Performance	Q1 2018/19 Performance	Q1 2019/20 Target	Q1 2019/20 Performance	Q1 2019/20 Status	Annual 2019/20 Target	Forecast Outturn 2019/20 Performance	Predicted Outturn 2019/20 Status
PI 1. Number of days of volunteering to support HDC service delivery  Aim to maximise	4,698	1,223	1,000	1,426	G	4,000	4,000	G
Comments: (Operations / Leisure and Buddies, Sports Volunteers etc.). Volunteers during Q1; 815 of these w	olunteers <sup>°</sup> continu	ue to lead eight	walks a week	supporting over	450 walks a ye	ar for the Healt		
PI 2. Average number of days to process new claims for Housing Benefit and Council Tax Support	23 days	24 days	24 days	24 days	G	24 days	24 days	G
Aim to minimise  Comments: (Customer Services) Th make claims for Council Tax Support		v claim forms re	mains constan	t despite the impl	ementation of U	  Jniversal Credit	 as claimants have	to continue to
PI 3. Average number of days to process changes of circumstances for Housing Benefit and Council Tax Support  Aim to minimise	4 days	5 days	5 days	4 days	G	5 days	4 days	G
Comments: (Customer Services) The documents received from the DWP in								
PI 4. Number of homelessness preventions achieved	405	51	105	103	G	420	420	G
Aim to maximise  Comments: (Customer Services) Ea  Needs Team. Working earlier and for								by the Housing

Performance Indicator	Full Year 2018/19 Performance	Q1 2018/19 Performance	Q1 2019/20 Target	Q1 2019/20 Performance	Q1 2019/20 Status	Annual 2019/20 Target	Forecast Outturn 2019/20 Performance	Predicted Outturn 2019/20 Status
PI 5. More people taking part in sport and physical activity: Number of individual One Card holders using One Leisure Facilities services over the last 12 months	44,984	43,041	45,000	45,114	G	45,500	45,500+	G
Aim to maximise  Comments: (Leisure and Health) Key activities of Swimming and Impressions Fitness Suites are performing well across the whole service which is having a posi effect on new members joining to take part in these activities.								ving a positive
PI 6. More people taking part in sport and physical activity: Number of individual One Leisure Active Lifestyles service users over the last 12 months	7,162 (inc. Park Run)	N/A	1,321	1,586	G	2,959	3,000+	G
Aim to maximise  Comments: (Leisure and Health) Paactivities, walking sports and young p				now considered	independent act	ivity. Group exe	rcise classes, le	et's get moving
PI 7. Providing more opportunities for people to be more active: Number of sessions delivered at and by One Leisure Facilities	12,435	3,175	2,900	2,871	A	11,600	11,500	Α
Aim to maximise  Comments: (Leisure and Health) Fith year. Other activities have increased		re rationalised in	2018/19 as pa	rt of a fitness revi	ew to make them	n more profitable	- so numbers a	re down on last
PI 8. Providing more opportunities for people to be more active: Number of sessions delivered by One Leisure Active Lifestyles	3,818	N/A	615	646	G	3,730	3,370	G
Aim to maximise								

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Performance Indicator	Full Year 2018/19 Performance	Q1 2018/19 Performance	Q1 2019/20 Target	Q1 2019/20 Performance	Q1 2019/20 Status	Annual 2019/20 Target	Forecast Outturn 2019/20 Performance	Predicted Outturn 2019/20 Status
PI 9. People participating more often: Number of One Leisure Facilities admissions – swimming, Impressions, fitness classes, sports hall, pitches, bowling and Burgess Hall (excluding school admissions)  Aim to maximise	1,412,670	335,359	368,798	369,039	G	1,516,380	1,518,000	G
Comments: (Leisure and Health) Sv								e not reaching
expected targets especially around tr	aditional sports	such as badminto	on and squash.	Burgess Hall is a	head of last year	but not quite on	target.	
PI 10. People participating more often: One Leisure Active Lifestyles throughput	57,683 (inc. Park Run)	N/A	11,365	13,835	G	50,716	50,716+	G
Aim to maximise								

Comments: (Leisure and Health): Park Run not counted in return for 2019/20 as now considered independent activity. Most activities performing well; group exercise classes had its best ever month in July (income generated). Walking Sports, Young People's activities and Let's Get Moving activities all ahead of schedule.

#### STRATEGIC THEME - PLACE

# Period April to June 2019

## **Summary of progress for Key Actions**

G	Progress is on track	A	Progress is within acceptable variance	R	Progress is behind schedule	?	Awaiting progress update	n/a	Not applicable to state progress
	13 3			0		0		0	

Target dates do not necessarily reflect the final completion date. The date given may reflect the next milestone to be reached.

# **Summary of progress for Corporate Indicators**

G	Performance is on track	A	Performance is within acceptable variance	R	Performance is below acceptable variance	?	Awaiting performance update	n/a	Not applicable to assess performance
13 5			0	0			0		

# WE WANT TO: Create, protect and enhance our safe and clean built and green environment

Status	Key Actions for 2019/20	Target date	Portfolio Holder	Head of Service	Progress Update to be reported each Quarter
G	KA 9. Maintain our existing green open spaces to high standards, ensuring community involvement and encouraging greater active use, and maintain Green Flag statuses	Ongoing	Cllr Palmer	Neil Sloper	Green Flag Awards received for Priory Park (3 <sup>rd</sup> year), Paxton Pits (2 <sup>nd</sup> year) and Hinchingbrooke Country Park (2 <sup>nd</sup> year). Wildflower planting across the District was a marked success, with lots of positive social media comments received.
G	KA 10. Reduce incidences of littering through targeting of enforcement work	Ongoing	Cllr Beuttell	Chris Stopford	The team have worked with RECAP and other Local Authorities across the Eastern region to launch the SCRAP IT campaign which raises awareness of fly-tipping as well as the duty of care associated with the person who the waste originates from.  In collaboration with Operations, the team have recruited to the post of Litter Minimisation Officer. The post will be jointly managed and will focus on issues associated with littering that have been identified by the Protection and Enforcement team, this includes littering by hauliers on the main trunk roads as well as hotspot locations within the community such as Oxmoor.

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Status	Key Actions for 2019/20	Target date	Portfolio Holder	Head of Service	Progress Update to be reported each Quarter
					Working with Operations and Corporate Team, we have secured £10k from the Litter Innovation Fund to introduce an app that will educate and raise awareness amongst hauliers using the road networks that run through the District. At present, a litter crew is dedicated to clearing litter from our major roads; this is a resource that could be used elsewhere if the littering issue could be addressed.
G	KA 11. Review air pollution activities to reflect new national Clean Air Strategy	Ongoing	Cllr Beutell	Chris Stopford	Annual report submitted to DEFRA. Local actions will be developed to reflect national priorities as these emerge.

# WE WANT TO: Accelerate business growth and investment

	Status	Key Actions for 2019/20	Target date	Portfolio Holder	Head of Service	Progress Update to be reported each Quarter
7	G	KA 12. Build upon and use sector analysis and industrial clusters research to help inform priorities across Services	Ongoing	Cllr Fuller	Andy Moffat	Cluster development work shared with EDGE partners and colleagues in Community. Used as basis for skills pathway mapping with local skills providers.
	G	KA 13. Implement measures to grow Business Rates	Ongoing	Clir Fuller  Clir Beuttell / Clir Fuller	Andy Moffat	Authorisation secured and recruitment underway of economic development officer to focus on inward investment, support for business growth and cluster development
	G	KA 14. Engage and communicate with local businesses through the Better Business For All initiative	Ongoing		Chris Stopford	Business engagement scheduled for September with support from HSE on what small business compliance looks like.
	G	KA 15. Prepare options reports for the redevelopment of the Bus Station Quarters in St Ives and Huntingdon	September St Ives, December Huntingdon	Cllr Fuller	Andy Moffat	Carter Jonas feasibility report received. Engagement with landowners taking place.
	G	KA 16. Deliver the actions resulting from the Council's Off Street Car Parking Strategy	Ongoing	Cllr Beuttell	Neil Sloper	The Council is progressing the phased install of equipment to enable customers to pay with coin, card, Apple & Android pay and provide the option to 'pay for what you use'.

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# WE WANT TO: Support development of infrastructure to enable growth

Status	Key Actions for 2019/20	Target date	Portfolio Holder	Head of Service	Progress Update to be reported each Quarter
G	KA 17. Continue to work with partners and influence the Combined Authority (CA) and secure support and resources to facilitate delivery of new housing, drive economic growth and provide any critical infrastructure	Ongoing	Cllr Fuller	Andy Moffat	Memorandum of Understanding with CA on allocation and spend of Business Rates from Alconbury Enterprise Zone (EZ) nearing agreement (as at end of Q1). Summary of asks of CA and priority areas for the future prepared.
G	KA 18. Prepare 'Prospectuses for Growth' for St Ives, Huntingdon and Ramsey and continue to support the delivery of the St Neots Masterplan	December 2019 for Prospectuse s for Growth; ongoing for delivery of St Neots plan	Cllr Fuller	Andy Moffat	Preparation of Prospectuses for Growth for St Ives, Huntingdon and Ramsey launched in May. Data analysis and stakeholder engagement taking place since.  St Neots – Feasibility work for the development of a Business Improvement District completed. Awaiting confirmation of funding from the CA to move into development phase.
G	KA 19. Continue to provide active input into the delivery stage of the A14 and the design stage of the A428, and lobby for a northern route for East-West Rail (EWR) and the local road network to deliver the specific requirements of the Council	Ongoing	Clir Fuller	Andy Moffat	A collaborative relationship has been established with the A14 team reviewing matters relating to requirement discharge and addressing matters that crop up outside the Development Consent Order (DCO). Officers have actively input to EWR and most recently developed a strong, positive yet detailed, response to the A428 consultation in conjunction with South Cambridgeshire, Cambridge City and County councils and the Greater Cambridge Partnership.
A	KA 20. Set out timetable for preparation of an updated Section 106 Supplementary Planning Document and Community Infrastructure Levy charging schedule and implement	June 2020	Cllr Fuller	Andy Moffat	The two documents have to be done side by side but have very different issues and legislation that needs to be followed. At this time the Senior Implementation Officer post is vacant, as is the Grade F post in planning policy resulting in challenges. However, the Team Leader has had a number of meetings with stakeholders which in itself raised a number of key challenges. In addition, the Ministry of Housing, Communities & Local Government delayed confirming its direction on CIL changes and they are expected in July 2019, before the summer break.
A	KA 21. Deliver capital/community projects to provide more leisure and health facilities in the district	Ongoing	Cllr Palmer	Jayne Wisely	Ramsey 3G project waiting on lease agreement to be signed between HDC, Abbey College and Ramsey Foundation before project can start.  Value engineering has taken place on construction costs for the Training Shed Project at St Ives Outdoor following delays due to Squash Club petitions. Work is expected to start in September.

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# WE WANT TO: Improve the supply of new and affordable housing, jobs and community facilities to meet current and future need

Status	Key Actions for 2019/20	Target date	Portfolio Holder	Head of Service	Progress Update to be reported each Quarter
G	KA 22. Adopt and implement Housing Strategy annual Action Plan	October 2019	Cllr Fuller	Andy Moffat	Plan being prepared for consideration by Overview & Scrutiny Panel in October.
A	KA 23. Maintain a five year housing land supply (5YHLS) and ensure that the Housing Delivery Test in the National Planning Policy Framework is met	Ongoing	Cllr Fuller	Andy Moffat	Annual Monitoring Report demonstrates that we have a 5YHLS and there have been no challenges to this position. Housing Delivery Test Action Plan prepared for July Cabinet as required by new national requirements.
G	KA 24. Facilitate delivery of new housing and appropriate infrastructure	Ongoing	Cllr Fuller	Andy Moffat	<ul> <li>Loves Farm 2 on target for approval in August 2019. S106 discussions in final phase with CCC.</li> <li>Cala Homes approved at Wintringham Park.</li> <li>Pro-actively working with U&amp;C looking at an expanded Key Phase 1, including the 1st affordable housing review since PP granted. Ongoing pre-apps on large scale sites</li> <li>Community Infrastructure Levy spend scheduled for July 19</li> <li>Timely decision making</li> <li>CIL/Section 106 contributions review commenced.</li> </ul>

# **Corporate Performance and Contextual Indicators**

## Key to status

G Performance is on track A Performance is within acceptable variance  R Performance is below acceptable variance ? Awaiting performance update  Not applicable to assess performance
---

Performance Indicator	Full Year 2018/19 Performance	Q1 2018/19 Performance	Q1 2019/20 Target	Q1 2019/20 Performance	Q1 2019/20 Status	Annual 2019/20 Target	Forecast Outturn 2019/20 Performance	Predicted Outturn 2019/20 Status
PI 11. Percentage of sampled areas which are clean or predominantly clean of litter, detritus, graffiti, flyposting, or weed accumulations  Aim to maximise	80.59%	67.65%	80%	93.95%	G	80%	80%	G

Comments: (Operations) 744 inspections, 699 were in specification giving a pass rate of 93.95%.

Performance Indicator	Full Year 2018/19 Performance	Q1 2018/19 Performance	Q1 2019/20 Target	Q1 2019/20 Performance	Q1 2019/20 Status	Annual 2019/20 Target	Forecast Outturn 2019/20 Performance	Predicted Outturn 2019/20 Status			
PI 12. Percentage of street cleansing service requests resolved in five working days.  Aim to maximise	97.66%	100%	85%	97.75%	G	85%	85%	G			
Comments: (Operations) Of 89 servi- we have less staff availability than la from their own work to assist in ot	Comments: (Operations) Of 89 service requests, 87 were dealt with within five working days. With the growing season at its most vigorous the department is struggling, we have less staff availability than last year and a member of staff who has been off for two weeks with sciatica. We have had to deploy teams from other areas away from their own work to assist in other areas and have taken a team member form one area to try and assist with a back fill requirement we have elsewhere.  Recruitment agencies seem unable to attract the type of calibre staff required to make it worthwhile as anybody worth their salt are gainfully employed elsewhere.										
PI 13. Number of missed bins per 1,000 households  Aim to minimise	0.73	0.74	0.75	0.87	A	0.75	0.75	G			
Comments: (Operations) Missed bin effect due to the knowledge and expe	Comments: (Operations) Missed bins have been higher than anticipated due to several drivers leaving the service in the last two months. This has had a knock-on effect due to the knowledge and experience being lost on the rounds. The vacancies have been filled, however, it does take time for the new drivers to fully bed in to the rounds. We are working with the teams to minimise the impact.										
PI 14. Percentage of grounds maintenance works inspected which pass the Council's agreed service specification	85.5%	70.1%	82%	93.5%	G	82%	82%	G			
	Aim to maximise Comments: (Operations) 294 inspections were carried out in Q1 of which 275 were in specification.										
PI 15. Percentage of grounds maintenance service requests resolved in five working days	93.5%	100%	85%	91.9%	G	85%	85%	G			
Aim to maximise  Comments: (Operations) There are a period of grass growth, thus not getti			sts coming in b	ut this is in part co	ntributed to the s	staffing issues we	currently have	during the peak			
PI 16. Percentage of successful environmental crime enforcements  Aim to maximise	100%	100%	100%	100%	G	100%	100%	G			
Comments: (Community) Following a and around Hemingford Grey. Mr Ro											

Performance Indicator	Full Year 2018/19 Performance	Q1 2018/19 Performance	Q1 2019/20 Target	Q1 2019/20 Performance	Q1 2019/20 Status	Annual 2019/20 Target	Forecast Outturn 2019/20 Performance	Predicted Outturn 2019/20 Status	
(Regulation of Investigatory Powers /	Act) application to	the court, came	eras have been	installed in a hots	pot location for f	ly-tipping and will	remain in situ fo	r 3 months.	
PI 17. Percentage of household waste recycled/reused/composted  Aim to maximise	58.39%	65.97%	58%	63.74%	G	58%	G	G	
Comments: (Operations)									
, , ,									
PI 18. Percentage of food premises scoring 3 or above on the Food Hygiene Rating Scheme	97%	96.97%	95%	98%	G	95%	98%	G	
Aim to maximise									
Comments: (Community) Premises takeaway establishments, who have				ally scoring 3 or b	etter. The lower	performing busing	nesses tend to b	e the café and	
PI 19. Number of complaints about		•							
food premises	517	23	187	185	G	750	160	G	
Aim to minimise									
Comments: (Community) More common complaints this quarter have been related to allergy practices; mouldy food; premises conditions and/or poor hygiene practices and alleged food poisoning (those cases of D&V which have not been reported to a GP but are linked to specific premises by the patient). Other complaints included maggots observed at a food premises and a business displaying an old Food Hygiene Ratings Scheme (FHRS) rating. The latter complaint is not one that we can take action about as the display of FHRS rating is not mandatory so falsely displaying a rating falls to trading standards legislation as misrepresentation.									
PI 20. Net growth in number of commercial properties liable for Business Rates	N/a – new measure	N/a – new measure	20	44	G	70	80	G	
Aim to maximise									
Comments: (Development): Targets have been set in line with trends over the last nine years. Although the 44 reported for Q1 is well in excess of the average for Q1, it must be noted that numbers do drop and with an uncertain economic environment this is a real possibility for this new indicator. In obtained from the rating list compiled by the Valuation Office Agency (end of March 2019 = 5,302 / end of June 2019 = 5,346).									
PI 21. The percentage of Community Infrastructure Levy (CIL) collected when due	N/a – new measure	N/a – new measure	No target set	100%	G	No target set	95%	G	
Aim to maximise									

Performance Indicator	Full Year 2018/19 Performance	Q1 2018/19 Performance	Q1 2019/20 Target	Q1 2019/20 Performance	Q1 2019/20 Status	Annual 2019/20 Target	Forecast Outturn 2019/20 Performance	Predicted Outturn 2019/20 Status
Comments: (Development) Due to I are alive to the fact that economic u make any further changes to incenti are raised they have 30 days to pay,	ncertainties that vise the develop	lie ahead will inf ment industry thi	luence the dev ough Brexit. Q	elopment sector a 1 19/20 performai	nnd will have a ki nce: £4,349,40. I	nock-on to CIL, a Forecast outturn:	assuming the Go 19/20 £9,227,40	vernment don't 66. When billed
PI 22. Percentage of planning applications processed on target – major (within 13 weeks or agreed extended period)  Aim to maximise	80%	75%	80-88%	82%	G	80-88%	80%	G
Comments: (Development) This indic	cator is on track.		T		T	T	T	
PI 23. Percentage of planning applications processed on target – minor (within 8 weeks or agreed extended period)	81%	81%	81-84%	78%	A	81-84%	81%	G
Aim to maximise  Comments: (Development) The Loca	al Plan was adon	ted on the 15 <sup>th</sup> M	lay and the pric	ority through April	up to the 15 <sup>th</sup> w	vae to encure and	lications with ad	vanced Section
106 (S106) agreements were issued recruiting a replacement.	before the 15 <sup>th</sup> .	Furthermore, one	e Senior Develo	ppment Manageme	ent Officer retired	d and their worklo	oad had to be rec	listributed while
PI 24. Percentage of planning applications processed on target – household extensions (within 8 weeks or agreed extended period)	90%	94%	89%	81%	Α	89%	90%	G
Aim to maximise								
Comments: (Development) Due to Management officers are carrying a l				edistributed. The	priority was app	olications with S	106 agreements	. Development
PI 25. Number of new affordable homes delivered in 2019/2020	269	83	104	79	Α	360	366	G
Aim to maximise								
Comments: (Development) In this firend of Quarter 1: these were located	•		-			. , ,		•

Comments: (Development) In this financial year, we are anticipating that in the region of 360 affordable homes will be completed (366). 79 had been completed at the end of Quarter 1; these were located in Brampton, Huntingdon, Sawtry, Fenstanton, Godmanchester and Ramsey. There remains the prospect of completing in excess of 366 homes this year since some, such as those at RAF Brampton, are expected very close to the end of the year so may be delivered a little earlier (in March rather than in April which would be next financial year).

Performance Indicator	Full Year 2018/19 Performance	Q1 2018/19 Performance	Q1 2019/20 Target	Q1 2019/20 Performance	Q1 2019/20 Status	Annual 2019/20 Target	Forecast Outturn 2019/20 Performance	Predicted Outturn 2019/20 Status
PI 26. Net growth in number of homes with a Council Tax banding  Aim to maximise	N/a – new measure	N/a – new measure	No target set	181	G	No target set. Defer to AMR	1496	G
Comments: (Development) Information on the number of banded properties is obtained from the Valuation Office Agency (end of March 2019 = 77,315 / end of June								
2019 = 77,496). The Annual Monito								
additional dwellings measure which i local housing growth rather than a fi underway, with the number of complete.	is only reported and nal position. The	annually and nine AMR 2018 sug	e months in ar gests 1,496 dv	rears so the perfo wellings to be con	rmance of this F structed up to M	I should only be	treated as an ea	arly indicator of
PI 27. Total number of appeals	•							
allowed as a percentage of total								
number of planning applications refused	N/a – new measure	N/a – new measure	TBC	4.7%	G	TBC	65%	G
Aim to minimise								
Comments: (Development) Ministry	of Housing, Cor	mmunities & Loc	cal Governmen	t (MHCLG) meas	ure: the quality	of decisions mad	de by local plan	ning authorities
measured by the proportion of deci	sions on applica	ations that are s	subsequently or	verturned at appe	al. In Q1, there	were 43 refusa	ls, with 2 allowe	ed on appeal -
Brampton Park (removal of condition	- delegated) and	d Crematorium (I	Development M	lanagement Comr	nittee [DMC]).			
PI 28. Number of costs awards								
against the Council where the								
application was refused at								
Development Management	N/a – new	N/a – new	None	1	Α	None	None	A
Committee contrary to the officer recommendation	measure	measure		·				

Aim to minimise

Comments: (Development) 1 case: the Crematorium. It is not possible to predict the outturn as this is based on DMC Members' decisions. However, measures are in place to ensure Members are familiar with our policies including dedicated Member training sessions.

#### STRATEGIC THEME - BECOMING A MORE EFFICIENT AND EFFECTIVE COUNCIL

#### **Period April to June 2019**

#### **Summary of progress for Key Actions**

G	Progress is on track	A	Progress is within acceptable variance	R	Progress is behind schedule	?	Awaiting progress update	n/a	Not applicable to state progress	
	6	0			0		0		0	

Target dates do not necessarily reflect the final completion date. The date given may reflect the next milestone to be reached.

#### **Summary of progress for Corporate Indicators**

G	Performance is on track	A	Performance is within acceptable variance	R	Performance is below acceptable variance	?	Awaiting performance update	n/a	Not applicable to assess performance
	10		2		1		2		2

#### WE WANT TO: Become more efficient and effective in the way we deliver services

Status	Key Actions for 2019/20	Target date	Portfolio Holder	Head of Service	Progress Update to be reported each Quarter
G	KA 25. Actively manage Council owned non-operational assets and, where possible, ensure such assets are generating a market return for the Council	Ongoing	Cllr Gray	Clive Mason	Two new lettings completed for Huntingdon Riverside Pavilion (£4.3k p.a) and access route to Anglian Water HQ for a one off premium of £10k. Two lease renewals complete generating additional income of £3.65k p.a. Further transactions in legals - 3 lettings (net new income c £25k p.a) and 2 lease renewals (net new income of £20.8k p.a).
G	KA 26. Develop the Council's Business Change function and create a culture of change management throughout the organisation	Ongoing	Cllr Tysoe	Adrian Dobbyne	Methodology to identify and prioritise areas of focus for business change created (based on costs, high volume activities).  Detailed analysis of costs and volumes undertaken to help ascertain priorities, resulting in list of priority areas. Further data gathering and analysis being undertaken for 7 priority areas.
G	KA 27. Develop the Council's approach to performance management and business intelligence	Ongoing	Cllr Gray	Adrian Dobbyne	Council approved new Corporate Plan actions and performance indicators on 24 July (incorporated into this report). New ways of working are being developed, with opportunities to make use of new technology available under the Council Anywhere project currently being explored.

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Statu	us Key Actions for 2019/20	Target date	Portfolio Holder	Head of Service	Progress Update to be reported each Quarter
G	KA 28. Deliver the Council Anywhere project to introduce new digital technology and ways of working remotely to improve productivity and flexibility for our staff	Mar-20	Cllr Tysoe	Sam Smith / John Taylor	Officers from across the Council are now starting to use tools in Office365. In addition in July the first new laptops were provided to staff in some services for technical testing and acceptance. We will see laptops being issued to other staff throughout the year – offering the ability to work wherever there is a connection to the internet – increasing flexibility and productivity.

#### WE WANT TO: Become a more customer focussed organisation

Status	Key Actions for 2019/20	Target date	Portfolio Holder	Head of Service	Progress Update to be reported each Quarter
G	KA 29. Develop our Customer Portal to offer improved online and out of hours access to our services and work with partners to deliver better multi-agency customer services	Ongoing	Cllr Tysoe	Michelle Greet / John Taylor	There are more than 4,000 accounts in the Portal, with over 1,300 personalised accounts for Council Tax. Planned new services in Q3/4 include Waste, Planning, Housing and Licensing.
G	KA 30. Introduce a new electronic pre- application planning advice service	Ongoing	Cllr Fuller	Andy Moffat	Evidence gathering underway in terms of cost/benefit; need to ensure any new system is fit for purpose and can provide the necessary detail in the responses while also demonstrating office efficiencies/savings.

#### **Corporate Performance and Contextual Indicators**

#### Key to status

G	Performance is on track	A	Performance is within acceptable variance	R	Performance is below acceptable variance	?	Awaiting performance update	n/a	Not applicable to assess performance
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Performance Indicator	Full Year 2018/19 Performance	Q1 2018/19 Performance	Q1 2019/20 Target	Q1 2019/20 Performance	Q1 2019/20 Status	Annual 2019/20 Target	Forecast Outturn 2019/20 Performance	Predicted Outturn 2019/20 Status
PI 29. Total amount of energy used in Council buildings	10,221,544 kWh (10.97%↓	2,039,872 kWh (31% ↓	1,937,878 kWh (5% ↓	2,570,270 kWh (26% ↑ on	R	9,710,467 kWh (5% ↓	5% reduction	G
Aim to minimise	on 2017/18)	on 2017/18)	on 2018/19)	2018/19)		on 2018/19)		
Comments: (Operations) The increase in energy use in Q1 is likely to be related to the cooler than average spring.								

Performance Indicator	Full Year 2018/19 Performance	Q1 2018/19 Performance	Q1 2019/20 Target	Q1 2019/20 Performance	Q1 2019/20 Status	Annual 2019/20 Target	Forecast Outturn 2019/20 Performance	Predicted Outturn 2019/20 Status
PI 30. Percentage of Business Rates collected in year	98%	31.3%	31.3%	31.7%	G	99%	99%	G
Aim to maximise								
Comments: (Customer Services) Col	lection rate for B	usiness Rates ca	an be volatile bu	ut there are no red	I flags at the mor	nent to cause an	y issues.	
PI 31. Percentage of Council Tax collected in year	98.4%	29.6%	29.6%	29.9%	G	98.5%	98.5%	G
Aim to maximise								
Comments: (Customer Services) The								
on the team to carry out additional m	onitoring and che	ecks on accounts	in arrears with	a view to engagir	ng with the custor	mer earlier in the	recovery proces	S.
PI 32. Percentage of invoices from suppliers paid within 30 days	92.1%	98.3%	98%	95.4%	Α	98%	98%	G
Aim to maximise								
Comments: (Resources)								
PI 33. Staff sickness days lost per full time employee (FTE)  Aim to minimise	9.2 days/FTE	2.5 days/FTE	2.0 days/FTE	1.2 days/FTE	G	9.0 days/FTE	7.8 days/FTE	G
Comments: (Resources) The number	r of sickness inci	dences and days	s lost recorded l	has fallen significa	ntly. See Employ	vment Committee	e agenda for furth	ner details.
PI 34a. Number of Staff Council (employee group) representatives  Aim to maximise	8	Not known (new measure period)	9	12	G	9 (an increase from end of March)	12	G
Comments: (Resources) There has b	een an increase	in the number o	f representative	es since the end of	March. 12 is ne	arly a full comple	ment of Staff Co	uncil members,
with a maximum of 13 specified in the	e Terms of Refer	ence for the grou	лр. <u></u>			<u> </u>		
PI 35. Call Centre telephone								
satisfaction rate	88.8%	92%	80%	n/a	n/a	80%	80%	G
Aim to maximise								
PI 36. Customer Service Centre satisfaction rate	92.7%	93.7%	80%	n/a	n/a	80%	80%	G
Aim to maximise								
Comments: (Customer Services) We	did not conduct	a customer surv	ey during this q	uarter, but we are	conducting a full	survey in Q2.		

Performance Indicator	Full Year 2018/19 Performance	Q1 2018/19 Performance	Q1 2019/20 Target	Q1 2019/20 Performance	Q1 2019/20 Status	Annual 2019/20 Target	Forecast Outturn 2019/20 Performance	Predicted Outturn 2019/20 Status
PI 37. Percentage of calls to Call Centre answered	82.0%	82.7%	80%	83.5%	G	80%	85%	G
Aim to maximise								
Comments: (Customer Services) Fou improve our service level.	ır of our new sta	ff members have	become fully t	rained this quarter	r which has incre	ased our flexibilit	y in answering c	alls and helped
PI 38. Percentage reduction in avoidable contacts  Aim to maximise	-14.6% (compared to 2017/18)	-17.7%	-15%	-9%	Α	-15%	-15%	G
Comments: (Customer Services) W increasing, we expect a continuation			l departments ai	nd partners to red	duce avoidable o	contact, and with	n online portal a	ccount signups
PI 39. Percentage of households with customer accounts generated	1.8%	N/a – Portal not live yet	N/a	5.8%	G	8%	8%	G
Aim to maximise								
Comments: (Customer Services) We	now have 4,545	customer accou	ints created on	the OneVu portal	and are well on t	he way to achiev	ing our target.	
			1		1	T		
PI 40. Percentage of Stage 1 complaints resolved within time	85%	89.7%	90%	91%	G	90%	90%	G
Aim to maximise								
Comments: (Corporate Team) 67 ou								ent missed the
response target on another complain	t. Operations cor	ntinue to receive	the largest prop	portion of complain	nts received (41	of the 74 in Quar	ter 1).	
PI 41. Percentage of Stage 2 complaints resolved within time	81%	80%	90%	100%	G	90%	100%	G
Aim to maximise								
Comments: (Corporate Team) Two S						an additional Sta	ge 2 Complaint a	also received in
the Quarter that is still being resolved	however this re	mains within the	timeframe agre	ed with the compl	lainant.			
PI 42. Net expenditure against	Overall	Overall	Overall <5%			Overall <5%		
approved budget	-1.4%	+3.7%	& Services	-2.6%	G	& Services		G
Aim to minimise variance	variance	variance	within 10%			within 10%		
Comments: (Resources)								
1								

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Performance Indicator	Full Year 2018/19 Performance	Q1 2018/19 Performance	Q1 2019/20 Target	Q1 2019/20 Performance	Q1 2019/20 Status	Annual 2019/20 Target	Forecast Outturn 2019/20 Performance	Predicted Outturn 2019/20 Status
PI 43. Income generated from Commercial Estate Rental & Property Fund Income  Aim to maximise	£3.6m	£1.7m	£1.6m	£1.4m	G	£3.3m	£4.9m	G

Comments: (Resources) New property acquisitions at Rowley Centre and Castleford have improved the forecast and weren't included in the initial budget. Q1 target is behind the same point last year due to new billing process in Tech One for 2019/20. Previously many rents were billed annually at the start of the year, there has been a move towards billing under the lease terms e.g. quarterly in advance, which moves the timing of performance but eases debt reporting and management.

### **Appendix C: Project Performance – end of June / early July 2019**

Red =
Project is significantly behind
schedule, seriously over budget,
serious risks/issues have been
identified or there is a lack of
governance documentation

Amber =
Progress is behind schedule,
over budget, some risks/issues
have been identified or some
documentation is missing. The
project may be recoverable

Green =
Progress is
on track with no
impact to delivery

Pending Closure = In close-down stage

Pending Approval =
Business Case
to be approved

Closed =
Project is closed.
Closedown report approved
by Project Board and
Project Management
Governance Board.

#### Projects relating to Huntingdonshire District Council services/facilities only:

Title / Purpose of Project / Programme / Project Manager / Sponsor	Original End Date (as PID)	RAG Status to Original Date	Revised End Date (approved Project Board)	Expected End Date (as Project Status)	Status Update / Programme Office / PMGB comments	RAG Status	Latest Update Date
Refit Energy efficiency project regarding major works access One Leisure sites.  Programme: Capital 2016/17 (see 2015/16) Project Manager: Julia Blackwell (Operations) Project Sponsor: Chris Jablonski / Neil Sloper	September 2017 - This was contingent on leases being signed		31/07/19	31/07/19	Site meetings and site inductions for all the installation staff have been completed for the Building Energy Management System installers at St Neots, The installation on that site should be completed by about 22 July. Work will then commence for St Ives Outdoor and Huntingdon Dry. 3CICT network managers have been actively involved with the implementation meetings to ensure all connections can be energised. Also waiting for confirmation from 3CICT that the EX100 units can be connected to our Network and allow remote access to the systems. It was decided to go for individual units at each site rather than try to network all sites to one unit which would have been very time consuming and delayed implementation of the system.  Project due to be completed by end July 2019.	Green	05/07/19
Little Paxton Community Centre To manage the delivery of the new Lt Paxton Community Building.  Programme: Community Project Manager: Claudia Deeth (Community)	01/10/17	Red	01/07/19	01/07/19	There have been continued issues with the signing of the long lease due to the suspension of the Treasurer of The Hub Charity whilst an investigation is underway. A new Treasurer has been appointed as well as a new Chairman and Trustees.	Green	13/06/19

Project is significantly behind schedule, serious risks/issues have been identified or there is a lack of governance documentation

# Amber = Progress is behind schedule, some risks/issues have been identified or some documentation is missing. The project may be recoverable

## Green = Progress is on track with no impact to delivery

Pending Closure = In close-down stage

Pending Approval =
Business Case
to be approved

Title / Purpose of Project / Programme / Project Manager / Sponsor	Original End Date (as PID)	RAG Status to Original Date	Revised End Date (approved Project Board)	Expected End Date (as Project Status)	Status Update / Programme Office / PMGB comments	RAG Status	Latest Update Date
Project Sponsor: Finlay Flett					The lease is currently with their solicitor, Leeds Day and is due to be signed off by the end of June 2019.		
One Leisure Impressions Gym Equipment Refresh + Access Control  Programme: Capital 2019/20 Project Manager: Daniel Gammons (Leisure & Health) Project Sponsor: Jayne Wisely	24/12/19	Green	24/12/19	24/12/19	Site visits completed at all three sites for prospective bidders  •Clarification questions being dealt with as they appear  •One additional site visit added on 30th July for anyone who missed the first ones  •Agreement now to move forward with installing the new access control gates as soon as possible to help sort issues but also ensure there is not too much disruption at the same time.  •Installation of access control gates should start in October but awaiting confirmed dates from supplier due to lead times and appointing building contractor for floor works in the install. Updates to milestones will be made when known but there is likely to be 2 weeks of disruption for the complete works.	Green	18/07/19
One Leisure St Ives Outdoor - Fitness Facility Programme: Capital 2018/19 Project Manager: Pete Corley (L&H) Project Sponsor: Jayne Wisely	31/01/18	Red	23/09/19	11/11/19	Build Tender review process underway with value engineering being undertaken. Requirement by NM that Management Contract must now be signed before the signing of the build contract. Timeline adjusted and agreed by Board. ROI figures to be remodelled based on delays to date. Issues and risk updated.	Amber	17/07/19
One Leisure Ramsey 3G Artificial Pitch Programme: Capital 2018/19 Project Manager: Martin Grey (Leisure & Health) Project Sponsor: Jayne Wisely	31/12/18	Red	31/10/19	31/10/19	The project is hinging on the lease getting signed.  Further discussions around the lease ongoing with Academy, Ramsey Abbey Foundation and CMAT with Browne Jacobson waiting to be instructed to	Amber	04/07/19

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Business Case
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Title / Purpose of Project / Programme / Project Manager / Sponsor	Original End Date (as PID)	RAG Status to Original Date	Revised End Date (approved Project Board)	Expected End Date (as Project Status)	Status Update / Programme Office / PMGB comments	RAG Status	Latest Update Date
45					draft up the lease. Football Foundation has approved a capital grant offer of 61% of the total project cost of £761,295, subject to a maximum payment of £461,295. We must request the first payment within 6 months of the grant letter - 13th May.  Meetings have been held with partner clubs (Ramsey Colts and Warboys Colts) around Service Level agreements and we are awaiting these to be returned and signed off.  A pre-meet will be scheduled to discuss build that cannot start until the lease is signed off.  PMGB - Project is Amber due to delays with planning, lease still needing to be resolved and funding obtained from the Football Association.		
Development of Land at Alms Close, Huntingdon Construct small business units and let on commercial terms as part of HDC's Commercial Investment Strategy.  Programme: Resources Project Manager: Carl Egonu (Resources) Project Sponsor: Clive Mason	31/10/19	Amber (Due to Pre- Construction Costs increasing by £40k)	14/02/20	14/02/20	Interviews of 4 tenderers being held on the 4th July 2019.  Project cannot progress further until the Treasury & Capital Management Group (TCMG) agree increased costs so delay to start date.	Amber	03/07/19
Commercial Estates – Energy Performance Certificates Programme: Capital 2018/19 Project Manager: Jackie Golby (Resources) Project Sponsor: Clive Mason	31/03/19	Red	31/08/19	31/08/19	Project Sponsor Update: EPC assessments continue however priority has been on lease/rental review and commercial acquisitions. Project is Amber due to resourcing issues.	Amber	12/06/19 Updates every two months

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Title / Purpose of Project / Programme / Project Manager / Sponsor	Original End Date (as PID)	RAG Status to Original Date	Revised End Date (approved Project Board)	Expected End Date (as Project Status)	Status Update / Programme Office / PMGB comments	RAG Status	Latest Update Date
Commercial Estates – Health and Safety  Programme: Capital 2018/19  Project Manager: Jackie Golby (Resources)  Project Sponsor: Clive Mason	31/03/19	Red	31/08/19	31/08/19	Project Sponsor Update: Health and Safety is being reviewed corporately to ensure policy and procedure compliance across the whole council property estate. Therefore this will be included in this wider review. Project is Amber due to resourcing issues.	Amber	12/06/19 Updates every two months
New Customer Portal  Programme: Mosaic  Project Manager: Tassie Hookham (Customer Services)  Project Sponsor: John Taylor	31/10/19	Amber	31/12/19	31/01/20	An increase in the average daily number of customer registrations has been maintained since the official launch of the Customer Portal - and over 1000 customers have now personalised their account to access Council Tax information.  Requirements were captured on time and ready for Yotta Alloy integration for Streets requests - the Digital Team work sprint was originally re-scheduled to w/c 17 June (from 9 May) and then placed on hold due to Yotta's release of a system version update.  A number of work requests were submitted for consideration by the Steering Group, highlighting the ambition of the Project. The Yotta Alloy integration is now booked for Sprint 60 (Streets), with Planning/GIS and Payments to follow later in the approved plan. Expected end date revised in view of this and services yet to be planned for integration (i.e. waste).	Amber	08/07/19
Leisure Invest to Save Opportunities  Explore further opportunities for invest to save schemes including the conversion of synthetic pitch at St Neots.	30/09/15	Red Historical delays due	01/03/19	01/03/19	<b>PMGB</b> - Project Manager is in the process of creating the closedown report and has requested support from the Programme Office. No revised dates have been provided.	Pending Closure	05/06/19

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Title / Purpose of Project / Programme / Project Manager / Sponsor	Original End Date (as PID)	RAG Status to Original Date	Revised End Date (approved Project Board)	Expected End Date (as Project Status)	Status Update / Programme Office / PMGB comments	RAG Status	Latest Update Date
Programme: Facing the Future Project Manager: Jon Clarke (Leisure) Project Sponsor: Cllr John Palmer		to legal issues with the lease.			Corporate Project Officer arranging meeting with Project Manager to assist with creation of Draft Report. Expected to meet in early July.		
Council Tax Automated Forms Introduce automated forms into business systems.  Programme: Facing the Future Project Manager: Ian Davies (Customer Services) Project Sponsor: John Taylor	31/03/17	Red Restructure and lack of resources to test caused delays.	31/03/19	31/03/19	We are now at the stage where the Project Board agreed the project should continue as BAU.  Closedown Report reviewed by PMGB and has been referred back to Project Sponsor for clarifications and revision.	Pending Closure	21/06/19
Levellers Lane Replace industrial roofs to address H & S and fulfil Council obligations.  Programme: Capital 2016/17 Project Manager: Jackie Golby (Resources) Project Sponsor: Clive Mason	24/03/17	Red	31/08/18	31/08/18	PMGB - Closedown Report received and reviewed at the January PMGB, the report was missing detail on what happened and there was no post project review. Met with Project Sponsor on July 4th 2019 to discuss concerns and a new version of the closedown report. Programme Office has received a revised version of the Closedown Report and will forward to PMGB.	Pending Closure	08/07/19
Phoenix Industrial Unit Roof Replace industrial roofs to address H & S and fulfil Council obligations.  Programme: Capital 2015/16 Project Manager: Jackie Golby (Resources) Project Sponsor: Clive Mason	28/02/17	Red	31/03/19	31/03/19	<b>PMGB</b> - Met with Project Sponsor on July 4th 2019 to discuss concerns and a new version of the closedown report and was advised that this Project is now in the Pending Closure stages; a combined closedown report including Levellers Lane has been received by the Programme Office and will be forwarded to PMGB.	Pending Closure	08/07/19
St Neots Pool Project  Programme: Capital 2017/18  Project Manager: Jon Clarke (Leisure)  Project Sponsor: Jayne Wisely	09-Jul-18	Amber	16/07/18	16/07/18	<b>PMGB -</b> Project Manager is in the process of creating the closedown report and has requested support from the Programme Office. No revised dates have been provided.	Pending Closure	05/06/19

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Pending Closure = In close-down stage

Pending Approval =
Business Case
to be approved

Title / Purpose of Project / Programme / Project Manager / Sponsor	Original End Date (as PID)	RAG Status to Original Date	Revised End Date (approved Project Board)	Expected End Date (as Project Status)		RAG Status	Latest Update Date
					Corporate Project Officer arranging meeting with Project Manager to assist with creation of Draft Report. Expected to meet in early July.		
Dementia Friendly Workplace Programme: Corporate Team Project Manager: Amanda Elphick (Customer Services) Project Sponsor: Adrian Dobbyne	28/12/18	Green	28/12/18	28/12/18	Project Sponsor -The Project Manager has recently returned to work after being Out of Office since Christmas and is currently on a phased return to work. There is no further work to be done on this project and the Corporate Project Officer has been in touch with the Project Manager to arrange a time to work through drafting the Closedown Report and will meet in early July.	Pending Closure	11/06/19
One Leisure St Ives Changing Rooms Programme: Capital 19-20 Project Manager: TBC – (Chris Keeble / Heidi France (Leisure & Health) are leading currently) Project Sponsor: Jayne Wisely	TBC	TBC	TBC	TBC	Awaiting approval. Identified on Leisure and Health's 2019-20 Service Plan.  A request has been made to PMGB for a Project Manager to be assigned to this project.  Programme Office is	Pending Approval	07/05/19

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Pending Closure = In close-down stage

Pending Approval =
Business Case
to be approved

Closed =
Project is closed. Closedown
report approved by Project
Board and Project
Management Governance
Board.

#### 3C ICT Projects where HDC are customers

Status updates, end dates and RAG statuses are lifted from 3C ICT's Bitrix site via the 3C ICT Project Managers' end of month full highlight report where available unless otherwise stated.

Title / Purpose of Project / Programme / Project Manager / Sponsor	Original End Date (as PID)	RAG Status to Original Date	Revised End Date (approved Project Board)	Expected End Date (as Project Status)	Status Update (In Flight) / Programme Office / PMGB comments	RAG Status	Latest Update Date
Environmental Health System Procurement Project has been broken down into two phases. Selection and Implementation. The Selection project is forche three Councils to choose a single supplier to replace current environmental health systems with a single system.  3C ICT Project Number: P0077 Programme: 3C Shared Services Project Manager: Paul Ashbridge (3C ICT) Project Sponsor: Trevor Nicoll (SCDC)	31/03/20	Green	31/03/20	31/03/20	Awaiting legal shared agreement to be drawn up. Site visits conducted on 27 <sup>th</sup> June, further board meetings for Councils to decide on preferred supplier to be scheduled.  Programme Office: Lifted from Weekly Highlight Report W/E 12/07/19 – Full Highlight Report not on Bitrix.	Green	12/07/19
Windows Server 2008 Migration There are a number of servers running Windows Server 2008 across the 3 councils. Windows Server 2008 currently due to fall out of support in January 2020. Services and applications hosted on these platforms will need to be migrated to a new platform and tested.  3C ICT Project Number: P0084 Programme: 3C Shared Services Project Manager: Peter Holmes (3C ICT) Project Sponsor: Alex Young (3C ICT)	TBC	TBC	TBC	TBC	The PM is working with various stakeholders to understand the services affected and build up into a list of stakeholders to speak to.  The list of around 150 Windows 2008 servers has been reduced to around 40 that will definitely need a plan.  Programme Office: Lifted from Weekly Highlight Report W/E 28/06/19 – Full Highlight Report not on Bitrix.	Green	01/07/19

Project is significantly behind schedule, serious risks/issues have been identified or there is a lack of governance documentation

Amber =
Progress is behind schedule,
some risks/issues have been
identified or some
documentation is missing. The
project may be recoverable

Green =
Progress is
on track with no
impact to delivery

Pending Closure = In close-down stage

Pending Approval =
Business Case
to be approved

Title / Purpose of Project / Programme / Project Manager / Sponsor	Original End Date (as PID)	RAG Status to Original Date	Revised End Date (approved Project Board)	Expected End Date (as Project Status)	Status Update (In Flight) / Programme Office / PMGB comments	RAG Status	Latest Update Date
Consolidated Server Room Project To consolidate the three council's server rooms which will in turn improve flexibility and growth options, mitigate the current risks of out of support and aging hardware, leverage financial benefits and improve operation services.  3C ICT Project Number: P0035 Programme: 3C Shared Services Project Manager: Peter Holmes (3C ICT) Project Sponsor: Fiona Bryant (Cambridge City)	12/12/2017	Red	30/06/19	30/06/19	Progress in recent weeks has been affected by the April 2019 Major Incident in Cambridge City. The project has largely migrated services from all 3 councils but there are some services remaining to be migrated that are being replanned. Risks documents presented to Cambridge City Council, some updates and clarifications required ahead of the Server Room Consolidation Project Board on 7th June. Mimecast ingestion of HDC email continues, this is expected to take another 2 weeks.  Programme Office: Lifted from Weekly Highlight Report W/E 05/07/19 – Full Highlight Report not on Bitrix for second month in a row. Project Manager is reporting RAG Status as Green. End Dates need clarification.	Green	05/07/19
Operations Back Office System – Yotta (Streets/Grounds/Recycling and Waste Services) Phase 1: Streets April 2019 Phase 2: Grounds Sept 2019 Phase 3: Waste Services May 2020 3C project across the three authorities.  3C ICT Project Number: P0075 Programme: 3C Shared Services Project Manager: Tony Allen (3C ICT) Project Sponsor: Joel Carre (Cambridge City)	14/03/2019 (Phase1)	Amber	31/03/20	31/03/20	HDC training sessions for Version 2 of the software. ArcMap data being reviewed and corrected where required and acquired Litter Bin map data for Litter Minimisation Officer. Additional training continues.  Programme Office: Lifted from Weekly Highlight Report W/E 05/07/19 - Full Highlight Report W/E 30/06/19 appears incomplete, Project Progress section only states "Project Initiated"	Amber	12/07/19
Payment Card Industry Data Security Standards (PCIDSS)	31/12/18	Red	30/04/2019	15/05/2019	The technical aspect of this project is complete and the PCIDSS P2PE elements are all in place	Amber	12-Apr-19 <b>No</b>

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Title / Purpose of Project / Programme / Project Manager / Sponsor	Original End Date (as PID)	RAG Status to Original Date	Revised End Date (approved Project Board)	Expected End Date (as Project Status)	Status Update (In Flight) / Programme Office / PMGB comments	RAG Status	Latest Update Date
Following recommendation from NCC Group who were invited to analyse what the 3 authorities need to do to become PCI DSS compliant, this project was implemented. This is phase 1 of the project where we will focus on becoming PCI DSS P2PE compliant at the 3 authorities by updating PED (Chip and Pin).  3C ICT Project Number: P0072 Programme: 3C Shared Services Project Manager: Emma Alterton (3C ICT) Project Sponsor: Nigel Brown (3C ICT)					and working allowing us to take secure chip and pin card payments.  This project is currently Amber because resource is required from the Information Governance Team to complete policies which we are unable to complete the SAQ paperwork. Due to lack of resource within this team, the original milestones would not be met. The policies have been delivered and the submission can therefore go ahead on the revised timescales to gain the compliance certificate. Training is available to all staff through the e-learning portal.		Highlight Reports WE 31/05/19 Or 28/06/19
Public Services Network (PSN) Compliance Certificates This project has been initiated to manage the processes and successful applications (PSN) Compliance Certificates for HDC and SCDC and the annual renewal of CCC's certificate for 2018, which will ensure all three Councils, are PSN compliant.  3C ICT Project Number: P0030 Programme: 3C Shared Services Project Manager: Caroline Huggon (3C ICT) Project Sponsor: Ian Hackett (3C ICT)	02/11/18	Red	30/06/19	30/06/19	For HDC the iLO upgrade to the telephone system was completed on 8 <sup>th</sup> July. This risk has been closed on the Remedial Action Plan and an update sent to Cabinet Office.  Programme Office: Lifted from Weekly Highlight Report W/E 12/07/19 – Full Highlight Report not on Bitrix.		12/07/19
Aruba ClearPass (Council Anywhere)  3C ICT Project Number: P0082	31/12/19	Green	31/12/19	31/12/19	All core sites completed rollout – rollout planning and implementation for non-core sites currently underway.	Amber	01/07/19

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Title / Purpose of Project / Programme / Project Manager / Sponsor	Original End Date (as PID)	RAG Status to Original Date	Revised End Date (approved Project Board)	Expected End Date (as Project Status)	Status Update (In Flight) / Programme Office / PMGB comments	RAG Status	Latest Update Date
Programme: 3C Shared Services Project Manager: Tony Allen (3C ICT) Project Sponsor: Council Anywhere (3C ICT)					VMB have changed their processes for new requests and insist all new major requests are to be architected. This could result in a 6-8 week delay in progress resulting in further rollouts delayed until after 16 <sup>th</sup> Aug 2019. (Project RAG Amber as result)		
Eastnet MLL Migration 3C ICT Project Number: P0025 Programme: 3C Shared Services Project Manager: Peter Holmes (3C ICT) Project Sponsor: TBC	TBC	Red	29/02/20	29/02/20	Information has been gathered about all HDC & SCDC sites and roughly half of Cambridge City's 45 sites.  MLL have been provided with the information requested to enable MLL and external suppliers to make necessary progress to take on the Wifi access point management.  The CPSN exit has been agreed with VMB but NNI links between CPSN and Eastnet are pending, this is expected to take a further 2 weeks to conclude. Once they data centres are linked it should de-risk the need to run 2 separate core service environments and 2 circuits at each site. Migrations will be able to begin without the need to maintain config in 2 places whilst site connections are in transition.	Red	02/07/19
Council Anywhere  3C ICT Project Number: P0050  Programme: 3C Shared Services  Project Manager: Louise Slack (3C ICT)	29/01/19	Red	31/07/19	31/07/19	Project still at red due to timescale slippage from April.  Programme Office: Full Highlight Reports do not contain summaries that can be shortened	Red	28/06/19

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			Davised End				
Title / Purpose of Project / Programme / Project Manager / Sponsor	Original End Date (as PID)	RAG Status to Original Date	Revised End Date (approved Project Board)	Expected End Date (as Project Status)	Status Update (In Flight) / Programme Office / PMGB comments	RAG Status	Latest Update Date
Project Sponsor: Oliver Morley (HDC)					to this report.		
<ol> <li>Global Protect</li> <li>Make flexible working more viable through better use of existing assets and new technology.</li> <li>Improve levels of cross council partner working.</li> <li>Reduce security risk of laptops which do not come on the network for weeks at a time and miss critical updates.</li> <li>CT</li> <li>3©CT Project Number: P0006</li> <li>Programme: 3C Shared Services</li> <li>Project Manager: Paul Ashbridge (3C ICT)</li> <li>Project Sponsor: Emma Alterton (3C ICT)</li> </ol>	31/10/2018	Red	31/03/19	13/05/19	For clarity the VPN (Global Protect Client) is now delivered.  From VPN Testing, several works packages have now been raised for User Acceptance and have been added to scope of "Global Protect" project.  Project Closure report was distributed around Project Team. Draft and comments due back 7th June.	Pending Closure	31/05/19
Obligation Tracker – S106 Monitoring System This project is to specify, procure and install Section 106 Obligation Tracker.  3C ICT Project Number: P0066 Programme: 3C Shared Services Project Manager: Tony Allen (3C ICT) Project Sponsor: Clara Kerr (Development)	28/2/19	Red	13/06/19	13/06/19	Project has been completed and has been closed and handed over to service.	Closed	31/05/19

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Pending Closure = In close-down stage

Pending Approval =
Business Case
to be approved

Closed =
Project is closed. Closedown
report approved by Project
Board and Project
Management Governance
Board.

#### Shared Service Projects where HDC are customers

Title / Purpose of Project / Programme / Project Manager / Sponsor	Original End Date (as PID)	RAG Status to Original Date	Revised End Date (approved Project Board)	Expected End Date (as Project Status)	Status Update (In Flight) / Programme Office / PMGB comments	RAG Status	Latest Update Date
Programme: Community  Project Manager: Eddy Gardner (Community)  Project Sponsor: Chris Stopford (Community)  Or	03/05/19	Red	30/09/19		Main BT circuits have been ordered, review of old circuits to be cancelled underway. Control room furniture and monitor wall replaced. Huntingdon main Link connected and 85% of radios rolled out. New digital cameras now commence rollout in Huntingdon Town.  PMGB – PM reports that project still Amber until digital camera rollout completed at the end of July to measure if existing targets can be met or need to be reviewed.	Amber	03/07/19
Implementation of Financial Management System To introduce a new Financial Management System across the council.  Programme: 3C Shared Services  Project Sponsor: Clive Mason (Resources)	TBC	TBC	For HDC: 31/08/18	31/08/18	<b>PMGB -</b> A draft report has been received, however further information has been requested.	Pending Closure	19/03/19



**Appendix D** 

### Financial Performance Monitoring Suite July 2019 – Quarter 1

#### **Executive summary**

This report sets out the financial forecast for July, based on information at the end of June, for revenue and capital. The headlines are:

**Revenue** - the forecast outturn is an estimated underspend of £0.438m when compared to the approved budget, which is £0.365m higher than the previous forecast. At this stage in the year most service variations are small, however, Community, Development and Resources are forecasting larger variances, mainly as a result of delays in staff recruitment and additional income being generated.

Capital Programme – the forecast outturn is an estimated net overspend of £0.5m.

MTFS – The MTFS was previously updated as part of the 2019/20 Budget setting process. At the end of the current MTFS period, 2023/24, the value of savings that still need to be identified stands at £1.2m. The budget setting process for the financial year 2020/21 and onwards will start later this year and seek to identify savings that can be implemented over the new MTFS period to achieve this remaining target.

Service Commentary Annex A

The following table provides the variances by service and where variances are greater than +/- £10,000 comments have been provided by the budget managers/Head of Service. Where there are adverse variances the budget managers have provided details of the actions they are undertaking to address the overspend.

_								
Revenue Forecast Outturn	2018/19				2019/20			
	Outturn	Budget	Forecast Outturn (Gross)	Use of Reserves to Fund Exp	Contribution to Reserves	Net Service Forecast	Net Va	riation
	£'000	£'000	£'000	£'000	£'000	£'000	£'000	%
Revenue by Service:								
Community	1,598	1.743	1,670	0	1	1.671	(72)	-4.1
Customer Services	2.419	2,678	2,668	0	107	2.775	_	
ICT Shared Service	1,983	2,145	2,145	(50)	0	2,095		
Development	333	1,010	831	0	2	833	( ,	
Leisure & Health	279	(20)	(53)	0	25	(28)		
Operations	4,522	3,744	4,107	(210)	0	3,897	153	4.1
Resources	4,361	4,231	3,967	(158)	45	3,854	(377)	-8.9
Directors and Corporate	1,549	1,626	1,562	0	60	1,622	(4)	-0.2
Transformation	270	0	234	(234)	0	0	0	
Net Revenue Expenditure	17,314	17,157	17,131	(652)	240	16,719	<b>(438)</b>	-2.6
Contributions to/(from) Earmarked Reserves	(280)	0	(412)				(412)	0.0
Service Contribution to Reserves	3,257	3,285	3,723				438	13.3
Budget Requirement (Services)	20,291	20,442	20,442					
Financing:-								
Taxation & Government Grants	(11,841)	(11,664)	(11,664)				0	0.0
Contribution to/(from) Reserves	0	0	0				0	
Council Tax for Huntingdonshire DC	(8,450)	(8,778)	(8,778)					

#### Note:

Red – over spend by 2% or more

Amber – underspend by more than 4%

Green – overspend up to 2% and underspend up to 4%

#### 2019/20 Quarter 1 Service Forecasts (Based on Actuals to 30/06/2019)

Previous		2010/00	Q1 (July)	Gross Vari	ance	Rese	erves	Q1 July	Net Varia	ance	
Forecast	Service Area	2019/20	Gross		0/	F	т.	Net		%	Comments on Variations Exceeding +/- £10,000
(Net)		Budget	Forecast	£	%	From	То	Forecast	£	%	
ŀ	Head of Community										
85,876	Head of Community	86,494	86,820	326	+0.40			86,820	326	+0.40	
313,040	Environmental Protection Team	314,123	314,876	753	+0.20			314,876	753	+0.20	
237,638	Business Team	266,776	227,717	(39,059)	-14.60			227,717	(39,059)	-14.60	Savings from the staffing structure due to delays in the recruitment to vacant posts, they have been advertised but the calibre of candidates have not been sufficient to progress with appointment. Offset by additional costs of agency staff to ensure the implementation of the agreed service plans
567,746	Community Team	584,272	553,092	(31,180)	-5.30			553,092	(31,180)	-5.30	Some additional income at the start of the year from fees and changes, combined within some savings due to recruitment vacancies at the start of the year. Recruitment to vacant posts has been completed and appointments have been made.
145,289	Environmental Health Admin	146,997	133,971	(13,026)	-8.90		661	134,632	(12,365)	-8.40	Savings due to recruitment vacancies at the start of the year. Recruitment to vacant posts has been completed and appointments have been made.
(10,834)	Closed Churchyards	(13,000)	1,499	14,499	-111.50			1,499	14,499	-111.50	Unable to deliver the expected income for local levy due, recovery plan in place to get this delivered in time for 2020 annual billing exercise.
(117,724)	Licencing	(115,622)	(122,740)	(7,118)	+6.20			(122,740)	(7,118)	+6.20	
(90,891)	CCTV	(89,496)	(85,311)	4,185	-4.70			(85,311)	4,185	-4.70	
244,708	CCTV Shared Service	197,577	203,151	5,574	+2.80			203,151	5,574	+2.80	
96,775	Corporate Health & Safety	105,509	84,789	(20,720)	-19.60			84,789	(20,720)	-19.60	Savings due to recruitment vacancies at the start of the year. Recruitment to vacant posts has commenced
14,885	Emergency Planning	11,575	14,098	2,523	+21.80			14,098	2,523	+21.80	
252,644	Document Centre	247,662	259,306	11,644	+4.70			259,306	11,644	+4.70	Additional costs of staffing from delays in the procurement exercise for the outsourcing of Council printing activities, and extra additional costs from the continuation of printing at non-framework costs
1,739,152		1,742,867	1,671,268	(71,599)	-4.10	0	661	1,671,929	(70,938)	-4.10	

	Forecast (Net)	Service Area	Budget	Gross Forecast	£	%	From	То	Net Forecast	£	%	Comments on Variations Exceeding +/- £10,000
=	H	Head of Customer Services										
	106,909	Head of Customer Services	107,673	675	(106,998)	-99.40		106,998	107,673	0	+0.00	
	1,058,825	Housing Needs	1,066,215	1,045,307	(20,908)	-2.00			1,045,307	(20,908)	-2.00	
	820,313	Customer Services	803,951	805,336	1,385	+0.20			805,336	1,385	+0.20	
	(122,411)	Council Tax Support	(122,896)	(121,577)	1,319	-1.10			(121,577)	1,319	-1.10	
	(225,012)	Local Tax Collection	(227,770)	(226,794)	976	-0.40			(226,794)	976	-0.40	
	1,069,444	Housing Benefits	1,050,444	1,164,694	114,250	+10.90			1,164,694	114,250	+10.90	
_	2,708,068		2,677,617	2,667,641	(9,976)	-0.40	0	106,998	2,774,639	97,022	+3.60	
_	3	BC's ICT							<u>-</u>	<u>.</u>		
	2,144,799	ICT Shared Service	2,145,425	2,144,799	(626)	+0.00	(50,000)		2,094,799	(50,626)	-2.40	Forecast based on actuals and predicted costs for 3C ICT
												for the year. Further analysis of the anticipated spend for
												HDC specific cost centres in 19/20 against actuals from
_												previous years is required and is in progress.
_	2,144,799		2,145,425	2,144,799	(626)	+0.00	(50,000)	0	2,094,799	(50,626)	-2.40	
	н	lead of Development										
	85,287	Head of Development	86,788	85,412	(1,376)	-1.60			85,412	(1,376)	-1.60	
	152,540	Building Control	152,540	152,540	0	+0.00			152,540	0	+0.00	
	163,417	Economic Development	181,240	133,476	(47,764)	-26.40			133,476	(47,764)	-26.40	(-£48K) due to time it is projected to take to recruit to 2
												new posts)
ת	628,307	Planning Policy	675,481	671,111	(4,370)	-0.60			671,111	(4,370)	-0.60	
$\infty$	(355,650)	Development Management	(319,782)	(420,770)	(100,988)	+31.60			(420,770)	(100,988)	+31.60	(-£53K) vacancies being recruited to. (-£31K) additional
												planning application fee income. (-£14K) underspend on planning application processing.
	190,845	Housing Strategy	182,709	158,547	(24,162)	-13.20		1,620	160,167	(22,542)	-12.30	(-£22K) due to vacant posts in the team.
	26,100	Public Transport	26,100	26,100	0	+0.00			26,100	0	+0.00	

Q1 (July)

Gross

2019/20

1,010,076

**Gross Variance** 

(178,660)

-17.70

831,416

Q1 July

Net

833,036

(177,040)

-17.50

1,620

0

**Net Variance** 

Comments on Variations Exceeding +/- £10,000

Reserves

915,846

Previous

Forecast

Service Area

S
9

Previous			Q1 (July)	Gross Var	ianco	Rese	nuos	Q1 July	Net Vari	anco	
Forecast	Service Area	2019/20	Gross	GIUSS Var	iance	nese	1 1 1 2 3	Net	ivet vari		Comments on Variations Exceeding +/- £10,000
(Net)	Service / ueu	Budget	Forecast	£	%	From	То	Forecast	£	%	comments on variations exceeding 1,7 220,000
	Head of Leisure & Health		•	<u>'</u>							
82,363	Head of Leisure & Health	83,463	82,465	(998)	-1.20			82,465	(998)	-1.20	
176,481	One Leisure Active Lifestyles	176,686	177,507	821	+0.50			177,507	821	+0.50	
92,847	One Leisure St Ives Outdoor Centre	79,221	69,046	(10,175)	-12.80		25,000	94,046	14,825	+18.70	£14K down on budget due to a combination of loss of
											income due to the Cricket Club amalagamating with
											Warboys Cricket Club and a loss of income to hospitality.
											There is also a loss of income due to St Ivo reducing their usage of the site from September 2019
											usage of the site from september 2015
465,167	Leisure Centres Corporate	464,742	464,783	41	+0.00			464,783	41	+0.00	
120,994	The Club Alconbury Weald	121,299	121,150	(149)	-0.10			121,150	(149)	-0.10	
(282,766)	One Leisure St Neots	(276,475)	(303,475)	(27,000)	+9.80			(303,475)	(27,000)	+9.80	, ,
											swimming income due to more swimmers using the pool
											and linked to the swimming pool refurbishment.
(202,227)	One Leisure Huntingdon	(169,441)	(184,039)	(14,598)	+8.60			(184,039)	(14,598)	+8.60	(-£14K) up on forecast to budget. This is predominantly in
											memberships £24K up on budget, having caught up on the
											growth curve of the investment. Hospitalty continues to
											be challenging being £8K off budget. Utility costs have increased with the unit cost for gas doubling.
											increased with the unit cost for gas doubling.
(513,045)	One Leisure St Ives	(555,269)	(533,704)	21,565	-3.90			(533,704)	21,565	-3.90	+£21K down on Budget. Burgess Hall and Bar is up on
											Budget by -£33K. Dryside (including burgess) Income is
											down due to the loss of bookings from St Ivo School, the
											net loss of income is +£38K from September onwards.
											Swimming down on budget due to the disruption forecasted for the swimming pool refurbishment. Across
											all sites OLSI is the only one showing an
											underachievement on Memberships of +£19k.
(14,340)	One Leisure Ramsey	(22,307)	(20,871)	1,436	-6.40			(20,871)	1,436	-6.40	
79,073	One Leisure Sawtry	78,062	75,387	(2,675)	-3.40	•	35 000	75,387	(2,675)	-3.40	
4,547		(20,019)	(51,751)	(31,732)	+158.50	0	25,000	(26,751)	(6,732)	+33.60	

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Previous		2019/20	Q1 (July)	Gross Vari	ance	Rese	rves	Q1 July	Net Vari	ance	
Forecast (Net)	Service Area	Budget	Gross Forecast	£	%	From	То	Net Forecast	£	%	Comments on Variations Exceeding +/- £10,000
	Head of Operations										
80,257	Head of Operations	81,762	80,395	(1,367)	-1.70			80,395	(1,367)	-1.70	
942,723	Green Spaces	1,024,402	1,179,055	154,653	+15.10	(179,109)		999,946	(24,456)	-2.40	-£40k underspent employee budget through failure to recruit to seasonal roles (salary level lower than available elsewhere), +£15k increase in playground equipment maintenance
157,588	Environmental & Energy Management	215,689	193,906	(21,783)	-10.10			193,906	(21,783)	-10.10	-£25k Salary saving resulting from staff secondments to capital projects and an in-year over achievement of efficiency savings in administration.
765,991	Street Cleaning	734,433	810,942	76,509	+10.40	(31,024)		779,918	45,485	+6.20	Unavoidable water standpipe cost +£25k, Part achievement of Efficiency from Litter bin reduction +£20k.  Previously anticipated in year staff efficiency saving will
20,971	Public Conveniences	18,400	18,400	0	+0.00			18,400	0	+0.00	
2,383,984	Waste Management	2,386,322	2,403,066	16,744	+0.70			2,403,066	16,744	+0.70	+£10k Underacheivement of developer contribution against increase levy. +£23k Part achievent of first year
809,845	Facilities Management	748,344	852,799	104,455	+14.00			852,799	104,455	+14.00	+£54k impact of unanticipated historic saving, +£18k consultancy fees for a review of FM and creation of specs and documents, -£33k reduction in business rates payable
266,228	Fleet Management	265,383	261,973	(3,410)	-1.30			261,973	(3,410)	-1.30	0
(62,270)	Markets	(64,782)	(50,762)	14,020	-21.60			(50,762)	14,020	-21.60	+£10k due difficult trading period at the start of the year
(1,648,597)	Car Parks	(1,666,364)	(1,642,594)	23,770	-1.40			(1,642,594)	23,770	-1.40	+£20k impact on income predicted due to extended staggered project delivery of new machines and associated tariff changes in order to support customers better.
3,716,720		3,743,589	4,107,180	363,591	+9.70	(210,133)		0 3,897,047	153,458	+4.10	

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Previous		2019/20	Q1 (July)	Gross Vari	ance	Rese	rves	Q1 July	Net Variance		
Forecast (Net)	Service Area	Budget	Gross Forecast	£	%	From	То	Net Forecast	£	%	Comments on Variations Exceeding +/- £10,000
	Head of Resources										
88,949	Head of Resources	88,731	89,145	414	+0.50			89,145	414	+0.50	
4,994,508	Corporate Finance	4,903,760	4,843,843	(59,917)	-1.20			4,843,843	(59,917)	-1.20	+ £84k: unachieved saving due to delay in service (corporate) restructing. - £30k: additional interest earned from short term
666,112	Finance (Incl Payroll)	744,974	803,965	58,991	+7.90		45,000	848,965	103,991	+14.00	£33k Saving from Payroll transformation not yet achieved, assumed savings would be deliverd from November onwards; £60k additional Finance staff costs due to planned restructure effective from April not yet achieved (expected savings from October onwards) £10k additonal costs for E-Financial archive
629,576	Audit & Risk Management	623,696	629,740	6,044	+1.00			629,740	6,044	+1.00	
210,072	Legal	223,940	210,534	(13,406)	-6.00			210,534	(13,406)	-6.00	Due to 3C Cost recovered by HDC 18/19 Cambridge city council not budgeted for
519,467	HR Services	412,824	417,771	4,947	+1.20	(300)		417,471	4,647	+1.10	
60,662	Procurement	25,534	38,184	12,650	+49.50			38,184	12,650	+49.50	Cost saving to be derived for outsourcing as outsourcing hasn't been impleneted
(2,942,112)	Commercial Estates	(2,792,450)	(3,066,642)	(274,192)	+9.80	(158,000)		(3,224,642)	(432,192)	+15.50	-£536k - Net impact of CIS income from recent CIS acquisitions and consequential MRP savings. +84k: Reduced income from pre-CIS estate due to vacancies (void costs i.e. including NDR/lost rental) and the current programme of lease renewal/rent reviews.
4,227,234		4,231,009	3,966,540	(264,469)	-6.30	(158,300)	45,000	3,853,240	(377,769)	-8.90	, -
(	Corporate Team										
810,639	Democratic & Elections	811,208	739,662	(71,546)	-8.80		59,540	799,202	(12,006)	-1.50	Savings across Members Allowances
495,663	Directors	495,715	496,640	925	+0.20			496,640	925	+0.20	
321,940	Corporate Team	319,032	325,280	6,248	+2.00			325,280	6,248	+2.00	
1,628,242		1,625,955	1,561,582	(64,373)	-4.00	0	59,540	1,621,122	(4,833)	-0.30	
1	Transformation										
16	Transformation	16	233,811	233,795	-	(233,811)		0	(16)		
16		16	233,811	233,795	-	(233,811)	0	0	(16)	-	
17.084.624	HDC Total	17,156,535	17.132.486	(24,049)	-0.10	(652,244)	238,819	16,719,061	(437,474)	-2.50	

#### **CAPITAL PROGRAMME**

The approved gross Capital Programme 2019/20 is £7.693m. Schemes totalling £2.134m from 2018/19 have been rephased to 2019/20, to give the total gross capital programme for 2019/20 of £9.827m.

The net expenditure (income) to date is £(0.467m) (25% of the year) and the Capital Programme is forecast to have a net overspend of £0.455m, this includes underspends, overspends and growth.

ariation Commentary Summary	£000s
Overspend	
Alms Close Development	728
This project was tendered via the Procurement Portal, the tenders that have been received are in the region of £1.6m, with an additional £150,000 for consultants fees, this amounts to a potential overspend on the budget of £728,000. There are council contingencies Circa £80,000 which may be utilised but could amount to a saving on this sum. If the contingencies were not required then the committed additional spend would be c£648,000.	
The new design has increased the useable floor space, and has built in additional floor space in the event tenants seek to construct mezzanine flooring. Additional mezzanine floor space would increase the overall floor space of each unit by 50% to 75% of the ground floor areas. The council could obtain additional income through the lease in the event the tenant added mezzanine flooring.	
The tenderer that has been advised by professional consultants, whilst not the lowest it provides the council with minimal risk with relation to disputes regarding costs. The lowest tender was reconciled having to include several major works items and to accept this tender would put the council at risk.	
The last steps prior to acceptance of the tender will be a costing exercise, whereby the council will have to undertake a costing exercise to calculate investment return over a given period. As things stand the project is ready to proceed subject to financial approval.	
Health and Safety Works, Roof Works Minor overspend expected on works to meet statutory requirements, and completion of roofing works (retention).	1
Cash Receipting Software Work to complete touch-tone phone payments for customers to pay invoices.	
	74
Growth	
Insurance Settlement – East Field House Fire A settlement has been agreed with the Council's insurers to finance the replacement of IT equipment destroyed in the fire at Eastfield House, part of the equipment was replaced in 2018/19, the remainder will be replaced in 2019/20.	
Salix Building Efficiency Salix has indicated that the money paid back into the fund from previous projects and the rollover from last year's budget is £61,593. They are expecting the council to invest a minimum of 75% (£46,194) in this financial year. The extra expenbditure is funded from savings made in revenue (utilities) budgets.	1
Oak Tree Development Work on the planning for the Oak Tree Development has commenced this is funded from grant.	
	1

Variation Commentary Summary	£000s
Underspend	
One Leisure Ramsey 3G Pitch	(7)
Additional expenditure on the pitch at Ramsey (£154,000) is being funded from additional grant from the football foundation (£161,000).	
Re-Fit Projects	(59)
The	
Project is scheduled to complete July 2019. Currently (prior to all variations being	
costed) £165889 is left to be paid. 2% of the total project costs must be kept as a	
retainer for 12 months following the completion of the project - approx £16,941.	
Disabled Facilities Grants	(216)
Additional Better Care Fund grant has been received in excess of the approved	
budget (£95,000), SCDC has shared their excess grant with the council (£80,000),	
and contribution from tenanta are forecast to be (£40,000).	
Wheeled Bins	(18)
Detailed planning for this years requirements for wheeled bins, taking into account	( ,
new housing developments and bin stock it is expected that fewer bins will be	
required this year.	
	(300)
Total Net Expenditure Overspend/(Underspend)	455

There is a risk that this level of forecast will not happen as there are schemes that are forecasted to overspend or underspend. This process is managed by the Finance and Procurement Governance Board, where final business cases will be examined.

The net spend on the Council's Capital Programme is financed via borrowing which has a revenue implication through the Minimum Revenue Provision (MRP).

The table below shows the capital programme by scheme with proposed rephasing, expenditure to date and forecast outturn. The financing of the capital programme showing the funding from grants and contributions, capital receipts, use of earmarked and capital reserves and internal borrowing.

				Gross Expenditure						Grants, Contributions and Funding					
Division	Project	Budget Manager	Approved	Rephase or	Revised	Expenditure	Forecast	Variance	Approved	Rephase or	Updated	Income	Forecast	Variance	Expenditure Variance
			Budget	Supplementary	Budget				Budget	Supplementary	Budget				
			£	£	£	£	£	£	£	£	£	£	£	£	£
Community	Scanner	Chris Stopford	16,000		16,000 40,000		16,000 40,000								16,000
	Environmental Health Software	Chris Stopford	40,000	70.000	40,000 78,000		40,000 78,000								40,000 78,000
	CCTV Camera Replacements CCTV Pathfinder House Resilience	Chris Stopford Chris Stopford		78,000 20,000	20,000		20,000								20,000
	CCTV Wi-Fi	Chris Stopford		250,000	250,000	1,253	250,000								250,000
	Lone Worker Software	Chris Stopford		20,000	20,000	1,255	20,000								20,000
	Lone Worker Software	Chris Stopiora		20,000	20,000		20,000								20,000
Development	Disabled Facilities Grants	Keith Tayler	2,250,000		2,250,000	427,795	2,250,000		(1,150,000)		(1,150,000)	(1,340,854)	(1,366,000)	(216,000)	884,000
	A14 Upgrade	Andy Moffat	200,000		200,000	,	200,000		(=,===,===,		(-))	(=,= :=,== :,	(=,===,===,	(===,===,	200,000
	Housing Company Set Up	Andy Moffat	206,000		206,000		206,000								206,000
	, , , , , , , , , , , , , , , , , , ,				,		,								
Leisure and Health	One Leisure Improvements	Pete Corley	317,000	178,000	495,000	126,828	495,000								495,000
	One Leisure St Ives Outdoor New Fitness Offering	Pete Corley	125,000	108,000	233,000	500	233,000								233,000
	One Leisure Ramsey 3G	Martin Grey	266,000	334,000	600,000		754,067	154,067	(116,000)	(184,000)	(300,000)		(461,295)	(161,295)	292,772
	One Leisure St Ives Swimmjing Changing Rooms	Chris Keeble	250,000		250,000		250,000								250,000
	One Leisure Impressions Fitness Equipment	Daniel Gammons	531,000		531,000		531,000								531,000
	One Leisure St Neots Pool	Jon Clarke		14,000	14,000	765	14,000								14,000
	One leisure St Neots Synthetic Pitch	Jon Clarke				267,628									
Resources	Income Management Software	Claire Edwards	62,000		62,000		62,000								62,000
	Alms Close Development	Carl Egonu	1,022,000		1,022,000	12,201	1,750,000	728,000							1,750,000
	Oak Tree Remedial Work	Carl Egonu	950,000		950,000	2,400	950,000								950,000
	Oak Tree Centre Development	Carl Egonu				21,840	58,000	58,000					(58,000)	(58,000)	
	Health and Safety Works at Commercial Properties	Jackie Golby		23,000	23,000		24,620	1,620							24,620
	Energy Efficiency Works at Commercial Properties	Jackie Golby	25,000	19,000	44,000	0.050	44,000	0.500							44,000
	Commercial Property Roofs	Jackie Golby	F0.000	110,000	100.000	9,350	9,500	9,500							9,500
	VAT Partial Exemption	Claire Edwards	59,000	,	169,000 1,000		169,000	1.000							169,000
	Cash Receipting FMS Archive	Claire Edwards Claire Edwards		1,000	3,000	(690)	2,000 3,000	1,000							2,000 3,000
		Claire Edwards		3,000 100,000	100,000	(690)	100,000								100,000
	Investment in Company	Ciaire Euwarus		100,000	100,000		100,000								100,000
3C ICT															
	Robotics	Joe Bedingfield	50,000		50,000		50,000								50,000
	Flexible Working	Emma Alterton		33,000	33,000		33,000								33,000
	Transformation (Council Anywhere)	Emma Alterton		353,000	353,000		353,000								353,000
	Insurance Settlement (EFH IT Equipment)	Emma Alterton				11,258	126,300	126,300				(126,567)	(126,300)	(126,300)	

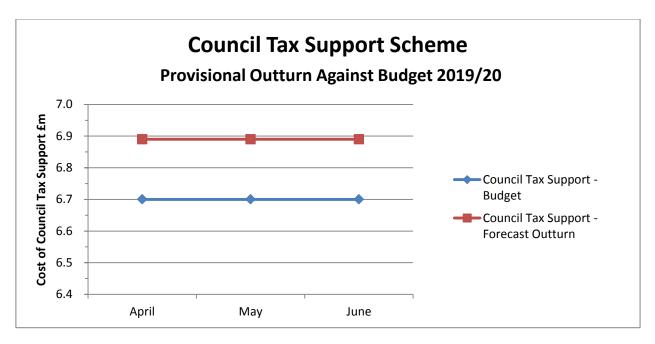
65	

					Gross Exp	enditure				G	rants, Contri	butions and F	unding		Net Forecasi Expenditu
Division	Project	Budget Manager	Approved Budget £	Rephase or Supplementary £	Revised Budget £	Expenditure £	Forecast £	Variance £	Approved Budget £	Rephase or Supplementary £	Updated Budget £	Income £	Forecast £	Variance £	Variance
Operations															
	Fencing	Helen Lack	10,000		10,000	1,966	10,000								10,0
	Building Efficiences (Salix)	Julia Blackwell	19,000	13,000	32,000		46,200	14,200							46,2
	Wheeled Bins	Heidi Field	236,000		236,000	27,484	186,000	(50,000)	(92,000)	)	(92,000)	(47,023)	(60,000)	32,000	126,0
	Vehicle Fleet Replacement	Colin Moss	35,000	90,000	125,000	113,657	125,000					(9,135)			125,0
	Play Equipment	Helen Lack	35,000		35,000		35,000								35,0
	Re-fit Building	Julia Blackwell	37,000	254,000	291,000	900	233,000	(58,000)							233,0
	Parking Strategy	George McDowell	315,000		315,000	1,290	315,000								315,0
	Bridge Place Car Park	George McDowell	107,000		107,000	3,768	107,000								107,0
	Bridge Place Car Park (Rephase)	George McDowell	277,000	13,000	290,000		290,000								290,0
	Operations Back Office	Matt Chudley	253,000	37,000	290,000	6,697	290,000		(117,000)	(38,000)	(155,000)		(155,000)		135,0
	Pathfinder House Reception	Mark Houston				(10,780)									
Transformation	·					, , ,									
	Customer Relationship Management	Tassie Hookham		83,000	83,000	29,707	83,000								83,0
Corporate Financing	Loan Repayments	Paul Loveday							(320,000)		(320,000)		(320,000)		(320,00
	Housing Clawback Receipts	Paul Loveday							(500,000)		(500,000)		(500,000)		(500,00
	Bridge Place Sale	Paul Loveday							(384,000)	)	(384,000)		(384,000)		(384,00
														1	
	Total Expenditure		7,693,000	2,134,000	9,827,000	1,055,817	10,811,687	984,687	(2,679,000)	(222,000)	(2,901,000)	(1,523,579)	(3,430,595)	(529,595)	7,381,0

#### **Financial Dashboard**

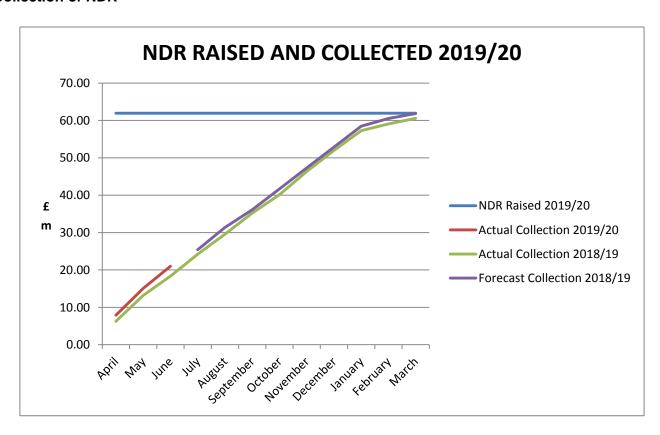
#### **Council Tax Support Scheme**

Currently, the actual take-up of Council Tax Support is running approximately £0.2m above the budgeted £6.7m. Any 2019/20 increase in Council Tax Support will impact in 2020/21.



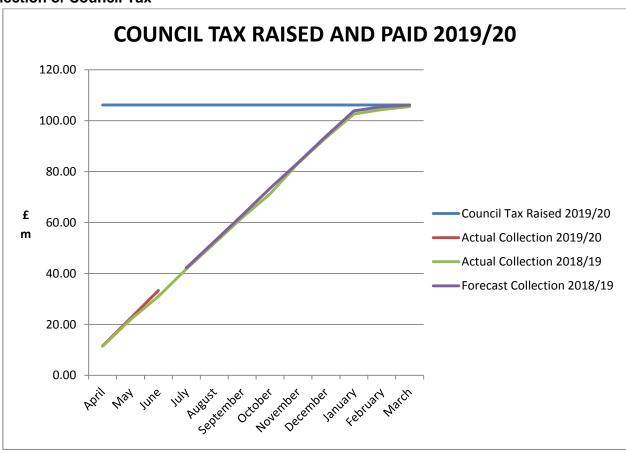
The impact of this increase on HDC will be proportionate to all Council Tax precepts (13.5% for HDC including parishes).

#### **Collection of NDR**



The NDR graph above shows the total amount of NDR bills raised in 2019/20 and the actual receipts received up to the end of June, with a forecast for receipts through to the end of the year, based on historical collection rates. The Council tax graph below provides the same analysis.

#### **Collection of Council Tax**



#### **Miscellaneous Debt**

The total outstanding debt as at 31<sup>st</sup> July 2019 is £1.619m (March 2019, £1.517m). £471k relates to Commercial Rents, £454k relates to homeless accommodation/prevention, £67k relates to schools and other customers use of One Leisure facilities and £206k relates to Operations.

#### **New Homes Bonus**

As part of the Local Government Financial Settlement 2019/20 issued in December 2018 the Government announced changes to local government financing that included the phasing out of the New Homes Bonus Scheme. After 2018/19 no new NHB will be paid and so the amount we receive will tail off over the next 4 years. The impact of this has been included in the 2019/20 MTFS.



The process of considering CIS opportunities is as follows:

#### Step 1

Property investment opportunities are both introduced by agents and actively sourced by the Commercial Estates Team. An initial review is undertaken against the outline criteria of the CIS such as yield, length of lease, tenant strength etc. and if they are judged to be reasonable investments, further preliminary initial due diligence is undertaken to determine the quality of the leases and an initial financial appraisal is undertaken.

#### Step 2

If Step 1 is passed, more detailed due diligence is undertaken (including detailed tenant strength review, ownership title, property energy efficiency, market analysis of rents and yield etc), this may lead to a site visit and more robust financial appraisal/modelling and further market scrutiny.

#### Step 3

If Step 2 is passed, then approval is sought from the members of the Treasury & Capital Management Group, the Managing Director, Corporate Director (Services) and the Head of Resources to submit a formal initial bid, subject to contract and relevant building and condition surveys

#### Step 4

If the bid submitted at Step 3 is successful, then this progresses to consideration by Overview and Scrutiny and approval for Cabinet.

#### Step 5

Once approval is given, formal legal and building condition due diligence commences by instruction of lawyers and building/specialist surveys are undertaken. This may take several weeks during which all concerns raised on legal and lease title and building condition are satisfied. If any significant concerns are unsatisfied, these can either be negotiated on price or withdraw from the purchase.

#### Reviews Undertaken March - June 2019 (Q1)

Over the above period, 52 properties in total were considered, 49 propositions were reviewed up to stage 1, all bar four were outside District, Three opportunities were considered to Stage 2 these were discounted as either poor properties, short leases income or overpriced. Two retail properties are still in consideration. By property type the investments considered in Q1 are as follows:

Offices	11	Development sites	2
Distribution	8	Retail high street	7
Industrial/warehouse	7	Mixed Use	5

Car park 4

Other /residential/leisure etc) 8

### Agenda Item 5

Public Key Decision - Yes

#### **HUNTINGDONSHIRE DISTRICT COUNCIL**

Title/Subject Matter: Approval of updated Neighbourhood and

Community Planning Guide

Meeting/Date: Overview and Scrutiny Panel (Performance and

Growth) - 3rd September 2019

**Executive Portfolio:** Executive Councillor for Growth

**Report by:** Planning Service Manager (Growth)

Wards affected: All

#### RECOMMENDATION

That the Overview and Scrutiny Panel (Performance and Growth) makes comments to the Cabinet on this report and recommendation.

### Public Key Decision - Yes

### **HUNTINGDONSHIRE DISTRICT COUNCIL**

Title/Subject Matter: Approval of updated Neighbourhood and

Community Planning Guide

**Meeting/Date:** Cabinet – 19th September 2019

**Executive Portfolio:** Executive Councillor for Growth

**Report by:** Planning Service Manager (Growth)

Ward(s) affected: All

### **Executive Summary:**

Following updates to the National Planning Practice Guidance (NPPG) on Neighbourhood Planning and the adoption of the Huntingdonshire Local Plan to 2036, both in May 2019, revisions to the Neighbourhood and Community Planning Guide were necessary. The revisions provide further depth to the guidance on amending or updating a neighbourhood plan; highlight new technical and financial support available when producing various supporting documents or assessments to a neighbourhood plan; detailing the documents that arise from any EU obligations which are triggered; minor updates to weblinks; and formatting. The report sets out these in greater detail, as well as some background to neighbourhood planning and the current situation of neighbourhood planning in the district.

### Recommendation:

### That Cabinet:

• Endorses the updated Neighbourhood and Community Planning Guide at Appendix 1 for publication.

### 1. PURPOSE OF THE REPORT

1.1 This report sets the background to what has been updated in the Neighbourhood and Community Planning Guide, why it is necessary and the positive benefits this has for neighbourhood planning groups in the district. The attached guide provides up to date guidance and resources available to neighbourhood planning groups when producing their neighbourhood plan and assists them in meeting the basic conditions. The report includes some introductory information on neighbourhood plans, it also addresses the importance of updating this guide and the current status of neighbourhood planning in the district.

### 2. WHY IS THIS REPORT NECESSARY/BACKGROUND

- 2.1 Neighbourhood planning was introduced in the Localism Act 2011 and gives communities direct power to develop a vision for their neighbourhood and shape the development and growth of their local area.
- 2.2 In order for a neighbourhood plan to be made, the plan must meet nationally specified basic conditions: that it is in accordance with the National Planning Policy Framework (NPPF) and the strategic policies of the Huntingdonshire Local Plan to 2036; that it contributes to sustainable development; and meets any EU obligations. After consultation, the plan can be examined by an independent examiner who decides whether the plan can be made (usually with some modifications). If the plan meets the basic conditions the plan can proceed to referendum. If approved at referendum, the plan can be made and adopted as part of the Huntingdonshire Development Plan and become a material consideration when determining planning applications in that area.
- 2.3 Three neighbourhoods plans have already been made: St Neots (2016), Godmanchester (2017) and Houghton and Wyton (2018). The Huntingdon Neighbourhood Plan is scheduled to proceed to referendum on 19 September 2019. Ten other neighbourhood plans are currently being prepared. Consultation on Grafham and Ellington's joint neighbourhood plan designation ended on 23 August 2019; this is the Council's first joint neighbourhood plan. Full details on the timelines of each neighbourhood plan can be found in the Council's document Neighbourhood Planning in Huntingdonshire.
- 2.4 Clearly, there is an appetite for neighbourhood planning in the district, and providing up to date guidance through a step by step approach in the Council's Neighbourhood and Community Planning Guide is key to sustain this and support neighbourhood groups through the neighbourhood plan process.
- 2.5 The Neighbourhood and Community Planning Guide was first published in 2015 with several small scale updates since (listed in the document information section of the guide). The scale of the updates this time is more substantial reflecting adoption of the Local Plan to 2036 and greater NPPG updates. The main changes are detailed below:

- Updates to how a neighbourhood plan can be updated or refreshed (pages 32-33 of the guide) – paragraph 106 (reference ID: 41-106-20190509) of the NPPG now includes three ways in which a neighbourhood plan can be updated and provides guidance on the level of examination required. Providing this information in the Neighbourhood and Community Planning Guide is essential, especially for Town and Parish Councils with made neighbourhood plans who over time may wish to update their plans.
- The addition of the 'Technical Support' package by Locality and updates to the financial support available as a result (page 14, 20 and 22 of the guide) all groups writing a neighbourhood plan are eligible to apply for up to £9,000 in a neighbourhood planning grant still. The 'Technical Support' package, however offers additional financial support to groups facing particularly complex issues who may be eligible for a further £8,000 grant if looking to carry out extra assessments such as design codes or a housing needs assessment, allocating land for development or attempting to bring forward affordable housing. This is particularly important to include so that neighbourhood planning groups are aware of the support available to them when going through this process and the sorts of studies that can be done alongside the plan to support it.
- Details on further EU obligations (other than the Strategic Environmental Assessment (SEA)) the inclusion of further information on Habitat Regulation Assessments (HRA), Environmental Impact Assessments (EIA) and Habitats and Wild Bird Directives on pages 12 and 13 of the guide. This information makes neighbourhood groups aware of the potential assessments that may arise depending on whether any of these EU obligations are triggered. The update also clarifies that support is available from HDC's Planning Policy Team in completing both the SEA and HRA screening process.
- The inclusion of HDC producing an indicative housing requirement figure for neighbourhood plan groups who ask for such information (page 22 of the guide) – this follows updates to paragraph 009 (reference ID: 41-009-20190509) of the NPPG whereby this figure can be used to support allocations in the neighbourhood plan.
- Removal of all references to the draft Local Plan or Core Strategy.
   These have been superseded by the adoption of the Local Plan to 2036 which includes all of HDC's strategic policies.
- Removal of the Community Planning proposals policy in Community Planning Tools section following the adoption of the Local Plan where the policy was removed.

### 3. KEY IMPACTS / RISKS / OPTIONS

3.1 The key risk to not endorsing this updated version of the Neighbourhood and Community Planning Guide is that neighbourhood plan groups are not

provided with guidance and resources that are up to date. This has implications on the productivity of these groups in preparing plans that best meet their needs and the basic conditions.

3.2 The risk to HDC is that is a number of plans were to commence simultaneously this would put undue pressure on our teams, in terms of timescales and resource.

# 4 LINK TO THE CORPORATE PLAN, STRATEGIC PRIORITIES AND / OR CORPORATE OBJECTIVES

4.1 The update to the Neighbourhood and Community Planning guide relates to the strategic objective "Develop stronger and more resilient communities to enable people to help themselves."

Our work programme includes:

• "Support community planning including working with parishes to complete Neighbourhood and Parish Plans."

### 5 LEGAL IMPLICATIONS

- 5.1 HDC are required under paragraph 3 of Schedule 4B to the Town and Country Planning Act 1990 (as amended) to provide advice or assistance to neighbourhood groups or town/parish councils wishing to carry out neighbourhood plans or orders.
- 5.2 Paragraph 022 (reference ID: 41-022-20150209) of the NPPG states that Local Authorities should be proactive in providing information to communities about neighbourhood planning.

### 6 RESOURCE IMPLICATIONS

6.1 The production of the updated guide was completed by Planning Policy Officers at HDC. Up to date guidance will reduce the time needed in answering queries from neighbourhood planning groups improving efficiency.

### 7 REASONS FOR THE RECOMMENDED DECISIONS

7.1 To provide up to date guidance and resources to neighbourhood planning groups when preparing their neighbourhood plans.

### **BACKGROUND PAPERS**

National Planning Policy Framework (NPPF)

Planning Practice Guidance (PPG) – Neighbourhood Planning

HDC's Neighbourhood Planning in Huntingdonshire (regularly updated)

Paragraph 3 of Schedule 4B to the Town and Country Planning Act 1990 (as amended)

### **APPENDICES:**

Neighbourhood and Community Planning Guide

### **CONTACT OFFICER**

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Neighbourhood and Community Planning Guide August 2019

# **Document Information**

This guide will be edited and added to in response to experience of using it and as necessary in response to any future changes in the regulatory framework. A summary of the changes included in each version will be recorded here.

### **Version Schedule**

Version	Date	Summary
1	December 2015	Includes all changes identified from the committee process: Overview and Scrutiny (Environmental Well-Being), 8 December 2015 Cabinet, 10 December 2015
2	April 2016	Includes changes identified since first published, and in particular following neighbourhood planning workshop, 15 March 2016
3	May 2016	Fixes a series of broken web links Identifies and links to newly added NPPG content on updating neighbourhood plans
4	July 2017	Includes changes relating to new neighbourhood planning regulations which came into force in autumn 2016 Fixes a series of broken web links
5	January 2019	Substantial updates to nationally provided guidance now hosted by 'Locality'  Updates to reflect 2018 NPPF and NPPG  Minor additions to guidance in Stage 2, Step 6 regarding policy writing  Minor revisions to guidance in Stage 4 regarding CIL
6	August 2019	Minor revisions throughout removing reference to the Core Strategy and emerging Local Plan following the adoption of the Local Plan to 2036 in May 2019  Removal of Community Planning proposals policy in Community Planning Tools following the adoption of the Local Plan where the policy was removed  Minor revisions to reflect changes to NPPF 2019  Revisions and additions throughout to reflect updates to the NPPG - including housing requirement figures and EU obligations  Additions to Stage 4 updating a neighbourhood plan to reflect NPPG changes  Fixes to any broken web links

# **Summary**

### Neighbourhood planning in a nutshell

What is it?	A plan for the neighbourhood area (most often the town/ parish area) including policies that inform planning decisions regarding development proposals.		
Scope	Physical environment and development		
Responsibility for action on the completed plan	<ul> <li>Huntingdonshire District Council assesses and determines planning applications</li> <li>Community addresses non-planning actions</li> </ul>		
Benefits	<ul> <li>Has statutory weight as part of the development plan: planning applications are judged against the local plan and neighbourhood plan together</li> <li>Can include at the back of the plan non-planning community-led actions which would previously have been included in a parish plan</li> <li>Parishes with a 'made' neighbourhood plan receive 25% of Community Infrastructure Levy (CIL) receipts, instead of the default 15%. The plan-making process can include identifying shared spending priorities for CIL.</li> <li>Process can bring the community together</li> </ul>		
Disadvantages	<ul> <li>Time and resource intensive: the need to meet statutory tests adds time into the process</li> <li>Planning expertise/support required</li> </ul>		
Rough costs	~£5,000 to ~£30,000 (average is ~£14,000; £9,000 government grants are available)		
Time estimate	2-3 years		

### Is a neighbourhood plan right for my area?

- If the primary issues of importance to your community relate to planning, and there is volunteer capacity to do one, a neighbourhood plan can be a powerful tool for shaping new development.
- Other community planning tools are available which may be better suited to meeting your community
  aspirations. In particular, if the primary issues of importance to your community relate to things other than
  planning, then a parish plan is a quicker and lighter-touch process than a neighbourhood plan for creating
  a plan of action for improving your community.

### Support for neighbourhood planning

- **Guidance:** there is a wealth of excellent neighbourhood planning guidance available online. The Huntingdonshire Neighbourhood & Community Planning Guide provides links to some of this, plus a wide range of other sources of advice and information.
- **Funding:** all groups writing a neighbourhood plan or neighbourhood development order are eligible to apply for up to £9,000 in a neighbourhood planning grant and a technical support package of studies to support future development (correct as at July 2019).
- **Consultancy advice:** you may feel that you would value more intensive planning support from an independent expert to help you with specific parts of the process.

### Neighbourhood planning process & HDC support

HDC has a statutory requirement to provide support to town and parish councils preparing neighbourhood plans. See below for details:

**taking decisions:** at key stages in the neighbourhood planning process, and leading on the formal stages of the neighbourhood planning process

**providing advice:** providing support in meeting the statutory tests for neighbourhood plans, and commenting on draft versions of the plan

providing assistance: explaining the process, and pointing to evidence and other sources of support

Stage	Step		HDC can
Getting started	1: Getting organised		Meet with you to discuss your options
	2: Applying for a Neighbourhood Area		Provide a template neighbourhood area application letter and area map
	3: Consultation on the Application		If necessary, run consultation on area application
	4: Designation of the Neighbourhood Area		Formally designate the neighbourhood area
Preparing the Neighbourhood	5: Community engage	ement and evidence	
Plan	6: Developing Plan Co	ontent	Advise about policy writing
	7: Consulting on the Draft Plan		Provide a health-check of your plan before you consult on it
Getting the Plan in place	8: Submitting the Neighbourhood Plan		Provide a health-check of your revised plan before you submit it
	9: Consulting on the Submitted Plan		Run consultation on the submitted plan
	10: The Examination	Appoint Examiner	Appoint the Examiner
		Independent examination	
		Examiner reports	
	11: Progressing to Re	eferendum	Formally recommend that the plan progresses to referendum
	12: The Referendum		Organise and publicise the referendum
	13: Adoption of the Plan		If a majority vote 'Yes', the plan is 'made' by Full Council and comes into force as part of the Development Plan
Delivering the Implementation of the Neighbourhood Plan Neighbourhood Plan		Decide planning applications in your area in accordance with the district-wide local plan and your neighbourhood plan	

Contact: for more advice and information, contact <a href="mailto:local.plan@huntingdonshire.gov.uk">local.plan@huntingdonshire.gov.uk</a>.

# **Contents**

	Introduction	1
	Picking the right tool for the job	2
	Community Planning Tools	3
	Neighbourhood Plans	
	Introduction to Neighbourhood Plans	7
1	Getting started Step 1: Getting organised Legal Requirements for Neighbourhood Plans	8 <b>8</b> 11
	Support for Neighbourhood Planning Step 2: Applying for a Neighbourhood Area Step 3: Consultation on the Application Step 4: Designation of the Neighbourhood Area	13 16 17 18
2	Preparing the Neighbourhood Plan Step 5: Community engagement and evidence Step 6: Developing Plan Content Step 7: Consulting on the Draft Plan	19 19 22 24
3	Step 8: Submitting the Neighbourhood Plan Step 9: Consulting on the Submitted Plan Step 10: The Examination Step 11: Progressing to Referendum Step 12: The Referendum Step 13: Adoption of the Plan	25 25 26 26 28 29 30
4	Delivering the Neighbourhood Plan	31
	Appendices	
1	Support from HDC	34
2	Useful Resources Plans, Strategies and Designations Evidence Template Area Application Letter	37 37 38 42
3	Glossary	43

### Introduction

### What does this Neighbourhood and Community Planning in Huntingdonshire Guide do?

### Helps you to identify the right community planning tool for your area

This guide first asks what you want to achieve in your community, and briefly sets out a range of community planning tools which can help you achieve your goals, highlighting the benefits and disadvantages of each tool.

# Sets out Huntingdonshire District Council's support offer for a particular community planning tool: Neighbourhood Plans

A number of communities across Huntingdonshire and nationally are using neighbourhood plans to set out a shared vision for how they want to see their area develop. Huntingdonshire District Council (HDC) has a key role in providing support for this particular community planning tool. This guide sets out:

- An overview of the process for completing a neighbourhood plan in Huntingdonshire;
- How HDC can help you; and
- What town and parish councils preparing neighbourhood plans will be expected to do.

### What does this guide not do?

There is a wide range of excellent community planning and neighbourhood planning resources freely available online. This guide is not intended to replicate existing online guidance but to focus on setting out the particular neighbourhood planning support offer for Huntingdonshire. Links are provided throughout to more detailed guidance.

### Relationship with other Huntingdonshire community planning documents

This guide provides additional detail about neighbourhood planning to that provided in the 2013 Huntingdonshire Town & Parish Charter.

### **Document Information**

For any queries about this document, please contact the planning policy team: <a href="mailto:local.plan@huntingdonshire.gov.uk">local.plan@huntingdonshire.gov.uk</a>.

This guide includes a range of links to websites providing supporting information, data or guidance. Every effort has been made to ensure that these links are up to date. As websites change these links can become invalid. In circumstances where links have become invalid please use a suitable search term for an internet search. Alternatively please contact the Local Plans team at the email address above for guidance.

Cross references have been included in the text as clickable internal links in electronic versions (pdf and web).

# Picking the right tool for the job

# Picking the right tool for the job

### What do you want to achieve?

There are a wide range of community planning tools available, of which neighbourhood plans are just one. It is important to consider what your community's aspirations are, and what community planning tool would best achieve them.

Deciding which tool is best for your community is a matter of judgement. The following example community aspirations below are intended to guide your thinking. More detail on each community planning tool is set out in the next section.

Community aspiration	Community planning tools which could achieve that aspiration
Development is likely to take place in our town/parish in the foreseeable future, and we want to influence where it goes and what it looks like.	'Neighbourhood Plan'
Our community wants to promote a number of developments across our town/parish.	
Our community needs a specific new development (e.g. a new community building, or affordable housing).	<ul><li>'Exceptions Housing'</li><li>'Community Right to Build (CrTB)'</li><li>'Community Land Trust'</li></ul>
Our community wants to address a range of local issues which don't directly relate to the physical environment (e.g. speeding problems, anti-social behaviour issues, the need for a new community group).	'Parish/ Community Plan'
Our community wants to save and run a village community facility	'Community Right to Bid (Assets of Community Value)'

### Is there sufficient volunteer capacity in your community?

Having considered what you want to achieve, a further question to consider is whether there is sufficient volunteer capacity within your community for undertaking your proposed community planning tool. Successfully completing a neighbourhood plan in particular will require a significant and sustained commitment from a number of volunteers.

If you don't know whether there is sufficient interest and commitment for undertaking a particular community planning process, you can always advertise the idea and see what interest you get. If there isn't sufficient interest now, there is nothing to stop you trying again in a year or two.

# **Community Planning Tools**

### **Neighbourhood Plan**

What is it?	A plan for the neighbourhood area (often the town/ parish) including policies that inform planning decisions regarding development proposals.
Benefits	Gives communities direct power to develop a shared vision for their neighbourhood and shape the development and growth of their local area.  The plan has statutory status: providing influence over planning decisions; giving the opportunity to specify sites for development; and enabling communities to add detail to Local Plan policies to shape development in their area.  Community consultation can also identify non-planning goals which communities can tackle themselves.  Areas with a neighbourhood plan in place receive more infrastructure funding arising from development in their area than areas without a neighbourhood plan.
Disadvantages	Time and resource intensive: before the neighbourhood plan comes into force, the community must follow a set process and meet a number of statutory tests, which lengthen the process, add costs, and require planning expertise.
Support organisations	Huntingdonshire District Council - Planning Policy team  Nationally provided support is available from Locality
First step	Read this guide, then contact the Planning Policy team: local.plan@huntingdonshire.gov.uk

### **Exceptions Housing**

What is it?	Housing development targeted at meeting the needs of local people at less than market cost, on land where development would not normally be granted. The site should be well related to the existing settlement and the houses should be occupied by people having a local connection to the settlement. N.B. The <u>Local Plan policy LP 28 Rural Exceptions Housing</u> allows for an element of market housing on an exceptions site, in order to encourage more sites to come forward.	
Benefits	Provides additional low-cost housing in areas where it is needed, targeted to local peopl Less resource intensive for communities than a Neighbourhood Plan or Community Right to Build; process can be completed in partnership with a Housing Association.	
Disadvantages	Only delivers housing; can't be used for other community development proposals.	
Support Huntingdonshire District Council - Housing Strategy team  Cambridgeshire ACRE		
First step	Contact the Housing Strategy team: <a href="mailto:housing.services@huntingdonshire.gov.uk">housing.services@huntingdonshire.gov.uk</a>	

# **Community Planning Tools**

### **Neighbourhood Development Order**

What is it?	Grants planning permission for specific types of development in a specific neighbourhood area. Created as a part of a neighbourhood plan.	
Benefits	Enables communities to deliver small scale, site specific development within a neighbourhood plan without the need for a separate planning application (e.g. small scale rural exceptions affordable housing or a community building such as a village hall).	
Disadvantages	See above for neighbourhood plans.	
Support organisations	Huntingdonshire District Council - Planning Policy team	
First step	Contact the Planning Policy team: local.plan@huntingdonshire.gov.uk	

### **Community Right to Build (CrTB)**

What is it?	A form of Neighbourhood Development Order that can be used to grant planning permission for small scale development for community benefit on a specific site or sites in a neighbourhood area.
Benefits	Enables communities to deliver small scale, site specific development without the need for a separate planning application (e.g. small scale rural exceptions affordable housing or a community building such as a village hall).
Disadvantages	Time and resource intensive: before the Right to Build Order comes into force, the community must follow a set process and meet a number of statutory tests, which lengthen the process, add costs, and require planning expertise. The process is similar to that required for Neighbourhood Plans, but is focused on a single site.
Support organisations	Huntingdonshire District Council - Planning Policy team <u>Locality</u>
First step	Read the Locality Guide: <u>Understanding Community Right to Build Orders</u>

### **Community Land Trust**

What is it?	Community Land Trusts (CLTs) are local organisations set up and run by ordinary people to develop and manage homes as well as other assets important to that community, like community enterprises, food growing or workspaces.
Benefits	A helpful organisational structure enables communities to deliver their own services, housing, pubs or community enterprises. CLTs can be used in combination with another of the community planning tools set out here (e.g. rural exception site or Community Right to Build). Potentially beneficial for land/ organisations having charitable status. A way for communities to deliver their own services
Disadvantages	Can be complex to set up and resource intensive over a long period.  Some parish councils may not be sufficiently resourced.  Replicates what Registered Providers (housing associations) do.
Support organisations	Huntingdonshire District Council - Planning Policy team; Housing Strategy team  Community Land Trust East
First step	Contact the Planning Policy team: local.plan@huntingdonshire.gov.uk

# **Community Right to Bid (Assets of Community Value)**

What is it?	Enables communities to nominate public or private community assets of value to their community (e.g. a village pub). Once the community has nominated them they will be identified by the Local Planning Authority on a list of 'Assets of Community Value'. Once on the list, if an asset comes up for sale or lease, a community group has a period of time in which they can register their interest as a potential bidder, delaying a sale on the open market.	
Benefits	Gives some protection to valued community facilities, by providing an extended window of opportunity for the community to get organised if such an asset is put up for sale.	
Disadvantages	Just because an Asset is added to the list does not mean that the community will definitely be able to buy it for community use; they will need to be able to meet the asking price. Not all nominated Assets will be added to the formal list: to be added to the list, the Asset must meet certain tests relating to community value.	
Support organisations	Huntingdonshire District Council - Corporate team: acv@huntingdonshire.gov.uk	
First step	Read the Community Right to Bid page on the HDC website.	

# **Community Planning Tools**

### **Village Design Statement**

What is it?	A document created by the community informing the design of new development in an area.	
Benefits	When adopted, it can become supplementary planning guidance. This means that they are a consideration which the council must take into account when determining planning applications.	
Disadvantages	Unlike neighbourhood plans, village design statements do not become part of the statutory development plan, and therefore do not have much weight in determining planning applications.	
Support organisations	Huntingdonshire District Council - Planning Policy team	
First step	Contact the Planning Policy team: local.plan@huntingdonshire.gov.uk	

# Parish/ Community Plan

What is it?	A comprehensive plan for the area identifying community priorities and actions to address these.
Benefits	Enables communities to produce a comprehensive vision for their area, addressing all issues of interest to the community.  Identifies non-planning goals which communities can tackle themselves.  Non-development focused community goals can be achieved more quickly than development focused goals, which must follow a statutory process.  No formal process to follow.  Could be a helpful steppingstone to a Neighbourhood Plan or other community planning initiative.
Disadvantages	No influence over planning decisions.  Time intensive: although there is no formal process to follow, most parish plans still take well over a year to produce, including getting started, consulting the community, and identifying priorities and actions.  Non-development focused actions can also be identified and addressed alongside the neighbourhood planning process.
Support organisations	Cambridgeshire ACRE Huntingdonshire District Council - Planning Policy team
First step	Contact the Planning Policy team: local.plan@huntingdonshire.gov.uk

# **Introduction to Neighbourhood Plans**

This guide seeks to explain HDC's approach to neighbourhood plans and how they can fit with the Development Plan. The advice is intended for town/parish councils that are contemplating drawing up a neighbourhood plan.

### **Neighbourhood Plan Process Overview**

Stage	Steps		Time required <sup>(1)</sup>	Responsibility of:
Stage 1: 'Getting started'	'Step 1: Getting organised'			Town/ Parish Council
	'Step 2: Applying for a Neighbourhood Area'			Courien
	'Step 3: Consultation on the Application' (only necessary in certain circumstances)		6 weeks <sup>(2)</sup>	HDC
	'Step 4: Designation of the Neighbourhood Area'			
Stage 2: 'Preparing the Neighbourhood Plan'	'Step 5: Community engage	ment and evidence'		Town/ Parish Council
	'Step 6: Developing Plan Content'		Couricii	
	'Step 7: Consulting on the Draft Plan'		6 weeks	
Stage 3: 'Getting the Plan in place'	'Step 8: Submitting the Neighbourhood Plan'			
	'Step 9: Consulting on the Submitted Plan'		6 weeks	HDC
	'Step 10: The Examination'	Appoint Examiner		HDC + Town/ Parish Council jointly
		Independent examination		Examiner
		Examiner reports		
	'Step 11: Progressing to Referendum'		~11 weeks	HDC
	'Step 12: The Referendum'			
	'Step 13: Adoption of the Plan' If a majority vote 'Yes', the plan is 'made' by Full Council and comes into force as part of the Development Plan			
Stage 4: 'Delivering the Neighbourhood Plan'	Implementation of the Neighbourhood Plan			HDC + Town/ Parish Council jointly

- 1. Only statutory timescales are shown here. The time taken to produce your plan will be much longer than the sum of these time periods. Some statutory timescales are not shown here as these are open to negotiation. See the steps for more details.
- 2. Only relevant for neighbourhood areas other than a single town or parish.

# Stage 1: Getting started

The first stage of producing a neighbourhood plan is to get an area designated for it. There are four steps in this stage:

'Step 1: Getting organised'

'Step 2: Applying for a Neighbourhood Area'

'Step 3: Consultation on the Application'

'Step 4: Designation of the Neighbourhood Area'

# Step 1: Getting organised

### Who leads neighbourhood planning in Huntingdonshire?

In nearly all areas of Huntingdonshire, town and parish councils are responsible for neighbourhood planning<sup>(1)</sup>. However, guidance recommends that such councils get involvement from the wider community so that interested community members can play an active role in shaping the plan. The relationship between any group and the formal functions of the town/ parish council should be clear to the wider public.

### Creating the best neighbourhood plan possible

Before getting started it is worth considering why you want to do a neighbourhood plan, and what you could achieve through the plan itself and through the plan-making process.

### The best neighbourhood plans are:

- Based upon strong community engagement, and are owned by the wider community;
- Uniquely local;
- Complementary to Local Plan policies, providing additional policy detail:
- Not just about creating a nice-looking document, but have a focus on the implementation of community projects and ideas.

### The Neighbourhood Planning process can:

• **Inform communities:** developing a neighbourhood plan can educate and inform the steering group and wider community about planning and the process of planning for the local community.

### How can HDC help?

The Council will offer to meet you to help you consider how to get started on your neighbourhood plan. This meeting might cover matters such as:

- a run through of the process for preparing a neighbourhood plan
- the requirements to fit in with national planning policy
- what neighbourhood plans can cover, but also what they can't
- what may be involved in terms of technical work
- expectations of effective community engagement
- the requirements to fit in with the Local Plan and how this might shape the content of the neighbourhood plan
- possible resource and capacity considerations

Areas with a parish meeting as opposed to a parish council will need to go through an extra step of applying to be designated as a <u>neighbourhood forum</u>. This designation is subject to certain tests. If you live in an area with a parish meeting please contact HDC in the first instance.

- Tackle non-planning issues: community consultation often flags up issues of importance to the community that are not related to the planning system, such as speeding or the need for new community groups. These should not be lost, and can be addressed separately to the creation of the planning-focused document.
- Bring people together: working with others over a period of time in the steering group can connect people, and if done well, community consultation events can also be enjoyable social occasions.

To create the best neighbourhood plan possible, it is important to get organised.

### Likely time-scales for neighbourhood planning

Neighbourhood plans do not take a set amount of time. How long it takes to complete your neighbourhood plan is essentially down to you. When considering time-scales, it may be helpful to consider the following issues:

- A serious time commitment: Given the time requirements for getting organised, community engagement and evidence gathering, in addition to the statutory processes, your neighbourhood plan could take perhaps 2-3 years to complete. This is a significant time commitment for any group, so you will need to be committed and persistent to see it through to completion.
- Quality over speed: Your primary goal should be to create the best plan possible, based on comprehensive community involvement and solid evidence. This should be the main driver for how long your plan takes, rather than trying to get it done as quickly as possible.

You also need to think about the period which your neighbourhood plan will cover.

### Likely costs of a neighbourhood plan

Based on experience nationally, the average cost of producing a neighbourhood plan is £13,000. This average figure masks the great variation between the costs of different neighbourhood plans. <u>Case studies</u> are available setting out individual plans' spending.

Funding is available to all groups preparing a neighbourhood plan. See the 'Support for Neighbourhood Planning' section for more details.

### **Project planning**

Given the length of time the neighbourhood plan will take to produce, good project management is essential. This will enable you to manage the workload, and the wider community's expectations if things get delayed. It may therefore be useful to draw up a simple project plan to help you get organised. The project plan could set out:

- When you think you will be able to complete the different steps in the process
- Who will work on different parts of the plan
- Who will be the main point of contact with HDC

Some of these matters are considered in more detail in other parts of this guide. The initial meeting may not need to cover all of these items, but it is suggested that you make some preparation for the meeting and inform us if you will want to discuss other matters so that we can do any research or other work in order to be prepared to deal with your questions.

### **Guidance and Regulations**

NPPG: neighbourhood planning

### **Other Resources**

Locality Neighbourhood Plan Roadmap Guide,

Part B and Part C - Stage 1

Locality - Frequently Asked Questions a toolkit for Neighbourhood Planners

<u>Locality - Project Planning Tool</u>

Case studies providing breakdowns of spend on neighbourhood plans

### Time needed

No time constraints: take as long as you need.

# **Stage 1: Getting started**

- Who will be responsible for taking actions at specific points
- Who you could get to help you draw up the plan
- 'Community engagement' in the plan-making process

The project plan doesn't have to be particularly detailed and you can leave parts that you will decide on later. The project plan can, and probably will, change as you go through the process.

You should also remember that you will mostly be relying on the time of volunteers so you will have to work within the limited time that they have. This means it may not be possible to make progress as quickly as you might like.

As shown in the 'Neighbourhood Plan Process Overview', some of the formal neighbourhood planning steps have specific time requirements. In each section of this guide, look for the orange box on the right to see whether there is a set timescale associated with that step.

### Further tips for getting organised

- Get help: use available online resources referenced in this document, and take advantage of the support on offer.
- **Learn from the best:** read other neighbourhood plans to work out what you think works, and what doesn't. You can ask us for contacts from other neighbourhood planning groups that are further ahead in the process to learn from their experience.
- Gather as broad a steering group as possible: members of a diverse steering group will provide different perspectives, and their backgrounds will also help the group engage with different sections of the wider
- Think about how to recruit and manage volunteers: consider targeting people in your community with specific skills to help with particular tasks, and parcel up tasks into manageable chunks that might attract volunteers more than undefined roles which could last for several years.
- Be creative, and have fun: if you're going to put significant time and effort into this process, make it fun for all involved. Celebrate reaching milestones, and if you get bogged down in the process, remember why you are doing this!

# **Legal Requirements for Neighbourhood Plans**

#### The Basic Conditions

To be successful at examination, a neighbourhood plan must meet a number of tests, known as Basic Conditions. At submission, a statement about how the plan meets the Basic Conditions should accompany the plan (See 'Step 8: Submitting the Neighbourhood Plan'). In summary, the neighbourhood plan must demonstrate that it is consistent with:

- National planning policy: as set out in the National Planning Policy Framework (NPPF) and National Planning Practice Guidance (NPPG);
- Sustainable development: contributing to improvements in environmental, economic and social conditions, or showing how consideration has been given to how any potential adverse effects arising from the proposals may be prevented, reduced or offset;
- Strategic policies set out in the adopted development plan: the strategic policies for Huntingdonshire are in the Local Plan;
- EU obligations; and
- A number of other basic conditions.

More information about some of the Basic Conditions is provided below.

### How can HDC help?

We can advise you at the start of the process about how to meet the basic conditions.

### **Guidance and Regulations**

**National Planning Policy Framework** NPPG: The basic conditions

### Sustainable development

Your neighbourhood plan must demonstrate how it contributes to sustainable development, using sufficient and proportionate evidence. You may be able to use the Council's Local Plan Sustainability Appraisal to provide some of this evidence.

### **Sustainability Appraisal**

A sustainability appraisal is a systematic process which can help you select the most sustainable options in your neighbourhood plan policies. It assesses the extent to which your emerging plan, when judged against reasonable alternatives, will help to achieve relevant environmental, economic and social objectives. While sustainability appraisal is not required for neighbourhood plans, and can involve a significant amount of work, it can help you make evidence-based decisions when writing your plan, particularly if you are choosing between sites for allocating development.

### How can HDC help?

We can discuss with you the options for evidencing how your plan delivers sustainable development.

### **Guidance and Regulations**

NPPG: Meeting the Basic **Conditions** 

### Other Resources

Local Plan to 2036: Final Sustainability Appraisal (December 2017)

### Strategic policies in the local plan

Neighbourhood plans need to be in "general conformity with the strategic policies contained in the development plan for the area".

### **Huntingdonshire Local Plan to 2036**

- The Council adopted the Local Plan which covers the period up to 2036. This replaces the Core Strategy and previous development plans.
- The Local Plan includes both strategic and non-strategic policies. The strategic policies are all policies in the Development Strategy (policies LP1-LP9), all site allocation policies, policies LP11 Design Context and LP24 Affordable Housing Provision.

Neighbourhood plans can be brought forward before an up to date Local Plan. Where a neighbourhood plan is brought forward before the emerging Local Plan is adopted, the Council is expected to work positively with the town/ parish council to minimise any conflicts between the emerging plan.

### How can HDC help?

We can discuss with you at the start what the requirement for general conformity with the development plan's strategic policies means.

We will check your draft and submitted plan to assess how it meets the requirement for general conformity.

### **Guidance and Regulations**

NPPG: general conformity

### **Other Resources**

**Development Plan for Huntingdonshire** 

### **EU obligations**

Your neighbourhood plan must be compatible with EU obligations in order to be legally compliant. The main relevant obligations relate to the environmental impacts of your plan.

### **Strategic Environmental Assessment**

Strategic Environmental Assessment (SEA) integrates consideration of environmental impacts into the process of preparing a plan. Your neighbourhood plan will need to be 'screened' to check whether or not it will have certain impacts that trigger the need for a full SEA. This includes consultation with the Environment Agency, Natural England and Historic England.

Other EU obligations (see below) may also be triggered, depending on:

- the presence of protected species or habitats in or close to your area,
- what your neighbourhood plan contains

### **Habitat Regulation Assessment**

Habitat Regulation Assessment (HRA) assesses the potential effects arising from a plan against the conservation objectives of any site designated for its nature conservation importance.

### How can HDC help?

We will discuss with you the steps that you need to take, and what evidence needs to be produced in order to comply with the EU obligations.

We will complete SEA and HRA screening for your neighbourhood plan at the appropriate stage as well as carry out consultations on these with the relevant bodies. This is free of charge.

### **Guidance and Regulations**

**NPPG: EU obligations** 

**Other Resources** 

### **Environmental Impact Assessment**

Environmental Impact Assessment (EIA) is a procedure to be followed to ensure that decisions are made in full knowledge of any significant effects to the environment and so that the public can participate early on in the process. This assessment has been completed as part of the preparation to the Local Plan so this would only be relevant when allocating additional large scale developments in your neighbourhood plan.

<u>Locality Neighbourhood Plans</u> <u>Roadmap Guide</u>, Part C - Stage 2

<u>Locality - Understand if your</u> Plan requires SEA

### **Habitats and Wild Bird Directives**

These aim to protect and improve Europe's most important habitats and species. This will only be triggered if such protected species or habitats are within or close to your neighbourhood area.

EU obligations are complex, and if triggered, could require a substantial amount of work in order to address. It is important to discuss with us early in the process whether your plan is likely to trigger the need for a full SEA and assessments relating to other EU obligations.

# Support for Neighbourhood Planning

### **Overview of support from Huntingdonshire District Council**

HDC has a statutory requirement to provide support for neighbourhood planning, which is known as the 'Duty to Support'. This includes two specific roles:

- taking decisions at key stages in the neighbourhood planning process; and
- providing advice and assistance to the town and parish councils preparing neighbourhood plans. The advice and assistance we provide comprises a number of roles as set out below:

Advice	Assistance	
<ul> <li>Technical expertise (e.g. explaining how you can meet the legal requirements for neighbourhood plans; providing advice in policy writing)</li> <li>Critical friend (e.g. commenting on draft questionnaires, reviewing the draft plan)</li> </ul>	<ul> <li>Process guidance (e.g. explaining the timescales and processes for examination and referendum)</li> <li>Provide and point to evidence (e.g. population and housing evidence sources and data)</li> <li>Point you towards further support and funding (e.g. connecting you with groups that are further ahead in the process)</li> </ul>	

Our support for neighbourhood planning is set out at each stage of the process in this guide, and is summarised at Appendix 1: 'Support from HDC'. In each section of this guide, look for the blue box on the right to see what assistance HDC can provide.

### Keep talking to us!

Setting aside the detail of our neighbourhood planning support offer, it's important to remember that the best neighbourhood plans which make a real impact to development in their area, are the result of a constructive and ongoing conversation with HDC. Keeping in touch with HDC, and in particular at key points in the process will ensure that your neighbourhood plan:

# **Stage 1: Getting started**

- is based upon the most relevant evidence;
- is additional and complementary to local plan policies; and
- has teeth, in terms of influencing planning decisions.

#### A caveat

HDC is required to provide the neighbourhood planning assistance it considers appropriate. The planning policy team is responsible for the preparation of the local plan, including supporting evidence and other documents such as supplementary planning documents as well as for neighbourhood planning support.

Neighbourhood planning by definition is led by the community; we cannot and should not write your plan for you. The support offer set out in this guide is therefore focused on providing specific support at key points in the neighbourhood planning process.

### Other support and funding

### Online guidance

There is a wealth of excellent neighbourhood planning guidance available online. The following list provides links to some of these (N.B. this is not intended to be exhaustive):

Locality Neighbourhood Planning Key Resources	Consolidated nationally produced advice on preparing a neighbourhood plan including:  explanation of neighbourhood planning  toolkits and resources to support your preparation of specific elements of your plan, for instance choosing site allocations, good design and how to write planning policies  case studies of adopted neighbourhood plans
National Planning Practice Guidance: Neighbourhood Planning	Sets out the national requirements for the neighbourhood planning system including key stages and decisions (e.g. deciding neighbourhood areas, the legal tests for neighbourhood plans, and the process of independent examination and referendum).
Department of Communities & Local Government: Notes on neighbourhood planning	Update bulletins on neighbourhood plan progress nationally, including links to new resources as they become available.
Twitter #neighbourhoodplanning	Good for getting inspiration and following links to other's activities.

### **Funding**

There is a significant amount of funding available to support neighbourhood planning:

- All groups writing a neighbourhood plan or neighbourhood development order will be eligible to apply for up to £9,000 in a neighbourhood planning grant (correct as at July 2019).
- Groups facing more complex issues can apply for specific packages of 'Technical Support' where needed, and may also be eligible for further £8,000 in grant if allocating housing; carrying out a housing needs assessment, design codes, site options and assessment; or wanting a plan health check.

Visit the Locality Neighbourhood Planning funding web-pages to find out more, and to fill in an Expression of Interest form.

In addition, the Council also receives funding from government for each neighbourhood plan produced. The funding pays for the examiner and referendum, as well as for some of the support we provide. This means that these formal stages of the neighbourhood planning process are free to groups preparing their plans.

### **Further practical support**

As noted above, producing a successful neighbourhood plan requires some planning expertise. While the Council can provide a range of support as set out in this guide, you may feel that you would value more intensive planning support for specific parts of the process. The <u>My Community grants and support web-page</u> identifies some of the things that the grant funding available could be used for, including to engage an independent planning expert.

# Step 2: Applying for a Neighbourhood Area

The town or parish council will need to apply for an area to be designated as a neighbourhood area.

### Deciding on the 'Neighbourhood Area'

The most straightforward approach to producing a neighbourhood plan is to produce it for the whole of a single town or parish area. In nearly all cases, where a town or parish council applies for the whole their area to be designated as a neighbourhood area, HDC must designate it straight away.

However, the neighbourhood area does not have to follow existing administrative boundaries. An area can either be smaller or larger than the area of the town or parish:

### Alternative Scenario 1 - smaller area:

A town council may decide that one particular area of their town is particularly cohesive and has its own identity so might consider drawing the area smaller than the area of the town council.

### Alternative Scenario 2 - larger area:

Two or more adjacent parish councils for villages that are close together may decide that drawing up a neighbourhood plan for both parishes would have benefits because the plan could tackle issues shared by both villages.

There can be benefits to working together as a group of councils:

- Common issues can be tackled together
- There will be more people with a wider range of experience that can help with creating the plan
- Costs can be shared
- It can build upon one or a number of individual parishes' Parish Plans

You can even choose a neighbourhood area that goes across district council boundaries. However, you should be aware that this will be challenging as the neighbourhood plan will need to be in conformity with the local plan for each district.

If you decide that a larger area would make sense all the town or parish councils involved will need to agree, with one being the lead council that would make the area application.

You should also check whether there are other neighbourhood areas nearby. If you think that part of an area that is already designated as a neighbourhood area should be part of your area you will need to talk to us about how to proceed.

Whatever area you decide upon you will need to say why you have chosen it when you make your application.

### How can HDC help?

We can advise you on things to consider when deciding upon the area for the neighbourhood plan.

### **Guidance and Regulations**

NPPG: Designating a neighbourhood area

### **Other Resources**

Neighbourhood Planning on HDC website, Locality Neighbourhood Planning Roadmap Guide, Part C - Stage 1

### Time needed

No time constraints: take as long as you need.

### Making an application

To make an application for the designation of a neighbourhood area the town or parish council needs to write a letter to Huntingdonshire District Council. We have set up a 'Template Area Application Letter' to get you started.

The letter needs to include:

- 1. a statement explaining why the proposed neighbourhood area is considered to be an appropriate area; and
- 2. a statement that the organisation or body making the area application is a relevant body for the purposes of section 61G of the 1990 Act. Town and parish councils are relevant bodies<sup>(2)</sup>.

A map showing the area that the application is for will need to be included with the letter. We can prepare this for you on request.

If the area being applied for is the same as the town or parish then all you need to do is tell us and we will provide the map. If you decide on a different area you can talk to us about producing a map.

### How can HDC help?

We can provide the map needed for the application

### **Guidance and Regulations**

Regulation 5

### **Other Resources**

'Template Area Application Letter' <u>Locality Neighbourhood</u> <u>Planning Roadmap Guide</u>, Part C - Stage 1

### Time needed

No time constraints: take as long as you need.

# **Step 3: Consultation on the Application**

For applications for new neighbourhood areas covering the whole of a single parish or town area, HDC will process the application as soon as possible without the need for consultation.

For applications for new neighbourhood areas covering something other than a single parish or town area, HDC is required to consult the public and relevant consultation bodies. An application will be subject to public consultation for at least 6 weeks.

Consultation events will be held online on the Council's Consultation Portal.

We will tell you beforehand when the consultation will start and finish. You should publicise and promote the consultation locally.

### How can HDC help?

This step is our responsibility.

### **Guidance and Regulations**

NPPG: Designating a neighbourhood area

### **Other Resources**

<u>Locality Neighbourhood Plans</u> <u>Roadmap Guide</u>, Part C - Stage 1

### Time needed

Areas with a parish meeting as opposed to a parish council will need to go through an extra step of applying to be designated as a neighbourhood forum. This designation is subject to certain tests. If you live in an area with a parish meeting please contact HDC in the first instance.

# **Stage 1: Getting started**

We aim to process an application for a single parish or town boundary within 2 weeks.

For applications other than for a single parish or town area, we aim to set up and start the consultation within 2 weeks of receiving a complete application. The consultation takes at least 6 weeks.

# Step 4: Designation of the Neighbourhood Area

For applications for new neighbourhood areas covering the whole of a single parish or town area, HDC will designate the application as soon as possible without the need for consultation, publicising the designation to everyone registered on the Consultation Portal.

For applications for new neighbourhood areas covering something other than a single parish or town area, after consultation the responses will be considered. A report detailing the main issues raised in responses will be prepared for the Executive Councillor for Housing, Planning and Economic Development. In most circumstances, this report will have a recommendation for the area to be designated.

Where the application is for a neighbourhood area wholly within Huntingdonshire, the Council has a total of 13 weeks to determine the application from the date that the consultation started. If the area extends outside Huntingdonshire we will have 20 weeks to determine the application.

### How can HDC help?

This step is our responsibility.

### **Guidance and Regulations**

NPPG: Designating a neighbourhood area

### **Other Resources**

Locality Neighbourhood Planning Roadmap Guide, Part C - Stage 1

### Time needed

We aim to process an application for a single parish or town area within 2 weeks.

In most other cases we have 13 weeks from the start of the consultation to determine the area application.

The second stage of producing a neighbourhood plan is to draw up a draft plan. There are three main steps in this stage:

'Step 5: Community engagement and evidence'

'Step 6: Developing Plan Content'

'Step 7: Consulting on the Draft Plan'

# Step 5: Community engagement and evidence

This is possibly the single most important step; the content of the neighbourhood plan depends on finding out what is needed for your area, from both community views and secondary evidence.

### Community engagement

### What is community engagement for neighbourhood planning?

Community engagement is the range of activities aimed at involving everyone in the community in the development of your neighbourhood plan. Your aim should be that all members of your community have the opportunity to shape what your neighbourhood plan says, and that they feel ownership over the final document.

### Who to involve?

Community engagement should aim to involve everyone who might be affected by the neighbourhood plan. This will mainly be residents but it will also include anyone who travels into the area to work and visitors to the area. You should engage with businesses in the area as they may have different views. You should also seek to include landowners or their agents if you are thinking about designating land for any reason, or if development is proposed anywhere. A priority early on in the plan-making process should therefore be to list all the people and groups you can think of who you will need to involve.

### **Community engagement process**

There are no hard and fast rules about how, or how many times, to ask for community views when developing a neighbourhood plan. However, before going ahead to write your plan, it may be helpful:

- At the start, to focus on informing people about what a neighbourhood plan is, that a neighbourhood plan is being prepared for their area, and how they can get involved;
- Early on in the process, to ask open questions, enabling everyone to say what is important to them, rather than limiting views to specified issues;
- Building on that initial engagement, to delve deeper into the issues people have highlighted as being important.

### How can HDC help?

We can help you decide how best to involve the community and get their views. We can help you design a questionnaire, or comment on one you have prepared.

### **Guidance and Regulations**

NPPG: Consulting on, and publicising, a neighbourhood plan

### **Other Resources**

Locality Neighbourhood
Planning Roadmap Guide, Part
C - Stage 1

<u>Locality - How to Consult with your Community</u>

Locality - How to Write and Conduct Social Surveys to Gather Data for your Neighbourhood Plan

Locality - How to Use Social Media to Engage your Local Community

### Community engagement methods

What engagement methods to use is up to you. Be creative to engage people's interest and imagination. It may help to research methods set out in other community planning guides. Methods could include:

- Polls or surveys (paper and/ or online)
- Online discussion forums, social media comments
- Market/ street stalls/ stalls at community events
- Open workshops
- A walk round your area, with people taking pictures of what they like or don't like
- Making a 3D model of your area, using approaches like Planning for

#### **Evidence**

There are a large number of sources of information on a wide range of topics that can support your plan, including:

### Plans and Strategies:

As explained in 'Strategic policies in the local plan', your plan must be consistent with the development plan for the district. In addition, there are a number of other plans and strategies for the district and wider area which to a greater or lesser extent may affect your town or parish. Your goal should be to ensure that your plan is consistent with and complementary to (e.g. adds detail to) these plans and strategies. See 'Plans and Strategies' for links and advice.

### **Designations:**

Policy designations for buildings (e.g. listed buildings), sites (e.g. scheduled ancient monuments), routes (e.g. public rights of way) and areas (e.g. local nature reserves) highlight what is special in your area, and what should therefore be protected or enhanced when planning for development. You need to take account of these kinds of designations when preparing your plan. See 'Designations' in Appendix 2 for links and advice.

### **Evidence:**

The policies you include in your plan must be based upon robust evidence as well as upon community views. There is a huge range of evidence sources available in different formats, including written reports, data presented as interactive mapping or charts, and raw data. Given the breadth of information available, it is important to think carefully about what is the most relevant evidence that will actively inform your plan. In addition, see if you can minimise the collection of your own data: you may be able to use or build upon evidence gathered for the local plan, or for other nearby neighbourhood plans. See 'Evidence' for links and advice.

If you need technical studies completing, for instance to support a Design Code on site selections, check the 'Technical Support' package from Locality as this work may be available for you through the government's support service for neighbourhood plans.

### Time needed

No time constraints: take as long as you need.

### How can HDC help?

We can point you to potentially relevant evidence sources for your plan.

We can provide a set of initial maps to help you consider the planning issues in your area

### **Guidance and Regulations**

**NPPG: Evidence** 

### **Other Resources**

Appendix 2: 'Useful Resources' **Locality Neighbourhood** Planning Roadmap Guide, Part C - Stage 1

Locality - How to Consult your Community

Locality - Listing of Neighbourhood Planning Guidance available

### Time needed

No time constraints: take as long as you need.

### Striking a balance between community engagement and secondary evidence

The best neighbourhood plans are built upon a balance of community views and secondary evidence:

### Don't go overboard on community engagement:

Secondary evidence can help inform community discussion, moving the debate beyond one based solely upon personal opinion. Particular issues to consider include:

- Don't ask people questions you could find the answer to elsewhere: are there other sources of information providing answers to the questions you're asking, perhaps in existing evidence?
- Be aware of consultation fatigue: has community engagement happened recently in your area which
  might mean people are less willing to spend the time providing their views again? Can you use
  responses from other recent community engagement to inform your plan?
- Have things changed? If events happen or circumstances change or even just over time people's view change. You should think carefully about how best to re-consult if you think views have changed.

### On the other hand, don't get swamped by evidence and data:

There is a huge amount of interesting evidence and data available and it's easy to get a bit overwhelmed by it and/ or to explore it in great detail. When looking through what evidence to use to inform your plan, it may be helpful to:

- Consider what story the evidence is telling you and why you're using it. In particular, it's important not
  to overwhelm the wider community with loads of figures and statistics that are not particularly relevant
  to the plan you're developing;
- Remember that informing your plan with this type of evidence is only one part of the story: making sure that the community is fully involved in shaping the plan is just as important.

# Step 6: Developing Plan Content

### What to consider when writing your plan

Once you have gathered community views and evidence, there is a wide range of things to think about when drawing up the draft plan:

- Identify key issues/ themes for the plan to address -This should be based on the engagement and consultation you have done and the evidence that you have collected.
- Consistency with the strategic local plan policies -The strategic policies are identified on page 4 of the Local Plan. These are the policies in the Development Strategy (policies LP1-LP9), all site allocations, policy LP11 Design Context and LP24 Affordable Housing Provision. National guidance prohibits a neighbourhood plan from promoting less development than is set out in these policies.
- Develop clear aims for the Neighbourhood Plan -These should seek to tackle the issues and themes bearing in mind that the policies with which to achieve these aims can only deal with planning matters.
- How best to use processes such as Sustainability Appraisal -Sustainability Appraisal (SA) can be a useful process to help demonstrate that the neighbourhood plan will contribute to sustainable development. The content of your neighbourhood plan will influence whether there is a need to think about SA, SEA and other EU obligations (see Legal Requirements for Neighbourhood Plans).
- Write planning policies and guidance -Policies should clearly identify the circumstances in which they apply. Guidance is available on how to write planning policies to help ensure you develop clear, positive policies that achieve the aims of your community and provide specific guidance for those wanting to develop. There is no need to replicate Local Plan policies as decisions will take both plans into account together.
- Identify any projects or proposals for the neighbourhood area -Do the projects you have in mind need to be enabled by policies?
- Consider allocating specific sites for different uses -If there are different options for where the development you want can go you should think about which is best. If you identify one option as better than the alternatives it is probably worth specifically identifying that in the plan. You will need to provide evidence explaining why the chosen site is the most sustainable option. Allocating specific development sites can be an empowering process which provides a good degree of certainty over future development but can be contentious. The government's 'Technical Support' package can help you with this part of your plan. You can ask us for an indicative housing requirement figure to help you shape your housing policies and any allocations you may choose to make. If you are allocating development you will also need to consider any extra infrastructure needed to ensure it is delivered in a sustainable way.

Considering the implementation of your neighbourhood plan early on

### How can HDC help?

We can provide support on issues such as:

- Making best use of the evidence
- What makes a good policy
- The role of supporting text
- The pros and cons of Sustainability Appraisal

We can advise about:

- The potential need to gather more evidence to support your plan.
- Whether you need to take additional work to address EU obligations.
- The use of monitoring indicators.

We can provide a health-check of your draft plan, advising you on whether changes may be needed to ensure it meets the Basic Conditions.

We will screen your plan to see if it requires a full Strategic **Environmental Assessment** under 'EU obligations'.

### **Guidance and Regulations**

NPPG: Preparing a neighbourhood plan

### Other Resources

**Locality Neighbourhood** Planning Roadmap Guide, Part C - Stage 2

When drafting your neighbourhood plan it is important to ensure that the priorities in it have a realistic chance of being delivered. To achieve this, you may wish to consider putting together an action plan for how to achieve the aims you have identified in the plan.

An action plan could also be a good way to identify your priorities for spending Community Infrastructure Levy (CIL) receipts. More information on CIL is available in Stage 4: 'Delivering the Neighbourhood Plan'.

You should also consider setting SMART (Specific, Measurable, Achievable, Realistic, Time-set) indicators to monitor the priorities in your plan. On the other hand, it may be more manageable to measure the implementation of your plan's priorities using indicators already included within the Council's Annual Monitoring Report, which provides information on issues such as housing delivery and a range of environmental measures.

### Draft neighbourhood plan health-check

As set out in the 'Legal Requirements for Neighbourhood Plans' section, your plan will need to meet 'The Basic Conditions' in order to pass examination and be adopted ('made'). Please share with us drafts of your plan, so that we can advise you whether or not changes may be needed to ensure it meets the Basic Conditions. We will also advise on a number of additional considerations including whether the policies:

- deliver the plan's stated aims;
- are development-related (some plan aims may be achieved more successfully through community action rather than through a planning policy);
- are complementary to national and local planning policies (ie they provide additional detail and don't replicate);
- are locally specific; and
- are realistic (ie does the policy address development that is likely to come forward?).

We would particularly value providing input on your draft plan when you've finished writing it and are preparing to consult on it (see 'Pre-submission consultation'). This is the last opportunity to have a fully open discussion about all options and, if necessary, to make substantial changes to policies with no effect on the wider community's expectations. It's therefore important to consider the big questions at this point (e.g. what is the plan and its policies aiming to achieve?), and grapple with any difficult issues.

### **SEA and HRA Screening**

This point is also often the most appropriate time to screen your draft plan as to whether it requires a full Strategic Environmental Assessment or a Habitats Regulations Assessment under EU obligations. We can do the screening for you free of charge, including completing consultation with relevant bodies; please contact us for more details.

Locality - How to Write Planning Policies for Your Neighbourhood Plan

<u>Locality - How to keep your</u> Neighbourhood Plan Simple

<u>Locality - How to consider the</u> <u>Environment in Neighbourhood</u> Plans

Locality - Low-Carbon
Neighbourhood Planning: How
to Create Happier, Healthier,
Greener Communities

Locality - How to Undertake a Housing Needs Assessment

Locality - How to Assess and Allocate Sites for Development

Locality - Testing the Viability of Proposals in your Neighbourhood Plan

<u>Locality - What Transport</u> <u>Matters can a Neighbourhood</u> Plan Address

<u>Locality - Good Design in</u> Neighbourhood Planning

Locality - Making Local Green Space Designations in your Neighbourhood Plan

Locality - How To Commission Consultants to work on your Neighbourhood Plan

**HDC Annual Monitoring Report** 

### Time needed

No time constraints: take as long as you need.

# Step 7: Consulting on the Draft Plan

#### Pre-submission consultation

The town/ parish council is required to undertake consultation for a period of at least 6 weeks on the draft neighbourhood plan.

You should try to publicise the consultation as widely as possible. You should specifically contact:

- HDC all departments
- key consultees, based on the content of the plan (e.g. Natural England, the Environment Agency, Historic England)
- neighbouring district, town or parish councils, as applicable
- significant land-owners, particularly if you are proposing to allocate their land for any reason
- local community organisations

For everyone that comments you should record contact details (an email address is usually sufficient) so that you can inform them of any changes you make in order to address their comments, but also to send to HDC as part of the Consultation Statement when you submit the neighbourhood plan (See Stage 3: 'Step 8: Submitting the Neighbourhood Plan'). When gathering contact details you should clearly set out how they will (and will not) be used.

### Other things to think about:

- Would a comment form help make sure you collect all the details you
- Where will you have copies of the plan available, both printed and electronic versions?
- Would it make sense to have a longer consultation period?
- Does the timing of the consultation make sense?

### Responding to the consultation: are changes needed?

You should identify the main issues raised in comments on the draft plan. You should then decide whether you want to change the plan to try to address these issues. You may find that people raise issues that are not related to anything that is in the plan, in which case it is OK to decide that you will not change the plan to address those issues.

It may be a good idea to prompt people to suggest how the draft plan could be changed to address the issue they raise. However, you don't have to change the plan as they suggest.

We will comment on the revised draft plan. We will concentrate on whether or not the plan meets the Basic Conditions and in particular its consistency with the Local Plan.

You will need to set out information about the consultation in the Consultation Statement (see Stage 3: 'Step 8: Submitting the Neighbourhood Plan'). You may find it beneficial to look at how other town/ parish councils have done this or how we have done it for the Local Plan or our Supplementary Planning Documents.

### How can HDC help?

We can help you publicise the consultation by providing contact details for key consultees.

We can also use our social media and other online tools to help publicise the consultation. We will comment on the draft

### **Guidance and Regulations**

Regulation 14. Regulation 21 and Schedule 1. NPPG: Consulting on, and publicising, a neighbourhood plan

### **Other Resources**

Locality Neighbourhood Planning Roadmap Guide, Part C- Stage 2

#### Time needed

The consultation has to last at least 6 weeks.

There are no time constraints on how long responding to issues raised in the consultation should take.

## Stage 3: Getting the Plan in place

This stage of producing a Neighbourhood Plan is the boring official bit where most of the actions are taken by HDC. There are six steps to this stage:

'Step 8: Submitting the Neighbourhood Plan'

'Step 9: Consulting on the Submitted Plan'

'Step 10: The Examination'

'Step 11: Progressing to Referendum'

'Step 12: The Referendum'

'Step 13: Adoption of the Plan'

## Step 8: Submitting the Neighbourhood Plan

This step is when the town/ parish council passes over the neighbourhood plan to HDC.

#### What's required at submission?

You will need to send us a:

#### **Basic Conditions Statement -**

a statement setting out how the neighbourhood plan meets the Basic Conditions. See 'Legal Requirements for Neighbourhood Plans' for advice on what is included in the Basic Conditions. Please note that some of the Basic Conditions apply only to Neighbourhood Development Orders.

#### **Consultation Statement -**

a statement setting out who and how you consulted on the neighbourhood plan, the main issues raised and how you have addressed them in the final version of the plan. This should include a list of all the people/ organisations that made comments on the draft plan.

#### Consultees' contact details -

the contact details, usually an email address, for all the people/ organisations that made comments on the draft plan (See Pre-submission consultation) - this is important as we need this information when we consult on the submitted plan. This should not be part of the Consultation Statement as the contact details need to be kept private.

#### Copy of the Neighbourhood Plan -

It is advisable to send us a printed copy and an electronic version as we will need to publish your plan on our consultation portal.

The submission documents also need to include a map of the neighbourhood area but we can provide this.

#### How can HDC help?

We can advise on what needs to be included in each of the submission documents. We can provide the map of the neighbourhood area. Once submitted, we will check that the submission documents include everything that is required.

### **Guidance and Regulations**

NPPG: Submitting a neighbourhood plan NPPG - Basic Conditions for Neighbourhood Plan

#### **Other Resources**

**Locality Neighbourhood** Planning Roadmap Guide, Part C - Stage 3

#### Time needed

No time constraints: take as long as you need.

## Stage 3: Getting the Plan in place

It will take us about 2 weeks to check the submission documents include everything that is required.

It will take us about 2 weeks to check the submission documents.

## Step 9: Consulting on the Submitted Plan

HDC will publicise the neighbourhood plan and consult on it for a period of at least 6 weeks. We will run an online consultation event on our Consultation Portal.

You can help us by publicising the consultation locally to ensure residents in your area are aware of the consultation to maximise their opportunities to comment. We will directly notify all people whose contact details you supply who have made comments earlier on in your plan's preparation.

We will make comments on the submitted plan if we consider that there are parts of the plan that do not meet the Basic Conditions.

#### How can HDC help?

This step is our responsibility.

#### **Guidance and Regulations**

NPPG: Submitting a neighbourhood plan

#### **Other Resources**

Locality Neighbourhood Planning Roadmap Guide, Part C - Stage 3

#### Time needed

The consultation must be open for at least 6 weeks

## Step 10: The Examination

#### Choosing an Examiner

We will discuss the appointment of the examiner with you. There are two main options:

- 1. We can contact independent companies providing examiners, who will send us details of examiners, based on any specialisms we specify.
- 2. We can contact directly anyone we think would be a good examiner, for example someone who has examined other neighbourhood plans in Huntingdonshire.

We will discuss with you who we think is most appropriate and available within a reasonable timeframe. The decision of whom to appoint is the responsibility of HDC but we will decide jointly with you.

### How can HDC help?

We will discuss appointing the examiner with you We will jointly decide who to appoint

#### **Guidance and Regulations**

**NPPG: The Independent Examination** 

#### Send items to the Examiner

HDC will send all the comments received during the submission consultation to the examiner along with all the submission documents.

#### **Other Resources**

Intelligent Plans and
Examinations
NPIERS - Neighbourhood
Planning Independent Examiner
Referral Service

#### Time needed

There are no constraints on how long this should take.

#### The Examination

The examination will probably be conducted by what is known as 'written representations' but could include hearings. The examiner will decide if hearings are necessary based on the complexity of the issues raised and the impact on whether the plan will meet the 'The Basic Conditions'.

#### The Examiner's Report

The examiner writes a report that sets out whether:

- the plan meets the Basic Conditions as it stands;
- modifications will be necessary for the plan to meet the Basic Conditions;
   or
- modifications can't be made to enable the plan to meet the Basic Conditions

If the plan meets the Basic Conditions as it stands or if modifications are needed the recommendation is that the plan can proceed to a referendum.

However, if the examiner concludes that it is not possible to modify the plan to enable it to meet the Basic Conditions the recommendation will be that the plan cannot proceed to a referendum.

The report will be sent to the town/ parish council and to HDC in draft for 'fact checking', when basic information in the report, such as dates, sequence of events or names can be corrected before publication. It is not an opportunity to query or question the examiner's conclusions. This is a 'not for publication' version and should be kept confidential to HDC and the town/ parish council.

Once the final version of the Examiner's report has been received we will discuss with you how to proceed.

Where modifications are necessary they will need to be incorporated into the plan. Ideally, you will prepare an updated version but HDC can complete this if necessary as long as you provide an editable version of the document. We can help by providing any additional maps and plans requested by the examiners. Factual updates and correction of typos can be addressed at this stage.

#### How can HDC help?

We will check through the examiner's 'fact check' report and provide or correct any factual information

#### **Guidance and Regulations**

NPPG: The independent examination

#### Other Resources

Locality Neighbourhood
Planning Roadmap Guide, Part
C - Stage 3

#### Time needed

The examiner will take as long as they need to properly examine the plan.

The examiner will ask us to 'fact check' their draft report usually allowing us 1 or 2 weeks.

## Step 11: Progressing to Referendum

HDC has a procedure in place for when an examiner's report is received.

Although the examiner's report is not binding we have limited options available to us at this stage. We can:

#### Act upon the examiner's report and progress the neighbourhood plan to referendum:

This option should be taken when the examiner either recommends that the plan meets the Basic Conditions as it stands or can meet them subject to modifications.

#### Propose to take a substantially different decision from the 2. examiner's recommendation:

This option can only be taken as a result of new evidence or a different view taken by the Council about a particular fact. In this case the Council must notify all those identified in the consultation statement (see 'Step 8: Submitting the Neighbourhood Plan') and invite representations on the alternative decision for a period of 6 weeks. Where necessary as a result of these representations the examination may need to be reopened.

#### Decide not to progress the neighbourhood plan in light of the examiner's report:

This is only permissible where the examiner has recommended that the plan does not proceed to referendum as it fails to meet the basic conditions or legislative requirements and cannot be modified to do so.

We are required to make a decision about whether to progress the neighbourhood plan to referendum within 5 weeks of receiving the examiner's final report, or to agree with the town/ parish council a different timescale. Whether or not 5 weeks is realistic to consider, discuss, agree and make modifications depends upon the scale of modifications recommended by the examiner.

The decision as to whether the plan proceeds to referendum is an important one, since the neighbourhood plan will, subject to a majority 'yes' vote, become part of the development plan. Soon after receiving the examiner's final report we will therefore arrange to meet with you to discuss:

- The scale of modifications proposed by the examiner;
- Based upon the above, a realistic timescale for making modifications and taking the decision of whether or not to proceed to referendum, whether that is 5 weeks or a longer period; and
- A suitable target date to hold a referendum on the neighbourhood plan (see 'Step 12: The Referendum').

Once we have agreed an approach with you a report will be prepared for Cabinet to formally determine the course of action to be taken, in most cases agreeing to progress a modified version of the neighbourhood plan for referendum.

#### How can HDC help?

We lead on this step, but we will involve you in the discussion. We will arrange to meet with you soon after receiving the examiner's final report to discuss potential modifications and next steps.

#### **Guidance and Regulations**

NPPG: The independent examination

#### **Other Resources**

**Locality Neighbourhood** Planning Roadmap Guide, Part C - Stage 3

#### Time needed

5 weeks, or a different timescale agreed with you.

## Step 12: The Referendum

#### Setting up the Referendum

As set out above, we will work with you to decide on a suitable date for the referendum. In most cases the referendum must be held within 56 working days of the formal decision to proceed to referendum, unless:

- the date is postponed within a limited time period to combine the referendum with another polling event; or
- a different date is agreed with the town/ parish council.

Assuming a majority 'Yes' vote, there is a requirement for the neighbourhood plan to be 'made' within 8 weeks of the referendum. As neighbourhood plans are 'made' by Full Council this may influence when we decide to hold the referendum.

The examiner may advise that the area for the referendum should be enlarged from the neighbourhood area. If this is the case those residents living in the larger area outside the neighbourhood area would be eligible to vote in the referendum in the same way as those living within the neighbourhood area.

We will do all the necessary administration for setting up the referendum and cover its costs. It is our responsibility to publicise the details and arrangements for the referendum 28 working days ahead of the date. All material published by us is limited to factual information and cannot support or oppose the neighbourhood plan.

If more than 50% of those voting vote in favour of the plan it can then be 'made'.

#### Gaining Support in the Referendum

A campaign organiser may promote a 'Yes' or 'No' vote in the referendum. Factors that will make a 'Yes' vote more likely include:

- publicity at all stages, so that the voting population know about the plan
- involvement of a range of partner organisations
- robust community involvement and engagement from the beginning and throughout the plan-making process
- involving and engaging with as many people as possible, including minority groups, land owners and their agents as well as local businesses
- basing the content of the plan on firm evidence and on the outcomes of community engagement and explaining how this has been done
- explaining key decisions made in producing the plan
- openness and transparency in the plan-making process
- clearly explaining the choices and compromises made in the plan
- addressing the diverse range of local needs and wants

There are limitations on things like campaign expenditure. We will be able to advise on this.

#### How can HDC help?

We will discuss with you when the referendum should be held. We can advise on the limitations on campaign expenditure.

#### **Guidance and Regulations**

NPPG: the referendum

#### **Other Resources**

**Locality Neighbourhood** Planning Roadmap Guide. Worksheet 7

#### Time needed

In most cases the referendum must be held within 56 working days of the formal decision to proceed to referendum, unless a different date is agreed with the town or parish council.

We have to give at least 28 working days notice that a referendum is going to take place.

The result of the referendum should be available within 1 week.

## Stage 3: Getting the Plan in place

## **Step 13: Adoption of the Plan**

If more than 50% of those voting vote in favour of the plan it can then be 'made' by Cabinet.

Following a successful referendum, HDC Full Council will formally adopt the plan at their next scheduled meeting.

Once the neighbourhood plan is 'made' it becomes a part of the 'development plan' for Huntingdonshire. This means that it is a statutory material consideration in guiding future development and in the determination of planning applications within the neighbourhood plan area.

### How can HDC help?

This step is our responsibility.

#### **Guidance and Regulations**

NPPG: the referendum

#### Other Resources

**Locality Neighbourhood** Planning Roadmap Guide, Worksheet 7

#### Time needed

Within 8 weeks of a successful referendum.

## Stage 4: Delivering the Neighbourhood Plan

Your neighbourhood plan has been 'made'- well done! This is a great achievement, so remember to make a point of celebrating this milestone.

However, the neighbourhood plan being 'made' is not the end of the story; the final neighbourhood plan stage is about delivering the priorities identified in your plan. Set out below are a number of things to consider to ensure that your neighbourhood plan creates positive change on the ground, as opposed to just being a nice-looking document.

#### Implementation of policies

#### **Development management decisions**

HDC will determine planning applications in your area in accordance with the development plan for the area, which will include the Local Plan and the neighbourhood plan.

#### Allocations of land for development

Allocating land for development in a neighbourhood plan does not automatically mean that the housing, shop or community building you want to see developed will magically pop up. Even as you write your neighbourhood plan you could start thinking about how you will ensure that the development you want to see happens. This could involve talking to landowners, talking to HDC about how the development could be delivered, or starting to consider how a project might be funded.

#### How can HDC help?

We can discuss with you how to ensure that neighbourhood plan priorities result in development (e.g. working with you to deliver exceptions housing).

#### **Community Infrastructure Levy**

Under the requirements of the Community Infrastructure Levy Regulations 2010 (as amended), 15% of the Community Infrastructure Levy (CIL) collected as a result of development in a given parish area will be passed to the relevant town/ parish council, this is commonly known as the 'meaningful proportion'. Payments will be capped to £100 per council tax dwelling per year, for example, a town/ parish with 500 dwellings cannot receive more than £50,000 of CIL receipts per year.

For areas with an adopted neighbourhood plan the amount to be passed to the town/ parish council is 25% with no cap.

The 'meaningful proportion' is required to be used to support the development of the local area by funding the provision, improvement, replacement, operation or maintenance of infrastructure or anything else that is concerned with addressing the demands that development places on an area.

To ensure transparency town/ parish councils must publish for each financial year:

- their total CIL receipts;
- their total expenditure;

#### How can HDC help?

We can advise on how and when you should spend the meaningful CIL proportion. We can also advise on what is required for the financial reporting.

#### **Guidance and Regulations**

NPPG: Spending CIL receipts

#### **Other Resources**

CIL on HDC website
Locality Neighbourhood
Planning Roadmap Guide,
Worksheet 8

## Stage 4: Delivering the Neighbourhood Plan

- a summary of what the CIL was spent on; and
- the total amount of receipts retained at the end of the reported year from that year and previous years.

The CIL report must be published and sent to us by 31 December following the end of the reported year.

#### Time needed

Financial reporting needs to be done at the end of each financial year

#### Addressing community priorities which don't relate to planning

As noted earlier, neighbourhood plans often identify community priorities that don't relate to the planning system. Such priorities might include things like tackling speeding, addressing anti-social behaviour, or setting up a community group. These can often be addressed more quickly than priorities linked to the planning system. You can start to work on these actions even before your plan is 'made'.

Consider setting up a new working group to take forward community-based actions. The neighbourhood plan working group may feel in need of a rest!

#### How can HDC help?

We can point you to sources of help in addressing community priorities which don't relate to planning, both within the Council and in other organisations.

#### Time needed

No time constraints: take as much time as you need.

#### Monitoring and reviewing your neighbourhood plan

#### Monitoring

Keeping track of the progress of the objectives and policies included in your plan, monitored either by you or in our Annual Monitoring Report, will help you assess whether your plan's aims are being achieved, and if not, whether you need to do anything different to achieve them.

#### Reviewing/ refreshing your neighbourhood plan

There is no requirement to update your neighbourhood plan, however, after a few years circumstances in your area may change, and you may wish to review or refresh your neighbourhood plan to bring it up to date.

The National Planning Practice Guidance identifies three ways in which neighbourhood plans can be updated; the process of doing so varies depending on the degree of change:

1. Minor (non-material) modifications to a neighbourhood plan the Council can with the consent of the town/parish council update the plan. Such updates can include correcting any spelling errors or minor errors within the plan. Consultation, examination and referendum are not required.

#### How can HDC help?

We can discuss with you whether there is a need to refresh or review your plan and the appropriate course of action.

#### **Guidance and Regulations**

NPPG: Updating a neighbourhood plan

## Stage 4: Delivering the Neighbourhood Plan

To make more substantial updates to the neighbourhood plan, consultation and examination are required as set out in the guidance with some additional requirements:

- the town/parish council must state whether they believe these modifications change the nature of the plan or not during the consultation and submission of the modified plan; and
- HDC, when sending the modified plan to the examiner, must state whether we believe the modifications change the nature of the plan.

Depending on the examiner's decision, one of the following courses of action will apply:

- 2. Material modifications which do change the nature of the plan if the examiner decides that the proposed modifications do change the nature of the plan, the town/parish council must decide whether to continue with the examination. HDC are required to publicise and consider the examiner's report in line with the procedure of making a new neighbourhood plan. A decision can be made whether to take the modified plan to referendum, where if successful, the modified plan can be adopted as part of the development plan.
- 3. Material modifications which do not change the nature of the plan such modifications can include the addition of a design code to support an existing policy. If the examiner decides the modifications do not change the nature of the plan and the basic conditions are still met, the plan does not need to go to referendum. HDC will be required to make the modified plan within 5 weeks following receipt of the examiner's report (unless otherwise agreed with the town/parish council). The modified plan will then form part of the development plan.

## **Appendix 1: Support from HDC**

## HDC support at each stage of the process

#### Table 1

Stage/ Step	HDC support	
	Taking key decisions/ formal process	Advice and assistance
Stage 1: 'Getting	started'	
'Step 1: Getting organised'		<ul> <li>A meeting, providing advice and information about:</li> <li>neighbourhood area options</li> <li>The legal requirements that neighbourhood plans must meet</li> <li>The neighbourhood planning process</li> <li>Initial evidence sources</li> <li>Sources of additional support and funding</li> </ul>
'Step 2: Applying for a Neighbourhood Area'		<ul> <li>Provide a template neighbourhood area application letter (see 'Template Area Application Letter')</li> <li>Provide a map for neighbourhood area application</li> </ul>
'Step 3: Consultation on the Application'	For applications for something other than a single town or parish area, run consultation on neighbourhood area application	
'Step 4: Designation of the Neighbourhood Area'	<ul> <li>For applications for a single town or parish area, formally designate the neighbourhood area as soon as possible.</li> <li>For applications for something other than a single town or parish area, assess responses to the consultation on neighbourhood area application, and</li> <li>Formally designate the neighbourhood area</li> </ul>	
Stage 2: 'Preparin	g the Neighbourhood Plan'	
'Step 5: Community engagement and evidence'		<ul> <li>Provide a set of initial maps to help you consider the planning issues in your area</li> <li>Comment on a draft survey before it is used with the community</li> </ul>

Stage/ Step	HDC	Support
	Taking key decisions/ formal process	Advice and assistance
'Step 6: Developing Plan Content'		<ul> <li>1 workshop, covering issues such as:</li> <li>Making best use of the evidence</li> <li>What makes a good policy</li> <li>The role of supporting text</li> <li>The pros and cons of Sustainability Appraisal</li> <li>Targeted advice about:</li> <li>the potential need to gather more evidence to support your plan.</li> <li>whether you need to take additional work to address EU obligations.</li> <li>the use of monitoring indicators.</li> <li>Complete SEA screening of your draft plan.</li> <li>Provide all mapping required for the draft plan.</li> </ul>
'Step 7: Consulting on the Draft Plan'		<ul> <li>Provide a 'health-check' of your plan before you consult on it.</li> <li>Provide contact details for key consultees.</li> <li>Help publicise the consultation using our social media and other online tools</li> <li>Provide a 'health-check' of your revised plan before you submit it.</li> </ul>
Stage 3: 'Getting	the Plan in place'	
'Step 8: Submitting the Neighbourhood Plan'		<ul> <li>Advise on what needs to be included in each of the submission documents before you submit them.</li> <li>Provide the map of the neighbourhood area.</li> <li>Provide all mapping required for the submission draft plan</li> <li>Once submitted, check the submission documents include everything that is required.</li> </ul>
'Step 9: Consulting on the Submitted Plan'	<ul> <li>Run the consultation on the submitted plan</li> <li>Collate comments from the examination consultation and submit them to the examiner</li> </ul>	

# **Appendix 1: Support from HDC**

Stage/ Step HDC support		support
	Taking key decisions/ formal process	Advice and assistance
'Step 10: The Examination'	<ul> <li>Formally appoint the neighbourhood plan examiner</li> <li>Complete a 'fact check' of the examiner's report</li> </ul>	Discuss and decide jointly with you which examiner to appoint.
'Step 11: Progressing to Referendum'	Formally recommend that the plan progresses to referendum (depending on the outcome of the examination)	<ul> <li>A meeting to discuss:</li> <li>Potential modifications in response to the examiner's report,</li> <li>the provision of any additional mapping requested by the examiners, and</li> <li>next steps in the process including dates for a referendum</li> </ul>
'Step 12:The Referendum'	Organise and publicise the referendum	
'Step 13: Adoption of the Plan'	Formally 'make' (adopt) the plan	
Stage 4: 'Delivering	ng the Neighbourhood Plan'	
	Decide planning applications in your area in accordance with the Local Plan and your neighbourhood plan, as the development plan for the area.	<ul> <li>Discuss with you how to to ensure that neighbourhood plan priorities result in development (e.g. working with you to deliver exceptions housing).</li> <li>Advise on how and when you should spend the meaningful CIL proportion.</li> <li>Advise on what is required for the financial reporting.</li> <li>Point you to sources of help in addressing community priorities which don't relate to planning.</li> <li>Discuss with you whether there is a need to refresh or review your plan.</li> </ul>

## **Appendix 2: Useful Resources**

## **Plans, Strategies and Designations**

### **Plans and Strategies**

#### **Planning**

<u>Huntingdonshire</u>	As explained in 'Strategic policies in the local plan', your plan must be consistent with
adopted	the development plan for the district.
development plan	You will also need to work with us to minimise conflicts between your neighbourhood
	plan and the Local Plan.
	plan and the Local Flan.

#### **Economy**

Greater Cambridge	Sets out economic development priorities across the wider area, and identifies
Greater	infrastructure priorities.
<u>Peterborough</u>	
Strategic Economic	
Plan	

#### **Environment**

Gr	ambridgeshire reen Infrastructure rategy	Designed to assist in shaping and co-ordinating the delivery of green infrastructure in the county, to provide social, environmental and economic benefits now and in the future. While the priority areas identified in the Strategy are large scale, the ideas and principles set out here can apply at a local level too.
_	untingdonshire ee Strategy	Sets out HDC's approach to the care and protection of existing trees and planting of new trees in the district.

### Landscape & Design

Huntingdonshire Design Guide SPD	Sets out important design principles and explains key design requirements of HDC. Designed as a manual to inform and inspire, and is taken into account by the Council when considering planning proposals. Your neighbourhood plan should seek to add detail to, rather than repeat, principles set out here.
Huntingdonshire Landscape & Townscape Assessment SPD	Provides information on the visual character of Huntingdonshire's landscape and market towns. Intended to raise awareness and understanding of the special qualities of the district, and assist the Council and others in considering future priorities for the conservation, enhancement and regeneration of the area's countryside, villages and towns.

#### Local

Existing plans for	E.g. a parish plan or village design statement. The evidence, community views or priorities
your area	identified in these documents could form a starting point for your neighbourhood plan.

## **Appendix 2: Useful Resources**

## **Transport**

Market Town Transport Strategies	Produced for Huntingdon and Godmanchester, St Neots, St Ives and Ramsey. Developed to provide a five year programme of transport improvements to contribute to the prosperity and wellbeing of each town. While some of these strategies are a little dated, they may include content and ambitions that are still
	relevant and which could inform your plan.

### **Designations**

#### **Environment**

Environmental protection designations	E.g. Ramsar sites and sites of special scientific interest. Available from the online mapping system <a href="Magic.gov.uk">Magic.gov.uk</a> .
Agricultural Land Classification	Information about the classification of land quality for agriculture is available from the online mapping system <a href="Magic.gov.uk">Magic.gov.uk</a>
Tree Preservation Orders	HDC information about Tree Preservation Orders (TPOs), which may affect trees in your area.

#### Heritage

Listed buildings  Historic England mapping	This HDC web page provides information about listed buildings including an interactive map. You can also see scheduled ancient monuments and listed buildings on a map via the Historic England website.
Conservation areas	This HDC web page provides information about conservation areas including an interactive map.

### **Transport**

Public Rights of Way	A layer available from the online mapping system My Cambridgeshire. Select Leisure & Culture/Public Rights of Way.
Cycle routes	Information about designated cycle routes compiled by the cycling charity Sustrans.

## **Evidence**

General evidence sources	S
<u>Census 2011</u>	The Census 2011 provides the most wide ranging, small area, and reliable dataset available for socio-economic statistics. The parish profile linked here is a good place to start when thinking about your parish.

Cambridgeshire Insight	Cambridgeshire County Council Research Group's evidence website provides lots of useful data in various formats including reports, spreadsheets and interactive data atlases. Many of the links below are from this website.
Huntingdonshire Infrastructure Delivery Plan 2017	This document identifies the infrastructure items required to support the allocations in the Local Plan to 2036. It identifies requirements for the following types of infrastructure: transport, education, libraries and lifelong learning, health and social care, emergency services, community facilities, sports facilities, green infrastructure and open space, utilities, waste management and flood protection and drainage.

## **Topic specific evidence sources**

#### Crime

Cambridgeshire interactive crime atlas	A wide range of crime information at ward level.
Police.uk	Local crime map. Use the 'Find your neighbourhood' button to see information on crime in your area.

#### Deprivation

Index of Multiple Deprivation 2015:	Seven indices of deprivation are combined to form the composite Index of
England IMD Explorer	Multiple Deprivation 2015 (IMD2015). The indices include: income,
	employment, education, skills and training, health deprivation and disability,
Cambridgeshire data atlas	crime, barriers to housing and services and living environment.
	N.B. IMD 2015 is provided at Lower Super Output Area level, which is
	smaller than a ward. These areas do not neatly match parish boundaries.

### **Economy**

Economy data atlas	Includes ward-level data on employees and employment (which include	
	self-employed workers).	

#### **Environmental**

Huntingdonshire Water Cycle Study Update	A study of water cycle constraints (water supply, waste water treatment and surface water drainage management) in relation to planned growth in Huntingdonshire. This study can tell you in broad terms whether there are water cycle constraints in your area. (See 'Hunts_WCS Report Update' on the linked page.)
Air quality	The Council's Environmental Health team carries out air quality monitoring and pollutant dispersion modelling to ensure that traffic and industrial pollutants do not put public health at risk. A few small pockets in Huntingdonshire are designated Air Quality Management Areas, due to poor air quality, and a number of other sites considered to be at risk air pollution are also monitored annually. Read the annual Air Quality Assessment reports here to find out if there are any air quality issues in your area.
Huntingdonshire Strategic Flood Risk Assessment interactive map	Use the map to explore flooding issues in your area.

## **Appendix 2: Useful Resources**

Topic specific evidence sources	
Geology	Interactive map of geological layers in Britain, available from <a href="https://www.magic.gov.uk/">www.magic.gov.uk/</a> .
Health	
Cambridgeshire JSNA Public Health Atlas	A range of health and wellbeing data, available at ward level.
Heritage	
Conservation area character assessments	For each of Huntingdonshire's conservation areas, the character assessments set out: its heritage significance, the historic development of its built environment and analysis of its character. Some also include identification of opportunities for future enhancement.
Heritage Gateway	Online search engine drawing on national and local heritage evidence sources, including Cambridgeshire Historic Environment Record.
Local libraries, archives and web sites	May hold additional local historical information for your area.
Housing	
Cambridge sub-region Housing Data Atlas	A wide range of housing information at parish and ward level.
Cambridge sub-region Strategic Housing Market Assessment	Comprehensive housing data resource setting out the need for market and affordable housing across a wide area including Huntingdonshire. This document has a strategic focus, so most data is at district, rather than town/ parish level.
Planning	
Local Plan Sustainability Appraisal	The sustainability appraisal assesses the economic, environmental, and social effects of the Local Plan to 2036 at every stage of the preparation process. Its purpose is to allow decisions to be made that accord with sustainable development.  The sustainability appraisal scoping report could be particularly helpful in giving you a head start in gathering evidence for your neighbourhood plan. It brings together evidence on a range of topics for Huntingdonshire, including identifying all plans relevant to the local plan, the district's broad characteristics and sustainability issues and problems.
Housing & employment completions monitoring	Data on past housing and employment land completions in Huntingdonshire is contained in the Annual Monitoring Report.
Huntingdonshire Housing & Economic Land Availability Assessment (HELAA)	Assessments of the potential for development in broad areas and specific sites within Huntingdonshire. This document supports the Local Plan to 2036. The HELAA was published in December 2017.

Topic specific evidence sources		
Population		
Census 2011 parish profiles	Provides data by age, ethnicity, and employment status by town and parish. N.B. These characteristics aren't linked together in the profile so you can't really interrogate them.	
www.nomisweb.co.uk  Census 2011 ward profile	If you want to dig further and are confident with statistics then most Census 2011 outputs are available from the NOMIS website. The 2011 ward profile is a good place to start, as you can click on 'query dataset' to get more detail such as data by age. N.B. Census wards may not match your neighbourhood plan area.	
Cambridgeshire County Council population and dwelling etimates and forecasts	Available by parish/ward for estimates and wards by age bands; single year of age is available on request.	
Traffic and travel		
Census Travel to Work data	The Census parish profiles referred to above show how people travelled to work in 2011.	
Bus services	County Council bus timetable, which can be searched for information for your area.	
County Council traffic count data	Search for 'traffic count'. Download the data and check by road name for traffic monitors in your area. Look at changes between the years for which data is provided. You can see where the traffic monitors were by using the Eastings/ Northings in the spreadsheet and putting these into a web map such as <a href="majc.gov.uk/">magic.gov.uk/</a>	

## **Appendix 2: Useful Resources**

### **Template Area Application Letter**

The following text can be used as a template for letters applying for designation of a neighbourhood area. Text marked <a href="https://ext-align.com/repression-2">
text-align.com/repression-2
text-

Andy Moffat Head of Development **Huntingdonshire District Council** Pathfinder House St Mary's Street Huntingdon **PE29 3TN** 

#### ~Date~

Dear Mr Moffat.

#### -town/ parish council name- : application for designation of a neighbourhood area

~town/ parish council name~ has resolved to produce a neighbourhood plan and formally applies for designation of a neighbourhood area as set out in Part 2, paragraph 5 of the Neighbourhood Planning (General) Regulations 2012 (as amended).

Attached is a map showing the area to which this application relates. This follows the parish boundary. This area is considered appropriate to be designated as a neighbourhood area because it is a properly constituted parish within the planning area of Huntingdonshire.

I confirm that <a href="toy">-town/ parish council name</a> is the relevant body authorised to act in relation to this proposed neighbourhood area, as defined by Schedule 9, Part 1, paragraph 61(3), 2(a) of the Localism Act 2011.

Yours sincerely

~signed by town/ parish council chairman~

Chairman of <a href="town/parish council name">-town/parish council name</a>

## **Appendix 3: Glossary**

#### Affordable housing

A range of housing types provided at below market rates in order to meet the needs of those who can't afford housing on the open market.

#### **Agricultural Land Classification**

Classifies agricultural land in five categories according to versatility and suitability for growing crops. The top three grades, Grade 1, 2 and 3a, are referred to as 'Best and Most Versatile' land, and enjoy significant protection from development.

#### **Annual Monitoring Report**

A document produced each year to report on progress in producing the development plan and implementing its policies.

#### Community Infrastructure Levy (CIL)

Allows local authorities to raise funds from developers undertaking new building projects in their areas. Money can be used to fund a wide range of infrastructure such as transport schemes, schools and leisure centres.

#### Community Right to Bid

Aims to give community groups the time to develop bids and raise money to buy public assets that come onto the open market.

#### **Community Right to Build**

Allows local people to drive forward new developments in their area where the benefits (e.g. profits from letting homes) could stay within the community. These developments must meet minimum criteria and have local support demonstrated through a referendum.

#### Conformity

One of the basic conditions for neighbourhood plans is that they be in general conformity with strategic local policy.

#### **Conservation Area**

An area of special architectural or historic interest the character and appearance of which are preserved and enhanced by local planning policies and guidance.

#### Consultation

A communication process with the local community that informs planning decision-making.

#### **Core Strategy**

A development plan document forming part of a local authority's Local Plan, which sets out a vision and core policies for the development of an area.

#### **Development Management**

The process of administering and making decisions on different kinds of planning application.

#### **Development Plan**

A document setting out the local planning authority's policies and proposals for the development and use of land in the area.

#### **Evidence Base**

The evidence upon which a development plan is based, principally the background facts and statistics about an area, and the views of stakeholders.

#### **Green Infrastructure**

Landscape, biodiversity, trees, allotments, parks, open spaces and other natural assets.

#### Green Space

Those parts of an area which are occupied by natural, designed or agricultural landscape as opposed to built development; open space, parkland, woodland, sports fields, gardens, allotments, and the like.

#### **Housing Associations**

See Registered Providers

#### **Independent Examination**

An examination of a proposed Neighbourhood Plan, carried out by an independent person, set up to consider whether a Neighbourhood Plan meets the basic conditions required.

## **Appendix 3: Glossary**

#### Infrastructure

Basic services necessary for development to take place e.g. roads, electricity, water, education and health facilities.

#### Legislation

The Acts of Parliament, regulations, and statutory instruments which provide the legal framework within which public law is administered.

#### **Listed Buildings**

Any building or structure which is included in the statutory list of buildings of special architectural or historic interest.

#### Local Plan

The name for the collection of documents prepared by your local planning authority for the use and development of land and for changes to the transport system. Can contain documents such as development plans and statements of community involvement.

#### **Local Planning Authority**

Local government body responsible for formulating planning policies and controlling development; a district council, metropolitan council, a county council, a unitary authority or national park authority.

#### **Material Considerations**

Factors which are relevant in the making of planning decisions, such as sustainability, impact on residential amenity, design and traffic impacts.

#### National Planning Policy Framework (NPPF)

The government policy document adopted in March 2012 intended to make national planning policy and guidance less complex and more accessible. It was later updated in July 2018 and further revised in February 2019. The National Planning Policy Framework introduces a presumption in favour of sustainable development. It gives five guiding principles of sustainable development: living within the planet's means; ensuring a strong, healthy and just society; achieving a sustainable economy; promoting good governance; and using sound science responsibly.

#### **National Planning Practice Guidance (NPPG)**

An online resource giving guidance on planning practice in support of the NPPF.

#### Policy

A concise statement of the principles that a particular kind of development proposal should satisfy in order to obtain planning permission.

#### **Planning Permission**

Formal approval granted by a council allowing a proposed development to proceed.

#### Qualifying Body

Either a parish/town council or neighbourhood forum, which can initiate the process of Neighbourhood Planning.

#### Referendum

A vote by the eligible population of an electoral area may decide on a matter of public policy. Neighbourhood Plans and Neighbourhood Development Orders are made by a referendum of the eligible voters within a neighbourhood area.

#### **Registered Providers**

These are independent housing organisations registered with the Housing Corporation under the Housing Act 1996. Most are housing associations, but there are also trusts, co-operatives and companies.

#### Site Of Special Scientific Interest (SSSI)

A protected area designated as being of special interest by virtue of its flora, fauna, geological or geomorphological features. SSSIs are designated under the Wildlife and Countryside Act 1981 by the official nature conservation body for the particular part of the UK in question.

#### **Stakeholders**

People who have an interest in an organisation or process including residents, business owners and government.

#### Strategic Environmental Assessment (SEA)

Environmental assessment as applied to policies, plans and programmes. Has been in place since the European SEA directive (2001/42/EC).

#### Sustainability Appraisal (SA)

An assessment of the environmental, social and economic impacts of a Local Plan from the outset of the preparation process to check that the plan accords with the principles of sustainable development.

#### **Strategic Policy**

A policy that is essential for the delivery of a strategy, for example, the overall scale and distribution of housing and employment in an area.

#### **Supplementary Planning Document (SPD)**

Provides detailed thematic or site-specific guidance explaining or supporting the policies in the Local Plan.

#### **Sustainable Development**

Contributing to improvements in environmental, economic and social conditions, or showing how consideration has been given to how any potential adverse effects arising from the proposals may be prevented, reduced or offset

## Index

```
В
Basic Conditions, 11, 22-28, 33, 43
C
Community Infrastructure Levy
  CIL, 2, 23, 31, 43
Consultation
  Engagement
   Involvement
    Consult, 3, 3, 9, 12, 17-18, 21-28, 32-35, 43
Ε
Evidence
  Data
   Information, 3, 9, 11-14, 19-22, 28-29, 34-35, 37-
   41, 43
Examination
  Examiner, 3, 7, 15, 26-29, 33, 35-36
Local Plan, 1-3, 3, 8, 11-14, 16, 20, 22, 24, 31, 36, 39-
40, 43-45
M
Map, 3, 17, 25, 34-35, 38-42
Neighbourhood area
  Area, 2-3, 3-4, 13, 16-18, 22, 25, 29, 34-35, 42, 44
Parish, 2, 1, 5-8, 12-13, 16-18, 20, 24-25, 27-29, 31,
34, 37-42
Policy
  Policies, 1, 3, 1, 3-6, 8, 11, 13-14, 20, 22-23, 33, 35,
R
Referendum, 3, 15, 27-30, 32-33, 36, 43-44
S
Submission
  Submit, 11, 25-27, 33, 35
Т
Time
  Weeks
   Days, 2, 3-7, 9-10, 16-18, 20-21, 23-30, 32, 43
Town, 2, 1, 7-8, 13, 16-18, 20, 24, 29, 34, 38, 41
```

## Agenda Item 6

Public Key Decision - Yes

#### **HUNTINGDONSHIRE DISTRICT COUNCIL**

Title/Subject Matter: Cambridgeshire and Peterborough Combined Authority draft

Local Transport Plan

**Meeting/Date:** Overview and Scrutiny Panel (Performance and Growth)

3 September 2019

**Executive Portfolio:** Housing Planning and Economic Development

**Report by:** Planning Service Manager - Growth

Ward(s) affected: All

#### **Executive Summary:**

The Cambridgeshire and Peterborough draft Local Transport Plan (LTP) establishes a vision, goals, objectives (see Appendix 1 of this report) and policies to respond to the Combined Authority's strategic approach to growth to 2050 and to address current challenges and opportunities. It builds on the work of previous Local Transport Plans and Local Plans in the Cambridgeshire and Peterborough Combined Authority Area. The vision for the Local Transport Plan is to deliver a world class transport network for Cambridgeshire and Peterborough that supports sustainable growth and opportunity for all. It should also consider the maintenance, operation and best use of existing transport assets, while at the same time considering increasing environmental constraints.

The Local Transport Plan is intended to complement, but not replace, the development of local transport policies and schemes. It aims to provide the overarching context that local planning authorities and developer should consider when prioritising investment in transport and supporting growth in the Combined Authority area. The Combined Authority has identified priority schemes, which support delivery of the vision and objectives for transport, some of which directly relate to the Huntingdonshire District Council area as for other Districts. The LTP highlights potential funding sources for these projects.

Consultation on the draft LTP runs from Monday 17 June to Friday 27 September 2019 and can be found on the <u>Cambridgeshire and Peterborough Combined Authority webpages.</u>

This report provides an outline of the draft Local Transport Plan, specific projects and proposals and a draft consultation response on issues that relate specifically to the Huntingdonshire District Area, its corporate priorities and objectives.

#### Recommendation(s):

The Committee is recommended to provide comments on this consultation and delegate authority to submit the Council's final consultation submission comments on this consultation to the Service Manager - Growth, in consultation with the Executive Leader and Deputy Executive Leader.

#### 1. PURPOSE OF THE REPORT

1.1 The purpose of the report is to provide an outline of the draft Local Transport Plan, identify specific projects and proposals relevant to Huntingdonshire and present a draft consultation response to the draft LTP for approval by the Council.

#### 2. WHY IS THIS REPORT NECESSARY/BACKGROUND

- 2.1 The Cambridgeshire and Peterborough draft Local Transport Plan (LTP) establishes a vision, goals, objectives and policies to respond to the Combined Authority's strategic approach to growth to 2050 and to address current challenges and opportunities. It builds on the work of previous Local Transport Plans and Local Plans in the Cambridgeshire and Peterborough Combined Authority Area. The vision for the Local Transport Plan is to deliver a world class transport network for Cambridgeshire and Peterborough that supports sustainable growth and opportunity for all. It should also consider the maintenance, operation and best use of existing transport assets, while at the same time considering increasing environmental constraints.
- 2.2 The Local Transport Plan is intended to complement, but not replace, the development of local transport policies and schemes. It aims to provide the overarching context that local scheme promoters should consider when prioritising investment in transport and supporting growth in the Combined Authority area. The Combined Authority has identified priority schemes, which support delivery of the vision and objectives for transport, some of which directly relate to the Huntingdonshire District Council area and highlights potential funding sources for these projects.
- 2.3 The draft LTP has been produced in partnership with Peterborough City Council, Cambridgeshire County Council, the Greater Cambridge Partnership and the district councils of Cambridge, East Cambridgeshire, Fenland, Huntingdonshire and South Cambridgeshire. Engagement has also taken place with Highways England, Network Rail and neighbouring transport and highways authorities. Stakeholder consultations were also held with transport operators, industry groups and community organisations.
- 2.4 A Transport Delivery Plan will also be developed covering the period 2019-2035 to explain in more detail how the Local Transport Plan will be delivered and include programmes for the delivery of improvements to the transport network, and for its day-today management and maintenance. The Transport Delivery Plan will be prepared during the public consultation on the draft Local Transport Plan and identify phasing of schemes, delivery partners, potential funding and funding sources, key risks and deliverability. Further spatial (area and corridor) and thematic strategies and Transport Delivery Plans will also be produced. Transport Delivery Plans will be reviewed annually through the CA Medium-Term Financial Planning process and cover a four-year period; they will also form part of the Cambridgeshire and Peterborough Local Transport Plan.

#### 3. OBJECTIVES OF THE DRAFT LTP

- 3.1 The LTP has three goals:
  - Economy: Deliver economic growth and opportunity for all our communities.
  - Society: Provide an accessible transport system to ensure everyone can thrive and be healthy.

- Environment: Protect and enhance our environment and tackle climate change together.
- 3.2 These goals are supported by a series of objectives which support sustainable growth and form the basis against which transport schemes and policies will be assessed and prioritised for development. (Figure 4.1, page 138-9 of Appendix 2).
- 3.3 The objectives are based around key themes of:
  - enabling housing, employment, business and tourism by accommodating growth and connecting communities;
  - providing a resilient and safe transport network;
  - promoting social inclusion and accessible, affordable and sustainable transport networks for all;
  - enabling health and wellbeing, providing healthy streets and facilitating active lifestyles
  - improving air quality, reducing emissions and minimising the impact on climate change;
  - delivering a transport network that protects and enhances our natural, historic and built environments
- 3.4 The draft Local Transport Plan promotes 'active modes' of transport e.g. cycling and walking over other forms of transport. A user hierarchy based around consideration of place and movement has been also been developed to help examine and select transport schemes on a more specific case by case basis. These can be found at figures 2.1 and 2.2 on page 67 of the draft LTP (see Appendix 2).

#### 4. PRIORITY SCHEMES IN HUNTINGDONSHIRE

- 4.1 Appendix A of the draft Local Transport Plan sets out a high level delivery plan of infrastructure projects. Additional detail regarding the timescales for delivery, and the sources of funding available to implement these projects are to be developed during the consultation period and will inform the programme of four-year Delivery Plans. The Delivery Plans will set out the Combined Authority's spending programme, based on the resources available and will be reviewed annually through their Medium-Term Financial Planning process.
- 4.2 Huntingdonshire specific projects can be found in Table A.3, Appendix A of the draft LTP (pages 180 to 187) and include:
  - Improvements to the A1 Corridor (currently being explored by Highways England) including Brampton. Local improvements to junctions and existing roundabouts including the A1 Buckden roundabout. Providing significant capacity for future housing and employment growth within Huntingdonshire, improving safety, improving journey times, reducing severance to local villages.
  - A new railway corridor linking Cambridge, Bedford and Milton Keynes to Oxford. It will include new or expanded stations at Sandy, Tempsford, Cambourne or Bassingbourn, from which connections to St Neots, Huntingdon and a new travel hub at Alconbury Weald will be available. Ensure that the preferred route option best serves Huntingdonshire through interchange with existing East Coast Main Line services.
  - The Oxford to Cambridge Expressway, which will significantly improve accessibility to and from Huntingdonshire, journey times and reliability

from Huntingdonshire to Cambridge and Bedford. The project will include dualling of the A428 between Cambourne / Caxton Gibbet and the Black Cat roundabout on the A1, and a new three-level grade separated interchange between the A1 and the A428. Subject to funding and planning approval, construction is expected to begin in 2021/22.

#### Alconbury:

- capacity and junction enhancements to the A141 around Huntingdon;
- safeguarding of an alignment for the possible future re-routing of the A141 Huntingdon northern bypass; and
- a new travel hub at Alconbury Weald with high-quality bus infrastructure linking this new development to Huntingdon.

#### St Ives and Wyton Airfield

- Capacity enhancements to the A1096 around St Ives and a transport interchange at Hartford, which would be the focal point of high quality bus infrastructure connecting St Ives (Busway) with Huntingdon, Alconbury Weald and potentially Wyton Airfield in the long-term.
- Ouse can be more effectively connected with the wider strategic road network. A key part of this will involve examining the feasibility, viability, benefits and impacts (including environmental) of a road link, the 'Third River Crossing', connecting the A141 primary route to the north of the river and the existing A14 trunk road. An initial feasibility report is expected in March 2020.
- St Neots: Projects proposed to alleviate limited public transportation links from the town centre to the train station, residential and employment include a pedestrian and cycle bridge across the Great Ouse, providing a safer, traffic-free alternative to the B1428 and a northern link road from the east of St Neots to Little Paxton in the north.
- Improvements to the walking and cycling network in Wider Huntingdon and St Ives
- 4.3 More general projects of interest which span the Combined Authority area include the Cambridgeshire Autonomous Metro: Cambridge to Cambourne and St Neots route and reinstating four tracks from Huntingdon to Peterborough along the East Coast Main Line (found on pages 166 and 162 of the draft LTP respectively.

#### 5. FUNDING OF TRANSPORT SCHEMES

- 5.1 Potential sources of funding both to start new transport schemes and continue with existing projects will be required. The draft LTP has identified a number of potential sources including:
  - Central Government funding, for example the Housing Infrastructure Fund, and the Growth Deal;
  - Direct contributions from private companies and/or developers;
  - Mayoral Community Infrastructure Levy/ Strategic Infrastructure Tariff;
  - Business Rates Supplement and/or Increment Retention;
  - Council Tax Precept and/or Increment Retention;
  - Stamp Duty Increment Retention; and

Land Value Capture mechanisms.

#### 6. SCHEME SELECTION

In the draft LTP the Combined Authority commits to identifying the process through which new schemes can come forward for development and investment decisions. Currently, the Combined Authority, Peterborough City Council, Cambridgeshire County Council, and the Greater Cambridge Partnership have different processes for scheme prioritisation. The feasibility of a single process will be investigated as part of the Combined Authority's budget setting and the business plan process for capital and revenue investment in schemes and policies.

#### 7. CONSULTATION

7.1 A copy of the draft Local Transport Plan was distributed Council-wide via email for comment to the following recipients:

Name	Job Title
Neil Sloper	Head of Operations
Matt Chudley	Operations Manager Environmental Services
Andrew Rogan	Operations Manager Commercial Services
Chris Jablonski	Business Development Manager
George McDowell	Parking Services Manager
Helen Lack	Development Manager
Nigel McCurdy	Corporate Director (Place)
Clara Kerr	Service Manager - Growth
Jacob Jaarsma	Planning Service Manager (DM)
Susan Bedlow	Economic Development Manager
Charlotte Fox	Strategic Developments Team leader
Louise Brown	Conservation
Tamsin Miles	Arboricultural Officer
Oliver Morley	Corporate Director (People)
Jon Collen	Housing Needs and Resources Manager
Chris Stopford	Head of Community
Finlay Flett	Operational Manager (People)
Jayne Wiseley	Head of Leisure and Health
Jo Peadon	Active Lifestyles and Health Manager
Martin Grey	Sports Development Manager
Clive Mason	Head of Resources
Jackie Golby	Commercial Estates Manger

- 7.2 Key responses and recommendations included in the Council's consultation response to the draft Local Transport Plan include:
  - The need to ensure a general cohesiveness of combined authority strategies, local plan ambitions and overall growth objectives to ensure that any infrastructure provided supports the agreed aspirations of the Combined Authority and district councils.
  - A request for continued involvement in the development of further site, or infrastructure specific, Transport Delivery Plans especially those focussing on areas which involve or are in proximity to Huntingdonshire district council area.
  - Support of district wide walking and cycling improvements as identified in figure 3.3 and on page 111 of the draft LTP especially around

Huntingdon where improved infrastructure and alternatives modes of travel to vehicle use on the ring road would be very beneficial. A recommendation to include east/west multimodal infrastructure along the Cambridge-Oxford Corridor.

- A request to place greater emphasis on resolving missing links and capturing opportunities for longer distance cycle routes for commuting and recreation.
- Support for the development of local cycling and walking implementation plans and a recommendation to undertake early engagement with the council
- Endorsement of the Combined Authority's ambition to provide faster, more reliable digital connectivity, with digital infrastructure such as fibre ducting delivered alongside transport infrastructure where appropriate. However, there is very little information to support this objective, or the identified infrastructure projects. Faster and more reliable digital infrastructure is a key component to achieving alternative working behaviours such as home working and video conferencing which can decrease the need to travel and contribute towards reducing congestion on our roads.
- A suggestion that additional focus should also be attributed to the 'first mile' and 'last mile' of journeys to encourage commuting and sustainable travel by providing a variety of travel options in both rural and urban areas and making them more desirable to get to and from by bicycle.
- A recommendation to ensure that working towards a multi-modal shift is included within the draft LTP and that specific measures are identified to achieve this aim.
- Assurances that involvement in scheme selection involves the input of district councils across the combined authority area.
- A recommendation that emphasis should also be placed on providing an
  effective transport network that can spread prosperity within the
  Combined Authority area by making areas attractive to new business
  investment and enabling business relocation into the region. This would
  be achieved as a result of improved ease of movement across the
  Combined Authority area and a greater choice of transportation options.
- A recommendation that further thought is given to funding sources intended to provide infrastructure especially with regard to the effect that this may have on local developer contributions, the impact upon affordable housing and the retention and growth of local businesses.
- A request for further detail as to how the Combined Authority will work towards enhancing the natural, historic and built environment and tackle air quality.
- Agreement that improvements are needed to tackle congestion at key junctions such as the Buckden and Brampton roundabouts and a recommendation to integrate multi-modal provision within the schemes.
- Notification of the omission of Ramsey from identified infrastructure projects.
- Request for the inclusion of a railway station at Alconbury Weald enabling a north-south rail connection which could bring benefits to residents, workers and businesses within the new development and create valuable links to other economic hubs.
- Support for a north-south / east-west rail interchange with the east coast main line near St Neots.
- 7.3 A full version of the draft consultation response has been provided as Appendix 2.

#### 8. KEY IMPACTS / RISKS

- 8.1 Potential resource implications if additional capacity is required to input into further development of the LTP.
- 8.2 Clarity around who will defend the LTP in any examination/appeal

#### 9. WHAT ACTIONS WILL BE TAKEN/TIMETABLE FOR IMPLEMENTATION

9.1 Subject to approval from Overview and Scrutiny Panel (Performance and Growth) the Council's final consultation response will be submitted to the Cambridgeshire and Peterborough Combined Authority by the deadline of 27 September 2019.

# 10. LINK TO THE CORPORATE PLAN, STRATEGIC PRIORITIES AND / OR CORPORATE OBJECTIVES

- 10.1 The draft Local Transport Plan assists in the delivery of a number of objectives related to the Council's work programme and key actions including:
  - Supporting new and growing businesses and promoting business success
  - Supporting the delivery of the Alconbury Enterprise Zone
  - Supporting economic growth in market towns and rural areas
  - Promoting inward investment
  - Influencing the development of the Highways and Transport Infrastructure
  - Strategy
  - Facilitating the delivery of infrastructure to support housing growth
  - Improving the quality of the environment, by including infrastructure that supports people to walk and cycle
  - Facilitate and provide opportunities for positive activities that support residents' health and wellbeing needs
  - Prioritising accessible, high quality, well maintained open space, walking & cycling facilities on new housing developments
  - Collaborating with partners, providers and stakeholders in an enterprising fashion to enhance community resilience and build sustainable opportunities for people

#### 11. LEGAL IMPLICATIONS

11.1 None, this is a consultation response.

#### 12. HEALTH IMPLICATIONS

11.1 Projects identified in the draft Local Transport Plan if implemented will facilitate and provide opportunities for positive activities that support residents' health and wellbeing needs

#### 13. OTHER IMPLICATIONS

- 13.1 The draft Local Transport Plan is accompanied by a Habitats Regulation Assessment and Community Impact Assessment which can be found on the Combined Authority Local Transport Plan consultation webpage.
- 13.2 The drat LTP aims to deliver a transport network that protects and enhances our natural, historic and built environments

#### 14. REASONS FOR THE RECOMMENDED DECISIONS

- 14.1 The draft Local Transport Plan provides opportunities to enhance and support opportunities for growth in Combined Authority Area and Huntingdonshire. The Council's response to this consultation will help to shape the final Local Transport Plan and provide a steer for future infrastructure projects across the district enabling and supporting Huntingdonshire's Local Plan to 2036 and the Council's Corporate Objectives. Recommendations provided in the Council's Consultation response will ensure that Huntingdonshire is adequately represented within the Local Transport Plan and that schemes support Huntingdonshire's Local Plan to 2036 and ambitions for growth.
- 14.2 It is recommended that Committee provide comments on this consultation and delegate authority to submit the Council's final consultation submission comments on this consultation to the Planning Policy Service Manager, in consultation with the Executive Leader and Deputy Executive Leader.

#### 15. LIST OF APPENDICES INCLUDED

**Appendix 1** - Cambridgeshire and Peterborough Combined Authority draft Local Transport Plan 2019: vision, goals, and objectives.

**Appendix 2** – Huntingdonshire District Council's draft Consultation Response to the Cambridgeshire and Peterborough Combined Authority draft Local Transport Plan 2019.

#### **BACKGROUND PAPERS**

<u>Cambridgeshire and Peterborough Combined Authority draft Local Transport Plan</u> 2019.

Cambridgeshire and Peterborough Combined Authority draft Local Transport Plan Consultation Report to Overview and Scrutiny Panel (Performance and Growth).

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## Appendix 1: draft LTP Vision, Goals and Objectives

#### Vision

The Combined Authority's vision for this Local Transport Plan is:

To deliver a world-class transport network for Cambridgeshire and Peterborough that supports sustainable growth and opportunity for all

The vision is intended to capture the aspirations for Cambridgeshire and Peterborough's transport network, reflecting future ambition to provide:

- 'A world-class transport network' –
   Cambridgeshire and Peterborough aspire
   toward a transport system of the highest
   quality on a global stage, which meets the
   needs of residents, businesses, and visitors.
- 'Sustainable growth' the network will support the delivery of future economic and housing growth across the region that enhances overall quality of life and protects or enhances the environment.
- 'Opportunity for all' the network should support access to jobs, services and education for all, irrespective of income, age, ability, location, or access to a car.

#### Goals

Our goals are intended to outline (at a high level) what wider outcomes we want the transport network in Cambridgeshire and Peterborough to achieve. They are:

- Economy: Deliver economic growth and opportunity for all our communities.
- Society: Provide an accessible transport system to ensure everyone can thrive and be healthy.
- Environment: Protect and enhance our environment and tackle climate change together.

#### **Objectives**

The objectives of the Local Transport Plan underpin the delivery of the goals, and form the basis against which schemes, initiatives, and policies will be assessed. They address the challenges and opportunities inherent in accommodating growth sustainably, enhancing freight and tourism connections, and putting people and the environment at the heart of transport design and decision making. The objectives of the Local Transport Plan are described in Table i.

Figure 4.1 Policy themes by objective and transport mode policy themes

**Economy** 1/ 1/









#### Housing

Support new housing and development to accommodate a growing population and workforce, and address housing affordability issues

#### **Employment**

Connect all new and existing communities sustainably so all residents can easily access a good job within 30 minutes by public transport, spreading the region's prosperity

#### **Business & Tourism**

Ensure all of our region's businesses and tourist attractions are connected sustainably to our main transport hubs, ports and airports

#### Resilience

Build a transport network that is resilient and adaptive to human and environmental disruption, improving journey time reliability

#### Safety

Embed a safe systems approach into all planning and transport operations to achieve Vision Zero - zero fatalities or serious injuries

#### **Themes**

- / Enabling development
- / Planning and designing developments sustainably
- / Expanding labour markets
- / Accessing ports and airports
- / Supporting the local visitor economy
- / Supporting business clusters
- / Freight

- / Building a transport network resilient and adaptive to climate change
- / Maintaining and managing the transport network
- / Safety for all a safe systems approach
- / Ensuring transport security

/		
/	Cycling Walking Parking Rural transport	rt Travelling by coach

**Environment** 

## Society



Accessibility

Promote social inclusion through the provision of a sustainable transport network that is affordable and accessible for all



Health & Wellbeing

Provide 'healthy streets' and highquality public realm that puts people first and promotes active lifestyles



1/

1/

**Air Quality** 

Ensure transport initiatives improve air quality across the region to exceed good practice standards



**Environment** 

Deliver a transport network that protects and enhances our natural, historic and built environments



//

Climate Change

Reduce emissions to as close to zero as possible to minimise the impact of transport and travel on climate change

- / Transport
  accessibility for
- / Transport pricing and affordability
- / Access to education and key services
- / The future of mobility

- / Public rights of way and waterways
- / Promoting
  and raising
  awareness of
  sustainable
  transport options
- / Supporting and promoting health and wellbeing

- / Improving air quality
- / Enhancing our built environments and protecting our historic environments

/ Protecting

our natural

environment

/ Reducing the carbon emissions from travel

Travelling by train

The local road network

Delivering a seamless public transport system Improving public / transport in our towns and cities Making long distance journeys by car Modal Policies



#### APPENDIX 2 - DRAFT CONSULTATION RESPONSE

### **Overall Perspective**

1. Have we provided a clear and complete explanation of what the Local Transport Plan is?

Yes / No / Unsure

2. If No or Unsure please say why

However, the document is very repetitive and could be reduced in size to make it more accessible and quicker to digest.

3. Have we provided a clear and complete explanation of why Cambridgeshire and Peterborough require a new Local Transport Plan?

Yes / No / Unsure

4. If No or Unsure please say why

No further comment.

### **Objectives**

- 5. You will see below the ten objectives of the Local Transport Plan. Please rate them in order of importance to you were 1 is the most important to you and 10 is the least important to you.
  - <u>3</u> **Housing:** Support new housing and development to accommodate a growing population and workforce and address housing affordability issues
  - <u>1</u>- Employment: Connect all new and existing communities sustainably so that all residents can easily access a good job within 30 minutes, spreading the region's prosperity
  - <u>6</u> Business and Tourism: Ensure all of our region's businesses and tourist attractions are connected sustainably to our main transport hubs, ports and airports
  - **8 Resilience:** Build a transport network that is resilient and adaptive to human and environmental disruption, improving journey time reliability
  - <u>10</u> Safety: Embed a safe systems approach into all planning and transport operations to achieve Vision Zero - zero fatalities or serious injuries
  - <u>2</u> Accessibility: Promote social inclusion through the provision of a sustainable transport network that is affordable and accessible for all
  - <u>4</u> **Health and Wellbeing:** Provide healthy streets and high-quality public realm that puts people first and promotes active lifestyles
  - <u>9</u> Air Quality: Ensure transport initiatives improve air quality across the region to exceed good practice standards
  - **7 Environment**: Deliver a transport network that protects and enhances our natural, historic and built environments
  - <u>5</u> Climate Change: Reduce emissions to as close to zero as possible to minimise the impact of transport and travel on climate change

#### APPENDIX 2 - DRAFT CONSULTATION RESPONSE

- 6. To what extent do you agree with the overarching strategy in the Local Transport Plan?
  - Strongly Agree / **Agree** / Neither Agree or Disagree / Disagree / Strongly Disagree / Don't Know
- 7. Please use the space below to provide any other comments you have about the Local Transport Plan. Is there anything we should have included but haven't, is there anything you think should have been omitted. Do you have any other general comments?

#### **General Comments**

The draft Local Transport Plan (LTP) needs to ensure that its aims, objectives and projects are interlinked with all Combined Authority Strategies and Local Plans. Together these strategies must ensure that they enable the right growth to come forward in the right places, for the right reasons and at the right time. The Non-Statutory Spatial Framework (NSSF) needs to articulate growth aspirations that have been tested for sustainability in order to mitigate against the risk of any inappropriate development. Consultation on the NSSF has not yet been undertaken, nor a draft Framework published, therefore the Combined Authority approach to growth has not yet been adequately addressed. The LTP must ensure that it comes forward in a coordinated way that supports the agreed aspirations of the NSSF; this will ensure that the various strategies that impact upon the Cambridgeshire and Peterborough Combined Authority Area come forward as an aligned package with interlinking values and objectives.

The Council would value continued involvement in the development of further site, or infrastructure specific, Transport Delivery Plans especially those focussing on areas which involve or are in proximity to Huntingdonshire District Council Area. These include but are not limited to: The Cambridgeshire Autonomous Metro Cambridge to Cambourne and St Neots route; the Oxford to Cambridge Expressway and dualling of the A428, delivery of a new railway corridor between Bedford and Cambridge, Alconbury Weald transport and infrastructure improvements; A1 and A141 capacity enhancements, public transport enhancements, Wyton Airfield access, transport accessibility to St Ives and St Neots.

Huntingdonshire District Council's corporate objectives include:

- the facilitation and provision of opportunities for positive activities that support residents' health and wellbeing needs;
- prioritising accessible, high quality and well maintained open space, walking and cycling facilities on new housing developments; and
- improving the quality of the environment, by including infrastructure that supports people to walk and cycle.

The Council supports district wide Huntingdonshire walking and cycling improvements as identified in Figure 3.3 and on page 111 of the draft LTP especially around Huntingdon where improved infrastructure and alternatives modes of travel to vehicle use on the ring road would be very beneficial. The development of Local Cycling and Walking Implementation Plans (LCWIPs) is welcomed and early engagement with the Council is encouraged to link LCWIPs with current and future growth objectives.

Consistent with the Council's corporate objectives it is agreed that modal shift should not be an add-on extra to the LTP. Opportunities to provide multi-modal transport corridors should be identified and promoted within the draft LTP. Additional focus should also be attributed to the 'first mile' and 'last mile' of journeys. Enabling multi-modal transport hubs and improved cycling, walking and public transport connections for residents and commuters is vital to encourage commuting and sustainable travel by providing a variety of travel options in both rural and urban areas.

Connectivity of cycling and walking routes within the district is limited outside key locations in Huntingdonshire. Greater emphasis should also be afforded to resolving missing links and capturing opportunities for longer distance cycle routes for commuting and recreation.

The Council approves of the Combined Authority's ambition to provide faster, more reliable digital connectivity, with digital infrastructure such as fibre ducting delivered alongside transport infrastructure where appropriate. However, there is very little information to support this objective, or the identified infrastructure projects. Faster and more reliable digital infrastructure is a key component to achieving alternative working behaviours such as home working and video conferencing which can decrease the need to travel and contribute towards reducing congestion on our roads.

### **Specific Comments**

### **Scheme selection**

In paragraph 1.89 the Combined Authority commits to identifying the process through which new schemes can come forward for development and investment decisions. Currently, the Combined Authority, Peterborough City Council, Cambridgeshire County Council, and the Greater Cambridge Partnership have different processes for scheme prioritisation. The draft LTP notes that the feasibility of a single process` will be investigated as part of the Combined Authority's budget setting and the business plan process for capital and revenue investment in schemes and policies. The Council would encourage further district consultation when options for scheme prioritisation have been identified.

### **Funding**

Paragraphs 1.90 to 1.92 of the draft LTP identify a number of potential funding sources for new transport schemes and existing projects. The Council agrees that investigation into funding sources is an important step towards the progression and implementation of identified infrastructure schemes.

It is recommended that more thought should be given to assess the impact of any potential new financial burdens on the viability of development coming forward. It is anticipated that some of the suggested funding streams such as Land Value Capture mechanisms could detrimentally slow development, reduce availability of sites and the appetite for development if profit margins are reduced significantly. In some cases this could halt development completely if land is already under option; this is likely to be more prevalent given the existing public knowledge of the Cam-OX corridor.

It is essential that the impact on housing delivery is minimised and that development comes forward in the right way. Any benefits from improved major infrastructure could be diminished if additional financial burdens impact upon viability or predetermined profit margins. In particular, valuable infrastructure such as affordable housing, or open/green space could be affected. Affordable housing in many districts is already particularly vulnerable to financial pressures and therefore the impact upon this provision should be adequately assessed before a funding solution is chosen. As noted in earlier comments all Combined Authority strategies and district Local Plans must inform and interconnect to achieve the agreed growth objectives, therefore it would also be prudent to consider how the Combined Authority would tackle or accelerate affordable housing provision if funding for infrastructure impacts upon its delivery.

The benefits of new or improved transport corridors and infrastructure will not solely be realised along the route where it is established. Better transport connections will provide benefits to areas further afield potentially accelerating growth nearby. When assessing funding options for new infrastructure it is recommended that the Combined Authority consider what mechanisms should be put in place to ensure that all areas that could benefit from infrastructure provision fairly and proportionately contribute towards its implementation depending on which funding option is chosen.

Business Rates have become an increasingly important part of the Council's budget, any supplement to business rates should assess the impact that this may have on the retention and growth of businesses and the effect that this may have on the Combined Authority's vision to double GVA over 25 years.

### **Strategy Overview**

Paragraph 2.7 focusses on decreasing journey times in order to increase the geographical catchment from which to draw growing workforces, enabling businesses to grow. It is agreed that decreasing journey times enables better commuting and provides more accessible job opportunities for our residents. However, the overall strategy, aims and objectives of the draft LTP fail to address the issue of future business investment. Emphasis should also be placed on providing an effective transport network that can spread prosperity within the Combined Authority area by making areas attractive to new business investment and enabling business relocation into the region. This would be achieved as a result of improved ease of movement across the Combined Authority area and a greater choice of transportation options.

#### **Environment**

Paragraph 2.43 of the draft LTP includes objectives to deliver a transport network that protects and enhances our natural, historic and built environments. Ideas include linking to high quality open space, integrating environmental considerations including biodiversity net gain throughout development of the future transport network and ensuring that all new transport schemes cause minimal disruption to the environment both during construction and operation. Some of these actions may be supported by Local Plan policies, especially those relating to the conservation and enhancement of the built and natural environment. It is noted however that the draft LTP provides little information to expand on how this would be achieved from a Combined Authority perspective and what may be expected from local councils. The Council recommends further detail or an identified course of action to expand on this aim.

Paragraph 2.44 also aims to ensure that transport initiatives improve air quality across the region by investigating the electrification of local taxi fleets and running buses on sustainable fuels. There is mention within the document of a trial of electric and hybrid buses in Cambridge to understand and examine their operation on the local network, rapid electric vehicle charging points in Peterborough and the inclusion of high quality electric vehicles on the Cambridge Autonomous Metro network. However it is unclear when further projects would be identified to achieve this objective. It is suggested that a next step is identified to underpin this objective.

### **Huntingdonshire Local Strategies section 3**

Paragraph 3.94, bullet three includes Wyton Airfield in the St Ives Spatial Planning Area. Wyton Airfield was removed from the St Ives Spatial Planning Area in the 'Submission' and now 'Adopted' Local Plan. Although removed from the St Ives Spatial Planning Area the Council confirms in Huntingdonshire's Plan to 2036 that it still considers that the site could provide the opportunity to make a positive

contribution to meeting future needs of the district. Any infrastructure to facilitate this aim is supported by the Council.

The Council welcomes reference to tackling congestion at key junctions such as the Buckden Roundabout in paragraph 3.96. Local capacity and safety improvements to the Buckden roundabout are also identified in 'Appendix A: High Level Delivery Plan'. It is recommended that the local capacity and safety improvements at Buckden should extend to multi-modal means of travel improving connectivity along the A1 corridor and reaching the more isolated small settlements to the East of Buckden. Such enhancements should also be considered alongside infrastructure improvements to the St Neots – Cambourne – Cambridge corridor.

The Council endorses the Combined Authority's intention to continue investment in the highways network and sustainable alternatives as identified in paragraph 3.102. It is recommended that additional focus should also be attributed to the 'first mile' and 'last mile' of journeys to encourage commuting and sustainable travel by providing a variety of travel options in both rural and urban areas and making them more desirable to get to and from by bicycle

Paragraph 3.103 identifies that the bus network is key to delivering greater connectivity throughout the Combined Authority area linking larger market towns with some smaller villages through more frequent local routes and establishing frequent services for core inter-urban routes. Huntingdonshire's Local Plan to 2036 identifies Ramsey as a Spatial Planning Area and one of four market towns within Huntingdonshire suitable for sustainable growth. The Spatial Planning Areas are responsible for providing approximately three quarters of the district's objectively assessed need for housing and the majority of employment and retail growth. The draft LTP has not identified any interventions, improvements or projects for the Ramsey area and the Council would support the inclusion and opportunity to improve infrastructure in and around this market town.

In order to work towards a local community and demand responsive public transport the Combined Authority must ensure that it not only works in partnership Huntingdonshire District Council but also key sector partners. This intention should be included in paragraph 3.104.

It is agree that all forms of public transport should be integrated to provide a comprehensive rural transport network as mentioned in paragraph 3.105. Integrated ticketing systems and rural travel hubs will enable rural areas to benefit economically and socially from enhanced public transport opportunities. Schemes identified to improve rural transport infrastructure should also include projects to join up cycling infrastructure where missing links exist creating a comprehensive cycle network and

the establishment of longer routes that could be used for both recreation and commuting.

It is agreed that additional highway capacity and improved accessibility (identified in paragraph 3.107) are important to support and accelerate the delivery of homes and jobs at Alconbury Weald. The Council believes that a railway station will also provide benefit to the area. Enabling a north-south rail connection will bring benefits to residents, workers and businesses within the new development and create valuable links to other economic hubs.

Section 3.109 on page 111 of the draft LTP states that continued support for electric vehicles, in partnership with local districts and national government, will help to tackle carbon emissions and improve local air quality. Little information is provided to expand on how this would be achieved and what is expected from local councils. The Council recommends further detail or an identified course of action to expand on this aim.

'Figure 3.3 Summary of Key projects in Huntingdonshire' displays proposed infrastructure improvements from St Neots to Cambridge through the Cambridge Autonomous Metro and the dualling of the A428. Multi-modal transport infrastructure should also be illustrated in this area in order to reflect the Combined Authority's objectives and Huntingdonshire District Council's commitment to including infrastructure that supports walking and cycling.

Huntingdonshire District Council supports the intention to improve the A1 corridor and the need for upgrades at Brampton. Improvements at Buckden should also be included in paragraph 3.113 to mirror identified infrastructure projects set out in Appendix A of the draft LTP.

Paragraph 3.115 states that the Combined Authority will work with the East West Rail Company and the Department for Transport to deliver a new railway corridor linking Cambridge, Bedford, Milton Keynes and Oxford and to ensure that it best serves Huntingdonshire, including provision for new or expanded stations at St Neots. This is supported by the Council.

The A428 improvement scheme identified in paragraph 3.116 is one of a number of key strategic transport schemes within the district. A previous consultation was held in 2017 on the preferred route options and proposals for the Black Cat roundabout. The Council supports the 'Orange' route with the incorporated minor changes to move it slightly further south-west from St Neots where it crosses Potton Road and the B1046.

The draft Local Transport Plan includes the dualling of the A428 between Cambourne / Caxton Gibbett and the Black Cat Roundabout, as part of the delivery of the wider Oxford to Cambridge Expressway. The existing A428 near to St Neots and Caxton Gibbet is the only remaining stretch of single carriageway between the two key economic hubs of Cambridge and Milton Keynes. The road is regularly congested and causes significant delays to the public and businesses. The Black Cat roundabout, where the A1 meets the A421 and the A428 near St Neots is a daily source of delays and congestion – currently in the top 20% nationwide.

Huntingdonshire District Council responded to the recent A428 consultation which closed on the 28 July 2019. The Council encourages the Combined Authority to take note of the submitted comments in the progression of this project and within any future Transport Delivery Plans.

The proposed local transport schemes for Alconbury Weald identified in paragraph 3.117 should also include a railway station. Enabling a north-south rail connection would benefit residents, workers and businesses within the new development and create valuable links to other economic hubs.

Paragraph 3.120 recognises St Neots as the largest Market Town in the District of Huntingdonshire. The town would benefit from a rail connection to Cambridge. The Council supports the inclusion of a North-South / East-West rail interchange with the East Coast Main Line.

## Overview and Scrutiny (O&S) Work Programme 2019/2020

**Active Studies** 

### **O&S (Customers and Partnerships)**

O&S (Customers and Partnerships)	Summary of Scope	Advisors	Progress	Interim Reporting Date
Lifelong Health – Part One  Identify ways in which the Council can improve the lifelong health of residents.  Identify the benefits of a whole system approach for the Council.	<ul> <li>Identify what the main health issues facing the residents of Huntingdonshire are (and if there are any problem areas).</li> <li>To discover what leisure activities/provision residents enjoy and/or want.</li> <li>Identify what leisure provision/facilities are most effective. (Investment shouldn't be made in a particular facility if the benefits are minimal.)</li> <li>Discuss with the CCG in order to establish if collaboration between the Council and the CCG is worthwhile.</li> </ul>	CCG CCC Public Health Jayne Wisely Cllr J Palmer Cllr Mrs J Tavener	10th January 2019 – The Task and Finish (T&F) Group met and reviewed the scoping document. Based on the Group's discussion the scoping document is being revised. The revised scoping document will be presented to the Group at their next meeting for approval.  7th February 2019 – The T&F Group met and agreed the scoping document. Members planned out the next steps of work and agreed to focus on collaboration with Parish Councils.  20th March 2019 – Members visited Little Paxton Parish Council to view their physical activity equipment and learn how they engage with the community. Members had a further meeting on 4th April to discuss key learning points of the visit.  8th July 2019 – The T&F Group visited Yaxley Parish Council and discovered what leisure facilities there are and how they engage with the community.  31st July 2019 – Members met to discuss their findings, agree the content of the final report and discuss future work programming.	12/09/2019 Agenda Ite

O&S (Customers and Partnerships)	Summary of Scope	Advisors	Progress	Interim Reporting Date
Tree Strategy Working Group	At the O&S Panel (Communities and	Andy Moffat Tamsin Miles	5th September 2017 – O&S Panel (Communities and Environment) established the Tree Strategy Working	03/10/2019
Working Group	Environment) meeting in	Adrian	Group.	
Membership	September 2017,	Sargeant	·	
<ul> <li>Cllr Mrs J</li> </ul>	Members agreed to		6th February 2018 – Councillor Mrs J Tavener updated	
Tavener (Lead)  • Cllr B Banks	establish a working group with the aim of		Members on the progress of the Working Group.	
<ul> <li>Cllr J W Davies</li> </ul>	refreshing the Tree		12th July 2018 – The Panel received an update from	
	Strategy and scrutinising the Action Plan.		Councillor Mrs J Tavener.	
			February 2019 – The Arboricultural Officer (Planning)	
			and the Arboricultural Officer (Operations) began liaising	
			with the Working Group in order to review and update	
			the Council's Tree Strategy.	
<u></u>			3rd October 2019 – Councillor Mrs J Tavener will present a final report.	

### **O&S** (Performance and Growth) – Active

O&S (Performance and Growth)	Summary of Scope	Advisors	Progress	Interim Reporting Date
Delivery of Affordable Housing (Accelerating the	To explore methods that maximise the	Andy Moffat  Cllr Corney (a	8th January 2019 – The Panel reviewed and agreed the scoping document.	01/10/2019
delivery of Affordable Housing across Huntingdonshire communities primarily through Rural Exception Site	effectiveness of the Council's approach to achieving additional affordable housing	builder by trade)/Developers	12th February 2019 – The Task and Finish Group met and reminded themselves of the scoping document. Members also discussed the documents presented to them and considered them when planning future work.	
mechanisms)  • Increase in the	<ul><li>provision beyond allocated sites.</li><li>To advise on a strategic</li></ul>		12th March 2019 – Mark Deas, Cambridgeshire ACRE, was in attendance to discuss the work of the organisation and the mechanism of Rural Exception	

O&S (Performance and Growth)	Summary of Scope	Advisors	Progress	Interim Reporting Date
number of	programme and		Sites (RES). Members are keen to discuss with	
affordable	range of		Housing Associations their development plans for	
houses built in the District –	mechanisms to promote and		Huntingdonshire.	
positively	secure rural		23rd April 2019 – Mark Hanson, Cross Keys Homes	
impacting on the	exception sites		and Ian Jackson, Longhurst were in attendance to	
quality of	(RES) appropriate		discuss RES and opportunities to accelerate the	
developments.	to settlement scale and need across		supply of affordable housing.	
	the District.		30th April 2019 – Nigel Finney and John Walton of	
	<ul> <li>To explore now</li> </ul>		Luminus were in attendance to discuss ways that	
	RES sites can best		HDC and Luminus could accelerate the delivery of	
	be promoted		affordable housing in Huntingdonshire.	
	locally, including			
	the role of Ward		A final report has been drafted. The report is	
<u> </u>	Members and		currently being reviewed by Members and will be	
5	Parish /Town		presented at a future meeting.	
ω	Councils.			

O&S (Performance and Growth)	Summary of Scope	Advisors	Progress	Interim Reporting Date
• Increase in educational attainment, and achievement of key skills.	<ul> <li>Combined Authority strategy impacts, particularly advancing recommendations from CPIER.</li> <li>Alignment to future skills and sectoral demand identified through EMSI study.</li> <li>Role of EDGE programme and wider Combined Authority skills and business support advisory services.</li> <li>Relationship to CPBS 'Grand Challenges' outcomes.</li> </ul>	Andy Moffat John T Hill - CPCA  CA Business Board / Company CEOs – reasons for locations choices and future workforce aspiration	Once the Combined Authority has published their skills strategy, Mr John T Hill will be invited to discuss the strategy with Members. To be confirmed	

## **Prospective Future Studies**

## **O&S (Customers and Partnerships)**

O&S (Customers and Partnerships) idea	Objective test ideas	Advisor potential	Suggested Scope	Progress
Health – What are the issues facing the young and elderly populations of Huntingdonshire. How can HDC, either with partners or on its own initiative, assist with the health and well-being of residents in the District.	<ol> <li>Reducing isolation</li> <li>reducing age-specific dependency rates by 1 per cent per year would reduce public expenditure by £940m per year by 2031</li> <li>reducing the rate of institutionalisation by 1 per cent a year could save £3.8bn.</li> </ol>	Age UK	Identifying opportunities (particularly technology) to deliver key activities identified by Age UK, to address isolation:  - Creating a new social link - Developing wider social networks - Meeting like-minded people through clubs and groups - Meeting people with similar needs and supporting each other - Using local services and facilities - Changing social attitudes so that users become accepted and valued as full members of the community in their own right.	Dependent upon outcome of bid for inclusion in CCC digital services programme – Spring 2018
	<ul> <li>2. Improving mental health Contributes to addressing:</li> <li>Worklessness</li> <li>Homelessness</li> <li>Poor health outcomes</li> <li>Self-reliance</li> </ul>	CCG	<ul> <li>Quantifying the cost and impacts of isolation</li> <li>Recommendations for our services to address</li> <li>Designing communities for the future</li> </ul>	
	<ol> <li>Reducing hospital admissions in over 65's</li> </ol>	Sports England/Active Lifestyles/CCG	Identifying non health interventions that can support mental health – e.g. social referral, links to community activities, volunteering activities.  - Opportunities to improve impact of DFG's?  - Assisted collections. Investigate if having an assisted collection is an indicator that a resident may require a DFG.	

O&S (Customers and Partnerships) idea	Objective test ideas	Advisor potential	Suggested Scope	Progress
			<ul><li>Closer partnership working with health</li><li>Establishing greater community resilience</li></ul>	
Homelessness – Investigating the links between homelessness and housing supply. Finding triggers for homelessness. Discovering options and opportunities to reduce homelessness in Huntingdonshire.	Increase supply of affordable property.	Development Advisor	- Engagement with Places for People/Luminus	
156	<ol><li>Reduce number of homelessness presentations.</li></ol>	Jon Collen / Helen Brown	<ul> <li>Working with Private Sector landlords to understand reasons behind end of AST and incentives to address</li> <li>Looking to develop options to incentivise Private landlords to take social tenants.</li> <li>Strategies around use of HMOs</li> </ul>	
	<ul> <li>3. Increase number of homelessness preventions – solutions that prevent people losing their home</li> <li>4. Increase number of empty properties brought back into use</li> </ul>	Jon Collen	<ul> <li>Testing effectiveness of Trailblazer</li> <li>Testing Homelessness pilot work</li> <li>Looking at opportunities for partners to signpost and intervene</li> <li>Taking evidence from best practice providers elsewhere</li> <li>Working with Registered Providers to maximise housing stock utilisation and fit</li> </ul>	
Environment – What are the environmental (and lifestyle) quality issues facing Huntingdonshire,	Reducing air pollution	Chris Stopford	<ul> <li>Transport options</li> <li>Natural environment – exploring opportunities to enhance HDC country parks (Hinchingbrook / Paxton Pits)</li> </ul>	
	<ol><li>Reducing long term flood issues</li></ol>	Environment Agency	<ul> <li>Role of Great Fen as a regionally significant habitat / tourism destination</li> </ul>	

O&S (Customers and Partnerships) idea	Objective test ideas	Advisor potential	Suggested Scope	Progress
			<ul> <li>A14 and Cam Ox corridor – actively influencing Govt and key transport agencies on investment pipeline and funding options</li> </ul>	
	<ol> <li>The community role in grounds maintenance and cleansing</li> </ol>	•	<ul> <li>Exploring the options and Council/communities appetite for scalable growth linked to new infrastructure and 'healthy places' with sustainable living choices</li> </ul>	
	<ol> <li>Definition of 'Place' and 'People' vision for Huntingdonshire</li> </ol>	-	<ul> <li>Role of Neighbourhood Plans and Market Town Master Plans in promoting and directing employment and housing growth</li> <li>Influencing long term utility provision – water/power</li> </ul>	

# →O&S (Performance and Growth)

O&S (Performance and Growth)	Objective test ideas	Advisor potential	Suggested Scope	Progress
Housing – Increasing quality of housing developments and increasing supply of	Increase in the number of affordable houses built in the District – positively impacting on the guality of	Andy Moffat  Cllr Corney (a builder by	<ul> <li>Review the effectiveness of rural exception sites and 60/40 policy</li> <li>Explore viability assessment mechanisms to ensure proper value is created form</li> </ul>	
Affordable/Social housing – specifically in the villages.	the quality of developments	trade)/ Developers Homes	<ul> <li>development sites</li> <li>Review of CIL charging regime and utilisation of funds</li> <li>Relationships with RPs (Registered</li> </ul>	
	<ol> <li>Reduce voids of all types, inc empty homes and RP turnaround times</li> </ol>	England	Providers) and options to increase pace and tenure type of supply plans	
	<ol><li>Increase the availability of social housing</li></ol>	Registered Providers	<ul> <li>Utilisation of HDC non-operational land assets to increase supply and generate</li> </ul>	

O&S (Performance and Growth)	Objective test ideas	Advisor potential	Suggested Scope	Progress
	<ul><li>4. Reduce Council spend on Homelessness</li><li>5. Enhanced infrastructur and liveability on</li></ul>		system savings (eg reduction in B&B spend.  Improving infrastructure on developments to enhance liveability, including digital, environmental – flooding etc, energy use, health land and space for wildlife.	
Wider Economic Environment – How to best position Huntingdonshire as an	developments  1. A Local Industrial Strategy for Cambridgeshire within which Huntingdonshire	)	Supporting positive transport choices, and community self-reliance.  - Creation of an Investment prospectus for Huntingdonshire  - Input into a Local Industrial Strategy  - Digital infrastructure and Connected	
attractive place to do business	<ul><li>is prominent</li><li>2. GVA (Gross Value Added) net increase</li><li>3. Increase in business</li></ul>	CA Business Board / Company CEOs – reasons for locations	Cambridgeshire roll-out across market towns  - Better Business for All pilot initiative matching regulatory services to advice and promotion	
~	rates receipts and inve to accumulate utilisation thereof (subject to Goveregs)	est choices and on future	<ul> <li>Roads and rail infrastructure investment deal with Govt / CA</li> <li>Business rates retention and utilisation of AW Enterprise Zone NNRD receipts</li> <li>Role of strategic sites such as Alconbury Weald in delivering floor space and</li> </ul>	
	<ol> <li>Increase average earnings and percentage earnings derived in Huntingdonshire/Camb dgeshire</li> </ol>	ori	clusters - Sector analysis - what are the indicators of existing success and productivity. Sectors to nurture and attract Understanding locational advantages of Huntingdonshire and investment decisions of business leaders to	
	<ol> <li>Opportunities to enhance the Councils industrial portfolio and Corporate Investment Strategy in facilitating,</li> </ol>		stay/relocate here Scope and mechanisms for HDC interventions in infrastructure/redevelopment programmes	

O&S (Performance and Growth)	Objective test ideas	Advisor potential	Suggested Scope	Progress
	retaining and securing new business opportunities			
	A package of 'Deals':  - HDC & Govt/CA  - HDC and Local Councils  - HDC and communities			

### Ideas

### **Topics**

**Health** – What are the issues facing the young and elderly populations of Huntingdonshire. How can HDC, either with partners or on its own initiative, assist with the health and well-being of residents in the District.

### **Evidence**

Local Authority Health Profile 2018 published by Public Health England. We have three key indicators where we perform significantly worse than the national average:

- Killed and seriously injured on roads
- Alcohol-specific hospital stays (under 18s)
- Excess weight in adults (aged 18+)

Not significantly worse, but underperforming national average

- Hip fractures in older people (aged 65+)

We have a number of projects already underway or receiving support which are directly contributing to these outcomes (Ramsey Think Healthy / Live Heathy project).

Support for activity though our leisure centres and for community initiatives such as Park Run. With a new run supported to start in St Neots this year. One Leisure Active Lifestyles Team creating opportunities for social engagement, particularly ageing population, through its class programmes, particularly 'Right Start'

Homelessness – Investigating the links between homelessness and housing supply.

Finding triggers for homelessness. Discovering options and opportunities to reduce homelessness in Huntingdonshire.

A large amount of work is happening in this space already, as a key corporate priority. Our own net spend on Homelessness is has more than doubled since 2015/16. This is in line with national figures. Housing affordability is an issue locally. With private rentals being very limited within the rates that national benefits pay. Huntingdonshire's average house price increased by 36% in four years from April 2014 and the average household would now need to borrow 7.1 times its income to purchase the average house based on median values.

Environment – What are the environmental (and lifestyle) quality issues facing Huntingdonshire,

### **Evidence**

2036 Local Plan and associated studies, particularly Infrastructure Delivery Plan

Combined Authority strategies and CPIER report

**Affordable Housing** – Increasing quality of housing developments and increasing supply of Affordable/Social housing – specifically in the villages.

Topics
Wider Economic Environment – How to best position Huntingdonshire as an attractive place to do business

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